

In the Matter of:)
)
Application for Certification) Docket No.
Mirant Corporation's) 00-AFC-4
POTRERO POWER PLANT UNIT 7)
PROJECT)
_____)

TUESDAY, OCTOBER 29, 2002

10:10 A.M.

PETERS SHORTHAND REPORTING CORPORATION (916) 362-2345

COMMITTEE MEMBERS PRESENT

Robert Pernell, Presiding Member

William Keese, Associate Member

HEARING OFFICER, ADVISORS PRESENT

Stanley J. Valkosky, Hearing Officer

Michael Smith, Advisor

STAFF PRESENT

William J. Westerfield, Staff Counsel

Marc S. Pryor, Project Manager

Steve Baker

PUBLIC ADVISER

Marc Pryor, Acting Public Adviser

REPRESENTING THE APPLICANT

Michael J. Carroll, Attorney
Latham and Watkins

Valorie Zambito, Director, Technical Support
Mirant Americas Development, Inc.

INTERVENORS

William B. Rostov, Attorney
Communities for a Better Environment

Jacqueline Minor, Deputy City Attorney
Andria Pomponi, Camp, Dresser and McKee
City and County of San Francisco

Jody S. London, Attorney
Gruenich Resource Advocates
Neighboring Property Owners Coalition

INTERVENORS

Alan Ramo, Director
Our Children's Earth
Southeast Alliance for Environmental Justice
Environmental Law and Justice Clinic of
Golden Gate University School of Law

ALSO PRESENT

Johan Galleberg, Grid Planning Engineer
California Independent System Operator

Edward Smeloff
San Francisco Public Utilities Commission
City and County of San Francisco

Greg Karras
Communities for a Better Environment

PETERS SHORTHAND REPORTING CORPORATION (916) 362-2345

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P R O C E E D I N G S

10:10 a.m.

PRESIDING MEMBER PERNELL: Good morning.

This is a continuation of the application for certification for the Potrero Power Plant Unit 7 project. For the record my name is Commissioner Robert Pernel; I'm the Presiding Member. To my right is our Hearing Officer, Mr. Valkosky. To his right is the Chairman of the Commission, Commissioner Keese; he is the Associate Member of the Committee. And to Commissioner Keese's right is his Advisor, Mr. Smith.

At this time I'll turn the hearing over to our Hearing Officer, Mr. Valkosky.

HEARING OFFICER VALKOSKY: Thank you, Commissioner Pernel. On the agenda today I'd like to make a couple of corrections. Under staff, for some reason the ISO witness, Galleberg, is not reflected. I understand that Mr. Galleberg will be testifying.

And as we mentioned yesterday we'll have a discussion following conclusion of the power plant reliability topic, on those topics which the parties view as not affected or materially affected by the choice of the cooling options.

1 That discussion will include Mr. Ratliff's
2 concerns yesterday about -- the way I phrase it is
3 the withdrawal of Mirant's request to withdraw the
4 request to amend the FDOC.

5 Before we start I'd like to announce for
6 the record that Mr. Marc Pryor will be serving as
7 Public Adviser today. Marc, if you could stand up
8 so, everybody, if you have any questions or wish
9 to address the Committee, please contact Mr.
10 Pryor.

11 And as reflected on the agenda let's
12 begin with the discussion regarding OCE and SAEJ's
13 request for official notice.

14 As I understand it, Mr. Ramo, your
15 clients have requested the Committee take official
16 notice of the Attorney General's complaint versus
17 the applicant and others, which was filed April
18 15th, and the CPUC report on wholesale electric
19 generation investigation from September 2002, and
20 a news article detailing Mirant's responses to the
21 CPUC report, is that correct?

22 MR. RAMO: -- the documents we've put
23 forward.

24 HEARING OFFICER VALKOSKY: Okay. I
25 looked over -- the Committee has looked over the

1 papers and it seems to me, Mr. Carroll, that
2 applicant essentially agrees that under 452 of the
3 Evidence Code, subsections (c) and (d), these
4 would constitute court records, in the one
5 instance, and an official act in the other
6 instance. Now, is that correct?

7 MR. CARROLL: That is correct.

8 HEARING OFFICER VALKOSKY: Okay, so my
9 understanding is that if a party has provided
10 proper notice and everything else which -- please
11 correct me if I'm wrong, which I understand you're
12 not contesting. But under section 453 of the
13 Evidence Code, taking notice of these documents
14 would be mandatory. Does anybody disagree with
15 that?

16 MR. CARROLL: We disagree with that.

17 HEARING OFFICER VALKOSKY: Okay.

18 MR. CARROLL: We don't read it to be
19 mandatory; we read it to be within your
20 discretion.

21 HEARING OFFICER VALKOSKY: Okay. Mr.
22 Ramo, do you read that as being mandatory under
23 453 or discretionary?

24 MR. RAMO: I read that as mandatory.
25 But I want to be precise as to what we're asking

1 the Committee today to judicially notice. We
2 aren't asking the Committee to judicially notice
3 the truth of the matters asserted.

4 What we are putting forward is that
5 there is, under California Environmental Quality
6 Act, a controversy by experts, based on facts.
7 And under section 15064(f)(5) and (g) of the CEQA
8 guidelines that is sufficient for a member of the
9 public to identify a potentially significant
10 adverse impact.

11 I think we'd all agree if the
12 contentions were true, and that there were
13 blackouts being caused by misconduct that would
14 certainly be a significant impact.

15 So I think Mr. Carroll's response was a
16 concern that in one part we were actually asking
17 the Committee to make a finding, where that's not
18 what we're doing.

19 HEARING OFFICER VALKOSKY: So,
20 essentially you're asking the Committee to
21 recognize the fact that in the one instance the
22 complaint has been filed by the Attorney General,
23 and in the other instance a report has been issued
24 by the PUC, but not necessarily the truth of the
25 assertions, allegations or analysis contained in

1 those documents?

2 MR. RAMO: That's correct.

3 HEARING OFFICER VALKOSKY: Mr. Carroll,
4 do you have any objection to that?

5 MR. CARROLL: We're pleased with that
6 clarification because we don't believe that you
7 could take judicial notice of the truth of the
8 matters asserted in those documents. So we're
9 pleased that the scope of the request is limited,
10 as Mr. Ramo just described.

11 We still object to the Committee taking
12 notice on the grounds of relevancy. We don't
13 understand the relevancy of what may or may not
14 have happened last year to a review of Potrero
15 Unit 7.

16 HEARING OFFICER VALKOSKY: Okay, the
17 issue of relevancy aside for the moment, at least
18 my interpretation of a lot of these rules of
19 evidence is essentially they are to protect a lay
20 jury from undue influence by, in this case,
21 various reports.

22 That's not the case. I mean we have two
23 Commissioners who are certainly experts in policy
24 matters, who are well aware of these documents.
25 And they have, I'm sure, their own views on them.

1 CHAIRMAN KEESE: Yes, Mr. Valkosky,
2 speaking for myself, we're aware of these
3 documents. We have done our own analysis. We
4 have come to our own conclusions with respect to
5 what took place.

6 So, the question of taking judicial
7 notice when we perused them quite thoroughly. We
8 have notice of them, so, you know, the question of
9 whether we should take judicial notice in a way
10 that implies to me you're taking judicial notice
11 of something else on the outside. Where in our
12 internal processes we have already perused all of
13 these documents without them being put forward
14 before us.

15 So, it seems to me that we've got them;
16 we may as well just acknowledge that we're aware
17 of them.

18 MR. CARROLL: Let me say --

19 CHAIRMAN KEESE: Recognizing your point
20 that that doesn't mean that we're accepting
21 everything that's in there.

22 MR. CARROLL: Let me say, while we
23 continue to object for the record to the Committee
24 taking judicial notice of these, should the
25 Committee decide to take judicial notice of these,

1 we're very confident that the Committee will
2 recognize them for what they are.

3 HEARING OFFICER VALKOSKY: Okay, the
4 Committee will take this matter under submission.
5 That takes care of exhibits 58 and 59 as we've
6 tentatively identified them.

7 The last of the exhibits subject to
8 judicial notice is exhibit 60, which is a news
9 article containing Mirant's responses to the PUC
10 report.

11 Mr. Ramo, is it your contention that
12 that is something that is properly subjected to
13 judicial notice?

14 MR. RAMO: Yes. I would -- give me a
15 minute.

16 I would refer to 452(h) -- facts and
17 propositions that are not subject to dispute.
18 Again, I am not offering this for the truth of the
19 matters asserted, but this is to indicate that
20 from the question, I thought it was appropriate,
21 since they agree that the document is authentic.
22 They haven't questioned that. It's from the
23 applicant that there are at least two sides to
24 this issue. And that the other side ought to be
25 part of the record if we're presenting the Public

1 Utilities Commission report.

2 HEARING OFFICER VALKOSKY: Okay, I
3 understand it, so let me clarify basically the
4 purpose that this would serve, and again, not the
5 truth of Mirant's refutations to the PUC report,
6 but rather the fact that the issue is highly
7 disputed. Is that a fair summary?

8 MR. RAMO: That's correct.

9 HEARING OFFICER VALKOSKY: Mr. Carroll,
10 do you have anything to add to that?

11 MR. CARROLL: No, I don't. I think on
12 the same grounds that we object to the notice,
13 judicial notice of the previous documents we would
14 object to judicial notice of this document.

15 On the other hand, if the Committee were
16 inclined to take judicial notice of the first two,
17 then I think it would make sense to also take
18 judicial notice of the other side of the coin.

19 CHAIRMAN KEESE: And I would mention,
20 Mr. Valkosky, that in a similar manner to the
21 previous two documents I believe that the
22 applicant, in another capacity, as most of the
23 other companies named, has already furnished to
24 each of the Commissioners their reports. So that
25 the Commissioners are aware of the contents of

1 those reports from other activities of the
2 Commission.

3 HEARING OFFICER VALKOSKY: Okay, thank
4 you. All right, unless anyone has anything else
5 to add on the official notice matter, are we
6 prepared to proceed with the evidentiary
7 presentations? Is that on official notice? Okay.

8 Mr. Carroll, your witness on power plant
9 reliability.

10 MR. CARROLL: Thank you. Applicant
11 calls Valorie Zambito to testify on project
12 reliability. Ms. Zambito was sworn yesterday; is
13 it necessary to swear here again?

14 HEARING OFFICER VALKOSKY: I don't think
15 it's necessary, but it's clearer on the record
16 that way, if you could swear the witness, please.
17 Whereupon,

18 VALORIE ZAMBITO
19 was called as a witness herein, and after first
20 having been duly sworn, was examined and testified
21 as follows:

22 DIRECT EXAMINATION

23 BY MR. CARROLL:

24 Q Ms. Zambito, could you please state your
25 name and title and role with respect to the

1 project?

2 A Valorie Zambito, Director of Technical
3 Support for Mirant. And I'm responsible for the
4 engineering and design oversight.

5 Q And are you the same Valorie Zambito
6 that submitted prepared testimony in this
7 proceeding which is now a portion of what's been
8 labeled as exhibit 54?

9 A Yes.

10 Q And if I were to ask you the questions
11 contained in that material would your answers be
12 the same today under oath?

13 A Yes.

14 Q Am I correct that there are also a
15 number of exhibits identified in your previously
16 filed prepared testimony that you're sponsoring
17 today?

18 A Yes.

19 Q And are you also sponsoring an
20 additional exhibit not identified in your prepared
21 testimony, but filed and served on the parties
22 subsequent to the filing of prepared testimony,
23 which is a January 19, 2001 letter from PG&E to
24 Mark Harrer confirming PG&E's ability to supply
25 natural gas to the project?

1 A Yes.

2 Q Could you please explain the process
3 that Mirant goes through when making plant design
4 decisions regarding the reliability of the power
5 plant?

6 A When we design a plant we take into
7 consideration the unique characteristics of the
8 proposed plant location, the available property
9 for layout, construction and operations and
10 maintenance access ability, transmission
11 interconnections, contractual commitments,
12 availability of water, all permit requirements,
13 capital costs, O&M costs, et cetera, et cetera.

14 This includes location-specific factors
15 related to the need for reliability such as
16 transmission constraints.

17 Q And were there unique reliability issues
18 associated with the proposed location of unit 7
19 that affected the design of the project?

20 A Absolutely. One of the most important
21 specific location factors taken into consideration
22 in the design of Potrero 7 was the need for a
23 reliable source of power in light of the
24 transmission-constrained peninsula.

25 Potrero 7 is designed such that each

1 generating unit has a dedicated generator step-up
2 transformer, so the loss of one transformer does
3 not jeopardize the entire plant.

4 Q And does Potrero Unit 7 have unique
5 reliability elements as a result of the process
6 that you went through and the recognition that you
7 had of the need for a high reliability plan?

8 A Yes. Potrero Unit 7's design has
9 redundancy of critical equipment, more than
10 typically seen on combined cycle power plants that
11 we've seen from competitors.

12 Redundancy of equipment, although at
13 significant increased costs, increases reliability
14 of the plant and is always a challenge to balance
15 those costs with the increased reliability.

16 Specifically, Potrero 7's design has
17 redundancy built into the following critical
18 elements of the plant. We have two boiler feed
19 pumps per HRSG train. We have two condensate
20 pumps. Redundant air compressors; individual gas
21 compressors per gas turbine; one dedicated
22 generator step-up transformer per generator.

23 And in addition, as Mr. Jenkins
24 described yesterday, the connections at PG&E's
25 Potrero switchyard of both the existing Potrero

1 unit 3 and the new proposed Potrero unit 7
2 generation will be on separate buss sections in a
3 double-buss arrangement to minimize the loss of
4 generation in the event of a buss fault or breaker
5 failure at the station.

6 The plant design maintains a 100 percent
7 steam turbine bypass to the condenser, thus
8 bypassing the steam turbine. This allows for
9 continuous operation of the gas turbines for a
10 period of time in the event of the steam turbine
11 or its generator is unable to operate.

12 We've also looked at the condenser
13 design and have selected a condenser design as a
14 two-pass divided water box, de-aerating surface
15 conductor that allows for continued operation of
16 the plant in the event of a condenser tube leak.

17 This design allows for half of the
18 condenser to be removed from service to make the
19 necessary maintenance repairs while the plant
20 continues to operate at a reduced load.

21 The project also has redundant boiler
22 feedpumps sized to allow the plant to run at full
23 load in the event one pump per HRSG is out of
24 service.

25 And finally, an enhanced spare parts

1 inventory is planned to insure that parts will be
2 available for prompt replacement in the event of a
3 failure.

4 Q Are there other non hardware factors
5 that you believe will also contribute to the
6 reliability of Potrero unit 7?

7 A Yes. I think one advantage that Potrero
8 unit 7 has is that we have trained plant personnel
9 onsite operating the existing units which includes
10 a conventional type unit, Potrero 3, as well as
11 the peaking gas turbines Potrero 4, 5 and 6.

12 Additional personnel will be hired for
13 the increased workload, however they will be
14 integrated into the existing employee base. Thus,
15 existing trained experienced state-certified
16 Mirant workers will be part of the team operating
17 the new facility.

18 In addition, these well trained
19 personnel or employees will be available to train
20 and support the new employees.

21 Mirant also has a long-term service
22 agreement, referred to as an LTSA, with General
23 Electric, which essentially brings to bear on the
24 project all of GE's operating experience with
25 similar projects throughout the world.

1 As part of the long-term service
2 agreement there will be a GE-trained contractual
3 service manager onsite to provide technical
4 support to the GE systems.

5 Q In your opinion, is a two-on-one design,
6 such as that being proposed at 7, inherently more
7 reliable than a one-on-one design?

8 A Yes. A two-on-one design consists of
9 two gas turbine generators, two HRSGs, boiler
10 feedwater pumps, one steam turbine generator;
11 whereas, a one-on-one design has only one gas
12 turbine, one HRSG, et cetera, supplying steam to
13 one steam turbine.

14 The two-on-one design allows the plant
15 to continue operating if one gas turbine, HRSG is
16 not operating. Having two gas turbine trains
17 increases the probability of being able to produce
18 electricity. If one gas turbine train, which is
19 an HRSG, gas compressor and the pumps associated
20 with the HRSG and gas turbine, fails, the other
21 train is likely to be available.

22 In a one-on-one design, if any part of
23 the gas turbine train is down, no electricity can
24 be produced. If an HRSG associated with that
25 turbine is down, no electricity can be produced.

1 Another very important benefit to a two-
2 on-one design is that the plant is available for
3 part load when one of the gas turbines is down for
4 scheduled routine maintenance. Gas turbines
5 require routine attention for water washes,
6 combustion inspections, et cetera.

7 Q During yesterday's evidentiary hearing
8 Commissioner Pernell asked about contingency plans
9 that Mirant had in place in the event of an
10 interruption of natural gas to the project.

11 Is unit 7 designed with a dual-fuel
12 capability?

13 A No. Unit 7 is a single-fuel designed
14 unit, burning natural gas only.

15 Q And has Mirant developed a broader
16 contingency plan for what would occur in the event
17 of a natural gas supply interruption such that
18 unit 7 could not be operated for some period of
19 time?

20 A No. Mirant has not developed a broader
21 contingency plan. I will note that units 4, 5 and
22 6 do burn distillate oil. And also in the event
23 of a natural gas curtailment, I think the
24 curtailment of gas drives up pricing, so there's a
25 balance there. The ISO's responsibility of

1 insuring reliability will come into play. I don't
2 see it as Mirant's responsibility to have a
3 contingency backup plan. We just modeled into it
4 that prices might go up, and that we would work
5 closely with the ISO in the event of an emergency
6 or something that would happen, since they are
7 responsible for insuring the reliability of the
8 transmission system.

9 PRESIDING MEMBER PERNELL: So, am I to
10 understand that on the site there is alternative
11 fuel, oil fuel, not for unit 7, but for some of
12 the other units onsite?

13 MS. ZAMBITO: Yes, sir. We have Potrero
14 4, 5 and 6 are peaking units and they do not burn
15 natural gas. They burn distillate oil.

16 PRESIDING MEMBER PERNELL: They burn
17 what?

18 MS. ZAMBITO: Distillate oil.

19 MR. CARROLL: Thank you. Does that
20 complete your testimony today?

21 MS. ZAMBITO: Yes.

22 MR. CARROLL: At this time we would
23 tender Ms. Zambito for cross-examination on
24 project reliability.

25 HEARING OFFICER VALKOSKY: Ms. Zambito,

1 before we begin I'd just like to clarify the scope
2 of your testimony. Is it correct that your
3 testimony on reliability is essentially limited to
4 the physical/mechanical/design elements of the
5 project, as opposed to the way it's actually
6 operated in the market on a day-to-day basis?

7 MS. ZAMBITO: Yes, sir.

8 HEARING OFFICER VALKOSKY: Do you have
9 any opinion regarding the acceptability of the
10 City and County of San Francisco's proposed
11 condition of certification for reliability which
12 is attachment C to Mr. Smeloff's testimony?

13 (Pause.)

14 MS. ZAMBITO: Could you repeat your
15 question, please?

16 HEARING OFFICER VALKOSKY: Yeah, I'm
17 just wondering if you have an opinion regarding --
18 on behalf of applicant regarding the acceptability
19 of the proposed condition submitted by the City
20 and County of San Francisco?

21 MS. ZAMBITO: Yes, I do have an opinion.
22 I think we went to great extent to consider the
23 reliability of Potrero 7, as well as balancing all
24 of the other items that go into, or issues that go
25 into place in designing a facility of this size.

1 It's a very complicated decision
2 process. There are many things that need to be
3 addressed. One of which is reliability. But
4 there are also a number of other things that go
5 into the design of a facility, as I mentioned
6 earlier.

7 I think the two-by-one design, as I
8 stated, provides reliability from the standpoint
9 of we've taken additional measures to do the best
10 we could to define a very reliable plant.

11 HEARING OFFICER VALKOSKY: Okay, so I
12 take it that means applicant would oppose the
13 imposition of that condition as a condition of
14 certification?

15 MS. ZAMBITO: To modify the design to
16 have, for instance, two one-on-one combined cycles
17 would be a significant cost to Mirant that could
18 potentially make the project not viable for
19 construction.

20 HEARING OFFICER VALKOSKY: Okay, so --

21 MS. ZAMBITO: So that's a huge concern
22 of ours.

23 HEARING OFFICER VALKOSKY: Okay, so you
24 would opposed the condition?

25 MS. ZAMBITO: Yes.

1 HEARING OFFICER VALKOSKY: Thank you.
2 Mr. Westerfield?

3 MR. WESTERFIELD: We have no questions
4 on cross-examination.

5 HEARING OFFICER VALKOSKY: Ms. Minor.

6 MS. MINOR: Yes, I do have a few
7 questions.

8 CROSS-EXAMINATION

9 BY MS. MINOR:

10 Q Good morning, Ms. Zambito.

11 A Good morning.

12 Q Can you clarify for us today the status
13 of equipment ordering for unit 7? In other words,
14 has the equipment been ordered? Is it warehoused?

15 A Potrero 7, we have some of our major
16 equipment, agreements with the General Electric
17 for the long-lead items, such as the gas turbines
18 and steam turbine generators and all generators.

19 Q Can you clarify what the lead time would
20 be for the steam turbine?

21 A I don't have that right off the top of
22 my head.

23 Q How about for the gas turbine?

24 A Are you asking from date of order or
25 release?

1 Q From the date of order to the time of
2 delivery.

3 A Let me clarify one thing. As I said, we
4 do have an agreement with GE for the gas turbine
5 and steam turbines. The next step would be to,
6 after we know exactly the design details, would be
7 to specifically design and issue a steam turbine
8 specification to them.

9 Aa far as the gas turbine specification,
10 I think that has been already issued to GE and
11 specified.

12 As far as the lead time, I don't have
13 that schedule available to me at this point.

14 Q Can you give us an approximation? Is it
15 six months, a year, 18 months?

16 A I'm trying to remember -- I just can't
17 remember.

18 Q Okay. As a part of a number of meetings
19 that the City and Mirant has had, particularly
20 this year, in January 2002 some representatives
21 from the City met with Mirant. And we were told
22 at that meeting that, in fact, the steam turbines
23 had been ordered for this project. Is that a
24 correct statement?

25 A That's correct.

1 Q Are they warehoused?

2 A No. They are not warehoused. There are
3 some, like I said, the steam turbine generators
4 and gas turbines are ordered from GE.

5 Q Um-hum.

6 A And then the next step would be to --
7 and some of this has already been done, but
8 specifications with details regarding very
9 detailed specifications for the new equipment
10 would then be corresponded between GE and
11 finalized for issue of, for it to be manufactured.

12 Q So, just to stick on it, help clarify
13 this for my purposes a little bit further, when
14 you say it's been ordered, is this kind of a pre-
15 order notification that we intend to order without
16 any specifications?

17 A No. What we have done a few years ago
18 when so many combined cycles were being ordered, a
19 lot of the manufacturers were not able to -- you
20 couldn't just call them and say you want to order
21 it and get it in a short period of time because
22 the demand was so great.

23 So, production-line manufacturing became
24 very critical to them. And so our competitors, as
25 well as Mirant, ordered equipment. And we had

1 a -- the equipment was ordered based on a given
2 specification, which includes many generalities in
3 terms of, you know, what kind of output voltage,
4 are you going to build the two-by-one, do you need
5 to have it dual-fueled, single-fueled, et cetera,
6 with more of a higher level specification.

7 And that is the basis of what we call
8 our base specification for the equipment for
9 order. And then as we continue the project, and
10 work on permits and things are being stipulated on
11 us in terms of permit requirements, then we go and
12 inform GE, issue a specification amendment, if you
13 would, to identify those differences.

14 Q Thank you. Good clarification. Does
15 Mirant currently own or operate any power plants
16 that have hybrid cooling?

17 A I don't believe we do have a hybrid
18 cooling tower.

19 Q And your answer is no hybrid cooling in
20 California, and none in the continental United
21 States?

22 A For Mirant --

23 Q Um-hum.

24 A -- no, Mirant doesn't have any operating
25 hybrid towers as far as I know in the U.S. And I

1 don't believe we have any international ones --

2 Q Are you aware of any studies that
3 compare the reliability of power plants that
4 operate with one-through cooling versus a power
5 plant that has hybrid cooling?

6 A I don't believe there's been enough data
7 collected specifically on that. Intuitively, and
8 based on my experience, once-through cooling
9 requires less equipment --

10 Q Um-hum.

11 A -- and whenever you get into a cooling
12 tower, either mechanical draft cooling tower that
13 many of us are familiar with or hybrid towers or
14 air-cooled condensers, the more equipment the more
15 likelihood of failure, either in the specific
16 equipment or controls or anything associated with
17 it.

18 So once-through cooling does offer you,
19 again I don't have data, but --

20 Q Um-hum.

21 A -- just in my experience and intuitively
22 the more equipment you have the more probability
23 of failure.

24 Q So but just in terms of any reports or
25 analysis that has been done?

1 A No, I don't know of any report that's
2 been done that specifically looks at that
3 availability or reliability of once-through versus
4 alternative.

5 Q If we were trying to find such a report
6 or analysis can you recommend either an equipment
7 manufacturer who may have done such a report, or
8 another industry source?

9 A What comes to mind is maybe "Power
10 Engineering" magazine. But, again, I've not seen
11 anything specifically done to cooling
12 methodologies regarding reliability.

13 I know there's NAERC data out there, but
14 I'm not sure if it's as specific as we would like
15 to see regarding specifically cooling tower versus
16 once-through.

17 Those are a couple of places that maybe
18 might have something.

19 Q Over the course of the last year in
20 various meetings that the City has had with Mirant
21 talking about cooling systems, there's been a
22 suggestion that a hybrid cooling plant was less
23 reliable.

24 I don't recall if you were at one of
25 those meetings, but certainly the suggestion has

1 been made that a hybrid cooling plant is less
2 reliable than a plant with once-through cooling.

3 Your view of that is that that's just
4 kind of based intuitively on the difference in the
5 amount of equipment and the mechanical
6 interconnection as opposed to relying on any
7 particular analysis or report?

8 A Yes, I would say that. As far as I
9 know.

10 Q On page 4 of your testimony, lines 5
11 through 9, the sentence that starts: A combined -
12 - have you found it yet -- the sentence that
13 begins: A combined cycle configuration that has
14 100 percent steam bypass allows for both gas
15 turbines to operate with the steam turbine out of
16 service. Although this mode of operation is not
17 recommended for long periods of time because of
18 potential maintenance impacts."

19 What period of time --

20 A Excuse me, one second --

21 Q Are you still looking for it?

22 A Is it in my -- from today? Or is that
23 my --

24 MR. CARROLL: This is page -- let me
25 just clarify where --

1 MS. MINOR: Yeah, it's page 4 --

2 MR. CARROLL: -- page 4 of --

3 MS. MINOR: -- the reliability --

4 MR. CARROLL: -- testimony?

5 MS. MINOR: -- the reliability

6 testimony.

7 MS. ZAMBITO: Treating a power plant as

8 a single contingency?

9 MS. MINOR: Um-hum.

10 MS. ZAMBITO: Okay.

11 MS. MINOR: Yes, is that your page 4?

12 MS. ZAMBITO: Yes.

13 MS. MINOR: Okay.

14 BY MS. MINOR:

15 Q The response to question 13.

16 A Okay.

17 Q My question goes to how long could the
18 plant operate in that mode?

19 A The idea of the 100 percent steam
20 turbine bypass is to allow -- to keep your gas
21 turbines from tripping immediately and allow some
22 planning, if necessary.

23 It also will allow you to continue to
24 operate until maybe a nonpeak time where in
25 working with the ISO you could say I need to bring

1 my unit off of line because I have this issue.

2 How much longer do you need me to operate. And
3 try to give you some time to do that.

4 It's not a real clear quantifiable
5 number of hours or days that you can operate in
6 that. Because what happens is you are bypassing
7 tremendous energy into your condenser. And so
8 maintenance will be affected.

9 So, how long can you do it? Well,
10 depends on how much risk you want to take on
11 damage you want to do to the equipment. If you do
12 it for a few hours, you probably won't have much
13 of an impact. If you need to do it for days on
14 end, I would expect maintenance impact. And you
15 would have to eventually bring the unit down and
16 do some major repairs.

17 And, again, I want to stress the point
18 there is to be able to keep your gas turbines from
19 immediately tripping in the event of a steam
20 turbine trip, and working with the ISO or whatever
21 group you're working with to try to keep that unit
22 online for reliability.

23 Q Would Mirant have available records that
24 would indicate plants with a similar configuration
25 as the proposed unit 7, and what the record has

1 been in terms of the tripping of the steam turbine
2 and having to operate in this mode?

3 A The combined cycle 7FA, it's rather new.

4 Q Um-hum.

5 A A lot of companies, what I have found
6 maybe as recent as a year ago and a little longer
7 than that, was 100 percent steam turbine bypass
8 was not being used.

9 They would use either from 30 to a 60
10 percent bypass because that system is used during
11 the startup of a unit, like a cold startup of a
12 unit if it's been down for many days and you want
13 to bring it on line. They would use this 30 to 60
14 percent, because I've heard anywhere from 30 to 60
15 for startup.

16 Now, the industry seems to be doing more
17 to the 100 percent bypass mode because they've
18 realized that these gas turbines are fine
19 instruments. And you don't want them to trip off.
20 You want to avoid as much tripping, forced
21 tripping, as possible because of potential issues
22 and maintenance that you might have with them.

23 Also, I know I'm probably going a little
24 further than you wanted me to go, but it's kind of
25 complicated in that with long-term service

1 agreements, as well, an owner would have to -- it
2 triggers other cost components in a long-term
3 service agreement.

4 So it's very expensive to an owner when
5 your gas turbines are tripping off of line. And I
6 think the industry has seen that the 100 percent
7 bypass is an insurance in that area where you can
8 keep your gas turbines operating; you don't get
9 impacted by the forced trip; and you're also in a
10 market where a competitor -- a competitive market
11 you might be able to continue to operate if you
12 have a serious need of electricity, even though
13 your heat rate and efficiency is not very good in
14 that mode of operation.

15 You can continue to operate your units
16 if the power need is there for a period of time.
17 And then make a management decision as to when you
18 think you need to bring it off of line.

19 Q And that period of time is likely to be
20 more in the hours as opposed to multiple days?

21 A That's what I would envision. Unless
22 there's -- certainly if there's an emergency and,
23 you know, your ISO was telling you, hey, I really
24 need your power, we're having blackouts and we
25 need to operate. Although there's a cost, a

1 serious cost impact potentially, I think a company
2 could work with the emergency needs and provide
3 that power.

4 Q Okay, thank you. Just a couple other
5 questions. What redesign of unit 7 would be
6 required in order to eliminate ISO's determination
7 that unit 7 is a single contingency power plant?

8 A Power plants are so extremely
9 complicated and although there are a number of
10 areas that we and others have tried to look at and
11 enhance reliability, there are issues, there are
12 things, mechanical components that will, or
13 instruments, electrical controls that could fail
14 on a two-by-one or a one-by-one.

15 The commonality that you with a two-by-
16 one, of course, is your steam turbine generator
17 condenser and maybe some other shared systems.

18 Q Um-hum.

19 A In Mirant looking at the importance of
20 the reliability what we have done is, based on
21 information that's out there regarding component
22 failure, for instance HRSGs or boilers or well
23 known type boiler tube leaks, and are high on a
24 forced outage type percentage. They are
25 frequently -- I don't want to quote numbers or

1 percentages for forced outages on those
2 components, but it is one of the higher areas.

3 So, a two-by-one gets you around that.
4 But you get into your shared components, and, of
5 course, with your steam turbine, although
6 they're -- steam turbine generators, although
7 they're very reliable, there is a potential for
8 failure.

9 So, I understand where the ISO is coming
10 from in terms of a single point contingency for a
11 two-by-one combined cycled in their -- I won't
12 pretend to understand their modeling and how they
13 do that. However, I do understand and appreciate
14 their need for conservatism in making sure that
15 they are accurate in their determination of single
16 point versus multiple point contingencies, because
17 we're talking about system reliability and
18 transmission reliability and serious issue safety,
19 so I would expect their modeling to be very
20 conservative.

21 How they model specifically, I can't
22 answer that. I'm not an expert in that area.

23 As far as changing a design, I think, to
24 make it much more reliable, multiple power plants.
25 You go with, you know, another combined cycle.

1 Whether you go with two one-on-ones or you go with
2 a one-on-one by Mirant and a one-on-one by
3 somebody else.

4 The only way you can improve that
5 reliability is by making isolated totally
6 supportive systems for that particular power unit.

7 Q Okay. The City understood that over a
8 period of many months Mirant has met with the ISO
9 specifically on this question of whether unit 7
10 would be considered a single contingency power
11 plant.

12 And that, in fact, ISO had referred this
13 question to a committee that included
14 representatives from ISO, but some folks from the
15 industry, as well.

16 During the course of those discussions,
17 and in particular any meetings that you've been
18 involved in, has ISO said if you do the following,
19 redesign, reconfiguration, this power plant will
20 not -- unit 7 will not be considered a single
21 contingency power plant?

22 A I don't recall. I've had several
23 conversations with the ISO regarding the specific
24 design and what we've done to try to increase the
25 reliability of the facility, which you've heard in

1 my testimony today, some of the areas we've
2 focused on.

3 Q Um-hum.

4 A I don't recall them telling me
5 specifically this is a specific area is an issue
6 and if we did it differently we can be multiple
7 contingency. I don't recall if the subject of two
8 one-on-ones had come up before, but, you know, I
9 would agree that if you went with two one-on-ones
10 it would be, because you have two power plants
11 essentially.

12 Q Um-hum. Um-hum.

13 A And the other thing, too, I would
14 qualify that in some instances you might go to two
15 one-by-ones that have shared systems.

16 Q Um-hum.

17 A So you'd have to be careful with that,
18 that if you went -- you're never going to get 100
19 percent reliability because you're talking
20 mechanical components on a particular unit.

21 So therefore you would have to have two
22 isolated power plants. Power plants with
23 dedicated systems for everything, cooling water
24 systems, compressed air. So you'd have to be very
25 careful in your design to make sure that you get

1 that extreme reliability that you're looking for.

2 Q In response to a question about the cost
3 of the redesign you indicated it would be quite
4 expensive.

5 A Significantly.

6 Q In responding to that question what
7 factors did you take into account?

8 A Basically in your estimate you're
9 basically adding another steam turbine generator,
10 and all the, as I mentioned, the systems that
11 would have to be fully supportive of each of those
12 power plants.

13 Q And your response assumes two one-by-
14 ones?

15 A If --

16 Q -- systems, is that how you --

17 A If we went into -- if you wanted a more
18 reliable -- sure I understand your question. If
19 we were to propose two one-on-ones --

20 Q Um-hum.

21 A -- the cost would be significantly
22 increased and the increased cost would reflect the
23 additional steam turbine condenser, associated
24 piping, support systems, et cetera.

25 Q And you believe that two one-on-ones is

1 the only way to address the concern about single
2 contingency in insuring reliability?

3 MR. CARROLL: I'm going to object. It's
4 a compound question and I think it needs to be
5 broken up. There are two questions in there. Is
6 going to two one-on-ones the only way to address
7 single contingency and is going to two one-on-ones
8 the only way to address reliability and I think
9 those are two different things.

10 So I would ask that the question be
11 broken up and not presented in a compound format.

12 MS. MINOR: Yeah, I'll be happy --

13 HEARING OFFICER VALKOSKY: Fair
14 objection.

15 MS. MINOR: Pardon me?

16 HEARING OFFICER VALKOSKY: Proceed.

17 MS. MINOR: Yes.

18 BY MS. MINOR:

19 Q Is two one-on-ones the only way to
20 address a single contingency concern raised by
21 ISO?

22 A Yes, I believe so. Because in the ISO's
23 testimony I think they needed the three to 30
24 years of forced outage in no less than three
25 years. And I think that's very difficult.

1 Q Okay.

2 A -- difficult to attain. It's always a
3 balance. These plants are so complicated in
4 designing, that, yes, reliability is very
5 important, but there's so many other factors that
6 you're trying to balance in there. And there not
7 only just costs, there are other complicating
8 issues with bringing that into play.

9 And also, I stated in my testimony, I'm
10 a proponent of -- and this, again, is my opinion,
11 but I'm a proponent of you have well-trained,
12 knowledgeable, experienced employees, you have a
13 much better chance of success.

14 I think what Potrero, that site, offers
15 you is allowing the existing operators, although
16 they operate Potrero 4, 5 and 6, and they're not
17 7FA units, they're Pratt-Whitney units, they're
18 still gas turbines.

19 These people are very experienced, and
20 they've been working together for a long time.
21 They know conventional units. They know the power
22 plant industry. They know the ISO. They've
23 worked with them before. That's a huge benefit at
24 this facility.

25 Many of these other facilities, what we

1 call greenfield, they're brand new facilities,
2 they're hiring people from all different places,
3 they're going through a startup. It's a very
4 highly stressed period of time.

5 They're all learning, although the
6 systems are similar, every plant is different.
7 They're jelling with their coworkers. And they're
8 learning the specifics of the facility that
9 they've been hired at.

10 So, although it's hard to quantify how
11 much more reliability you would get from that,
12 it's an unquantifiable positive effect by having
13 it in the facility where you already have trained
14 personnel.

15 I just wanted to bring that up as a
16 point.

17 Q Thank you.

18 MS. MINOR: I have no further questions.

19 HEARING OFFICER VALKOSKY: Thank you,
20 Ms. Minor. Mr. Ramo.

21 CROSS-EXAMINATION

22 BY MR. RAMO:

23 Q Good morning, Ms. Zambito. You
24 submitted supplemental testimony with a letter
25 from PG&E attached, is that correct?

1 A Is that the PG&E --

2 MR. CARROLL: Yes, well, it's partially
3 correct. There wasn't any additional testimony
4 associated with it, but we did submit the letter
5 from PG&E subsequent to the body of the prepared
6 testimony.

7 MR. RAMO: That's incorporated as part
8 of her testimony?

9 MR. CARROLL: Yes, it is.

10 BY MR. RAMO:

11 Q And this is the letter that caused you
12 to change your opinion as to whether there was
13 sufficient natural gas available for the project,
14 is that correct?

15 MR. CARROLL: Let me clarify. By -- you
16 mean the opinion as expressed in the initial
17 application for certification?

18 MR. RAMO: Yes.

19 MS. ZAMBITO: Yes, yes.

20 BY MR. RAMO:

21 Q What was the basis for the original
22 opinion that there was not enough natural gas to
23 allow Hunter's Point to operate and unit 7 to
24 operate at the same time?

25 A Initially we had asked PG&E to do a

1 preliminary review of the gas supply system. And
2 at that time, without getting a definitive answer
3 from them, we were concerned that if Hunter's
4 Point was not shut down would there be adequate
5 gas supply for Potrero 3, Potrero 7 and the
6 Hunter's Point facility.

7 So, that was our concern until PG&E came
8 back when they did a further study, I believe they
9 made some changes in their gas system. I can't
10 say for sure, but I heard that they had made some
11 upgrades on their gas system.

12 Subsequently they sent us a letter when
13 they were doing their final design, and we asked
14 them again to insure us that we would have
15 sufficient supply. They responded with this
16 letter in January, I believe, stating that there
17 would be sufficient gas supply for all of the
18 units.

19 Q Was there any reason for your concern
20 originally?

21 A It was more of a fact of not having
22 definitive answers. And could the project go
23 forward. It was a risk that we would take, and we
24 would have to be sure that we could have gas
25 available in the event Hunter's Point remained

1 operating, or that there would be assurance that
2 Hunter's Point would be shut down if there wasn't
3 enough gas, and that Potrero 7 could proceed.

4 Q Do you know how close to capacity unit 7
5 will push the delivery of natural gas to the San
6 Francisco area?

7 A No, I do not know that.

8 Q Now let me turn to your discussion
9 regarding the costs of going with a, is it a one-
10 by-one, is that correct?

11 A Two one-by-ones.

12 Q Two one-by-ones. Can you, for a lay
13 person, explain what a one-by-one is?

14 A Yes. I was apologizing, my testimony
15 earlier, I was talking about a train, and I assume
16 everybody knows what I mean by that.

17 In a one-by-one design you have your gas
18 turbine and you recover the exhaust heat from your
19 gas turbine through the heat recovery steam
20 generator. That heat recovery steam generator is
21 using the exhaust gases to heat the water into
22 steam that is then being sent to your steam
23 turbine.

24 Your HRSG has its boiler feed pumps.
25 You have condensate pumps. You have all the

1 associated equipment distributed control system
2 associated with that power plant.

3 So, in a one-by-one you have a gas
4 turbine and its generator producing power. And
5 then you have the steam turbine and its generator
6 producing power. That's a one-on-one.

7 In the two-on-one you pretty much double
8 that train. You have another train, but you have
9 a common steam turbine.

10 Q What is the estimated cost for the
11 current proposed project?

12 A Excuse me a moment.

13 (Pause.)

14 MS. ZAMBITO: Approximately \$415
15 million.

16 BY MR. RAMO:

17 Q And do you have an estimate of what the
18 operations and maintenance budget per year would
19 be for this facility?

20 A No. I apologize. I don't have that
21 with me.

22 Q And what would be the approximate cost
23 of a single one-by-one unit?

24 A Let me think for a moment. I would
25 guess in the range of 300 to 350 million for one

1 one-by-one.

2 Q And is there a limit to how many
3 megawatts a single one-by-one unit can produce?

4 A A one-by-one is probably 280, 300
5 megawatts. Again, those are off the top of my
6 head. I haven't modeled --

7 Q And is there actually a range? It could
8 go as low as 50 and as high as 300?

9 A Oh, as I was saying yesterday, you still
10 have your turndown ratio in your gas turbine, so
11 you can go about 51 percent turndown on your gas
12 turbine. You can assume the gas turbine is about
13 175 megawatts at Potrero. And then assuming about
14 100 or so megawatts on your steam turbine. So,
15 maybe a little more than 100, maybe 140 on your
16 steam turbine.

17 Q And does the company have an estimate,
18 given today's electricity prices, of the revenue
19 expected from the current project per year?

20 A I don't -- no, I don't know. I don't
21 have that information.

22 Q So when you stated that the cost would
23 be so significant the company wouldn't do it, that
24 was based on a generic analysis that said there'd
25 be double the equipment, new generator -- two one-

1 by-ones, rather than a specific analysis of the
2 profitability of each unit?

3 A What we had looked at was in our
4 modeling the rate of return for the two-by-one as
5 we have currently proposed. And knowing the
6 significant cost of this facility, which is much
7 higher than what we have estimated on other
8 similar facilities. Again, the cost of Potrero
9 has some uniqueness to it, as we were talking
10 earlier.

11 And then looking at that and the rate of
12 return for the two-by-one and knowing where we
13 were, with an additional capital cost for, again,
14 I want to be clear, two one-by-ones is what we
15 were looking at, not just the one one-on-one, for
16 the two one-on-ones, knowing that the capital cost
17 would be significantly higher, it would not make
18 the -- and we just did some rough figures. But it
19 did not look like it would be a viable project
20 with two one-on-ones.

21 Q But you don't recall specifically what
22 the rate of return was?

23 A No, sir, I don't.

24 Q Is that calculation in a document?

25 A No. It is in a confidential financial

1 model run that Mirant's financial group does.

2 Q There is a document, but it's
3 confidential?

4 A Yes. It's in part of the business
5 analysis that the company does to determine
6 whether the plan is a viable option for business
7 purposes.

8 Q If unit 3 was torn down would there be
9 any reason technically why two one-by-ones could
10 not be designed to fit the area of the Potrero
11 Power Plant site?

12 A Again, I think it's cost driven.

13 Q Okay. Now, I'm going to refer you to
14 your testimony at page 3. Lines 4 through 6.

15 And in the testimony there's a question
16 that I would paraphrase to focus on the point I'm
17 interested in. Will the project be operated in
18 accordance with industry norms for reliability
19 power generation. And the response is yes.

20 Do you see that?

21 A Yes.

22 Q And that is your testimony today?

23 A Yes.

24 Q What industry norms are you referring
25 to?

1 A GE provides, I would say -- make it
2 broader to say equipment manufacturers, but I will
3 focus on GE, because again the gas turbines are an
4 extremely expensive fine instruments, mechanical
5 pieces of equipment.

6 GE requires that you do routine
7 maintenance such as water washes on your gas
8 turbine to keep them clean and keep their
9 efficiency up. Combustion inspection, -- gas --
10 inspections. There are steam turbine
11 recommendations.

12 An owner can choose to follow or not
13 follow a manufacturer's recommendation. It's in
14 Mirant's best interest, as I believe it is in --
15 best interest, to keep those units highly
16 available whether it's in a power purchase
17 agreement market or a merchant environment, that
18 is our business.

19 And when those units can run that's when
20 we can make the profit and keep the company
21 business. So following the manufacturer's
22 recommendations is something that we do.

23 Operating practices is training
24 employees; making sure that they have the
25 knowledgeable tools to do their job. They're

1 safety trained. There's environmental training.
2 There's operating training.

3 The employees get involved early on in
4 the startup. Mirant has a practice of using our
5 employees during the startup phase of new units,
6 which gives them excellent training opportunities.

7 Those are the types of industry norms
8 that I would expect in utility type facilities, as
9 well as with Mirant.

10 Q Are you familiar with the ISO's
11 testimony that's been introduced in this
12 proceeding regarding single contingency?

13 A Yes, I read through it.

14 Q Now, they seem to think that the
15 performance of similar type of facilities
16 regardless of specifics of design results in a
17 certain level of performance that requires a
18 finding of single contingency for your facility.

19 Did I fairly state what you understand
20 to be their testimony?

21 A Yes.

22 Q Is that the industry norm that you
23 intend to meet?

24 A No.

25 Q Could you explain?

1 A I cannot tell you specifically because I
2 do not know what the specific failures were on
3 those units. That is confidential information.
4 We've made an effort to try to find out so we
5 could better respond to questions today, but we
6 were not privy to that info.

7 So I can't very well comment on what
8 those issues were and what the operational
9 practices and maintenances practices are.

10 Q So when you say those aren't the norms
11 you're going to achieve, you expect to achieve
12 better results?

13 A Yes. We have -- I would like to
14 comment, if I may. I think as more and more
15 combined cycles come online, in particular this
16 year and next year, because there's a number of
17 them that are scheduled for commercial operation
18 in 2002, 2003, we will have better data in terms
19 of the availability of these units.

20 I will say that we do have a, of course
21 Mirant tracks our availability of all of our
22 units, and trying to do, you know, save costs and
23 do a better job.

24 We do have a combined cycle facility
25 that just came online in July, and another one

1 that came -- actually went commercial in July. So
2 I don't have the data to say that yes, we are
3 doing a better job.

4 There were a few blurps in the startup
5 phase that were resolved. So I hope that this
6 year will give us some data to say that yes, we
7 have been performing very well.

8 Q Now, you probably heard the discussion
9 about various exhibits including the Public
10 Utilities Commission report on generator
11 performance during the energy crisis. Were you
12 here for that discussion this morning?

13 A This morning, yes, this morning.

14 Q That report is exhibit 59, and it states
15 the rate of plant outages during the energy crisis
16 was well above historical averages. Is that the
17 industry norm you expect to meet?

18 MR. CARROLL: I'd object to this
19 question as outside the scope of this witness'
20 testimony.

21 HEARING OFFICER VALKOSKY: Well, I'd
22 like to hear the witness' answer. The witness has
23 testified that the project intends to meet
24 industry norms. I think we're just trying to
25 establish what those industry norms are. Answer

1 the question, please.

2 MS. ZAMBITO: I think that's a very
3 complicated issue. And I think that various
4 parties will have different opinions. There
5 were -- I am not an expert in all the details of
6 what occurred, but sometimes you have plants that
7 are offline for scheduled maintenance, and so
8 therefore, they're unavailable.

9 I think it's a very broad assumption to
10 say that's industry standards. I just don't see
11 how they -- it just doesn't make sense to say
12 that's industry standard, because you have to look
13 at specific situations.

14 If you could ask me a question regarding
15 a specific plant and I knew what happened at that
16 plant I could better answer the question.

17 BY MR. RAMO:

18 Q So I gather at this point really the
19 only industry norms you seem to be referring to
20 are manufacturers' recommendations for operation
21 and maintenance of their turbines. Is that all
22 you meant by industry norms?

23 A Industry norms in terms of I would take
24 it beyond turbines, but all equipment. There are
25 manufacturer recommendations for operations and

1 maintenance of all equipment.

2 And I have experience of operating
3 facilities before. Utilities have industry norms
4 of procedures regarding how many data that you
5 take down, you know, your operator walking around
6 the plant and taking instrument data down.

7 You have control room operators that are
8 monitoring cycle performance and knowing when your
9 temperature is too high in one area of the boiler.

10 So, those are more of the industry norms
11 that I refer to, in terms of the day-to-day
12 operation of the facilities. The training of
13 personnel. The data collection and review. The
14 plant engineer's role and responsibilities of that
15 review of data.

16 Response time that a plant engineer
17 might have to an issue that a digital control
18 system might have. Those are more industry
19 standards that I refer to, rather than the broader
20 range, I think, that you're thinking about.

21 Q So you're not prepared to say today that
22 this facility will do, in terms of outages, any
23 better than the historical average performance
24 during the energy crisis or the performance of
25 similar facilities?

1 A Well, --

2 Q -- by the ISO.

3 A Well, again I think the -- as I said
4 earlier, the combined cycle technology with the FA
5 machines is somewhat new. We don't have that data
6 available.

7 What I can say, that for Potrero 7 we
8 looked at whatever information we had regarding
9 conventional boilers or HRSG failures. And looked
10 at what we could do there.

11 We looked at boiler feedpumps, typical
12 of high failure -- higher failure rate for
13 equipment. So, instead of having say like on your
14 HRSG you would have two 50 percent pumps per HRSG,
15 which means if one pump is out of service, then
16 you could only provide half of the flow to the one
17 HRSG.

18 Potrero 7 has two 100 percents, so that
19 one pump will not be operating unless it's
20 necessary. The other pump will be operating to
21 support the full load for that HRSG.

22 Those are the types of areas that we
23 targeted to improve reliability of the facility.

24 Instrument air provides high quality air
25 to all your control instruments. It's very

1 important to have that system operating. So we
2 have a backup.

3 Gas compressors, which again I don't
4 have a lot of data on, but a gas compressor could
5 have a reliability issue. So we've decided, let's
6 have one gas compressor per gas turbine to insure
7 us that we have that backup so that we can at
8 least run at partial load if a gas compressor were
9 to fail.

10 So, we've tried to target, based on the
11 technical knowledge we have in operating new
12 maintenance experience we have what areas could
13 fail, and let's do something about it to try to
14 mitigate that.

15 Q So would it be fair to summarize your
16 testimony as saying your professional judgment,
17 based on the design including a number of design
18 innovations, is that this facility will do better,
19 but you have no data at this point to support
20 that?

21 A That's correct.

22 Q Okay. Now, also in your testimony I
23 gather that one of the goals in the design of the
24 project is that it be able to operate for an
25 extended period of time without shutting down for

1 maintenance, is that correct?

2 A Yes.

3 Q And the AFC also states that Potrero
4 unit 7 is expected to be fully available for its
5 entire 40-year life, except for scheduled
6 maintenance outages, or unexpected trips, is that
7 still your belief?

8 A Yes.

9 Q Now, let me focus on maintenance
10 outages. How often are we going to have
11 maintenance outages for this facility?

12 A Again, General Electric has a
13 recommended frequency of various inspections and
14 outages for the gas turbines. Our intent is --
15 well, one thing I will discuss is they
16 recommend -- well, let me back up.

17 The maintenance schedule is triggered by
18 the number of hours of operation rather than clock
19 time, clock hours. General Electric requires that
20 you do, for instance, a combustion water wash
21 every 1000 hours of operation.

22 So the nice thing about having a two-by-
23 one rather than one-by-one, for instance, is that
24 you can bring one of your gas turbines offline
25 during low load period, say like a weekend low

1 demand, or midnight, or whatever. Do your water
2 wash, and then be available for when your demand
3 is again needed, or your power is again needed.

4 And they have a series of things like
5 that. They have a combustion inspection that is
6 required every so many hours. If you're
7 interested I can make comment --

8 Q What I'm trying to get a feel for, I
9 don't need to know every equipment and every
10 outages, but I gather, particularly from the CEC
11 Staff, that there's certain fairly significant
12 outages. Some may be a week; some may be --

13 A Yes.

14 Q -- months. Is that generally correct?
15 I can be more specific if you want me to refer to
16 the testimony.

17 A Well, let me try and answer your
18 question and see if it's sufficient.

19 If you have a plant that's running in
20 excess of 80 percent capacity factor, you will
21 have to have a major inspection every sixth year.

22 Q And what would be the duration of that?

23 A Twenty-eight days is what I have
24 estimated.

25 CHAIRMAN KEESE: Every how often was

1 that? Every six years?

2 PRESIDING MEMBER PERNELL: Six years.

3 MS. ZAMBITO: Six years.

4 CHAIRMAN KEESE: Sixth year?

5 MS. ZAMBITO: Six years. Assuming,
6 again it's all triggered by operating hours, so
7 assuming as a high capacity factor.

8 They need a hot gas path inspection
9 every third year, which can take approximately two
10 weeks. But, again, something that Mirant, I
11 think, can look at is for a hot gas path
12 inspection, for instance, can you run the one gas
13 turbine and your steam turbine while you do the
14 hot gas path inspection on your other gas turbine.

15 So that although you're not available
16 for full load, you're available for part load.
17 Similar to what I was saying with the combustion
18 washes.

19 BY MR. RAMO:

20 Q The reason I ask is the Commission Staff
21 indicated that at least they mention a gas turbine
22 might be shut down for a week to ten days during
23 times of -- electricity, is that correct?

24 A Yes, it can be.

25 Q And but for other plant maintenance that

1 might be for longer periods of time their
2 testimony wasn't clear as to whether that would
3 also be done during low electricity demand. Is
4 Mirant planning to only do that kind of more
5 significant maintenance activity during low
6 electricity demand?

7 A Well, certainly we would probably be
8 working with the ISO in terms of time of the year.
9 And it depends on the maintenance that would be
10 required to be done if there is like a compressor
11 wash that can be done over a weekend and there's a
12 low demand, we can do it then.

13 For the major inspection that would last
14 28 days, then that would then be coordinated to be
15 done during low power demand during the year.

16 San Francisco's a little different in
17 terms of weather conditions, but typically you
18 would do outages in the fall or spring. You do
19 major outages in the spring because normally your
20 demand is low, but you're also wanting to make
21 sure that you have high reliability during the
22 peak months of the summer and early fall.

23 So, it's a management planning tool, I
24 guess.

25 Q Do you have to get the ISO's permission

1 for every scheduled maintenance?

2 A I do not know for Potrero 7.

3 Q Would you have any problem in a
4 condition of compliance that would require you to
5 have ISO permission on every scheduled maintenance
6 which requires the shutdown of the turbine?

7 A I'm not sure if I'm authorized to --

8 (Pause.)

9 MS. ZAMBITO: I think we would have to
10 better understand what your scheduled maintenances
11 refer to. I mean for a combustion water wash I
12 wouldn't see that you would have to talk to the
13 ISO about doing that.

14 Certainly for a 28-day inspection
15 period, that's a courtesy if nothing else. I
16 think you would talk to the ISO to say I need to
17 be bringing the unit down. This is my time, you
18 know, this is the day I plan on bringing it off,
19 is that a problem.

20 I think you would work with them on some
21 of the other outages. You may or may not want to
22 have to be required to get permission from them.

23 BY MR. RAMO:

24 Q Well, from an operational and
25 maintenance standpoint would there be any problem

1 for the more significant shutdowns of the facility
2 to agree to be subject to the ISO's direction on
3 that?

4 MR. CARROLL: I'm going to object to the
5 question because we don't know what Mr. Ramo means
6 when he says the more significant outages.

7 MR. RAMO: Over one week.

8 (Pause.)

9 MS. ZAMBITO: I don't think I can
10 respond to your question with unknowns out there
11 regarding the specific outage or details.

12 BY MR. RAMO:

13 Q Well, the reason I ask is that there is
14 an allegation by the Public Utilities Commission,
15 this is at page 2 of their report, that says:
16 Sufficient generating capacity for California's
17 families and businesses existed during the energy
18 crisis. But breakouts and service interruptions
19 occurred because generators Duke, Dynergy, Mirant,
20 Reliant and AES Williams did not produce the
21 needed power, even though their plants could have
22 met California's electricity needs."

23 Do you dispute that assertion by them?

24 A I don't think I'm in a position to
25 respond to that question.

1 Q Now, let me ask you to look at exhibit
2 60, which is the letter from Mirant's lawyer in
3 response to that report.

4 MR. CARROLL: We don't have that
5 document in front of us.

6 (Pause.)

7 MR. RAMO: I will provide the witness
8 and counsel a copy of exhibit 60.

9 BY MR. RAMO:

10 Q Now, the page numbers are somewhat cut
11 off on the bottom, but I'll try to help you locate
12 what I'm referring to.

13 On page 3 of the document there's a
14 section near the bottom called Mirant stepped up
15 during the energy crisis. Do you see that
16 section?

17 A Yes.

18 Q And there's a statement in there near
19 the bottom: Mirant generated 69 percent more
20 power than the -- ten-year average for these units
21 while keeping planned and forced outages within 10
22 percent of that average.

23 And my question, if you know, as
24 Mirant's Director of Technical Support, is whether
25 that 10 percent meant that the number of planned

1 and forced outages were 10 percent above the
2 average?

3 A I don't know.

4 Q Now on page 8 and 9 there's a discussion
5 in here, by Mirant's lawyer, of Potrero.

6 A Can you give me the --

7 Q It's discussing the March 28, 2001 stage
8 two emergency.

9 A Okay.

10 Q And it indicates at that time, during
11 that emergency, Potrero 3 was out on a planned
12 outage, is that correct?

13 A I don't have knowledge of that.

14 Q Do you have any knowledge about how
15 Mirant operated Potrero during the May 10, 2001
16 stage two emergency?

17 A No, sir, I don't. I'm not an expert
18 witness for the operations and maintenance of the
19 existing facilities. Would have a hard time
20 guessing at what may have occurred.

21 HEARING OFFICER VALKOSKY: Mr. Ramo, I'd
22 like to remind you that the witness explained the
23 scope of her testimony, and fundamentally it's
24 limited to the mechanical physical aspects, the
25 attributes of the plant. Not any operational

1 profile, and certainly nothing that happened
2 during the purported energy crisis.

3 MR. RAMO: I'll bear that in mind, --
4 the witness says she has no knowledge of the
5 operations, I think my line is becoming -- I'll
6 just represent to the Committee that the reason I
7 inquired about this is as the report from Mirant
8 party indicates -- 1 percent of the capacity of
9 unit 3 was out.

10 And if we're talking about whether
11 facilities are going to be operated and maintained
12 in a fashion --

13 MR. CARROLL: I'm going to object to
14 this, because what Mr. Ramo is doing are two
15 things I find objectionable.

16 One is he's testifying. And the other
17 he's doing exactly what he said he wasn't going to
18 do, which is asserting that the matters contained
19 in these documents that he's asked you to take
20 judicial notice of are true.

21 MR. RAMO: Well, I'm just explaining why
22 I wanted to ask the witness whether it was
23 correct.

24 HEARING OFFICER VALKOSKY: Okay, that's
25 fine. And to the extent that you have any

1 argument, everyone will get a briefing period.
2 I'm sure we'll see lots of arguments in the
3 briefs.

4 Proceed, please.

5 BY MR. RAMO:

6 Q To your knowledge does Mirant have a
7 must-run contract negotiated with the ISO for unit
8 7?

9 A I do not think we have an RMR contract
10 for unit 7.

11 Q Does Mirant intend to operate this
12 facility in a manner that it will be available
13 whenever requested by the ISO?

14 A I don't think I'm in a position to
15 answer that question.

16 MR. RAMO: Okay, thank you. No further
17 questions.

18 HEARING OFFICER VALKOSKY: Thank you,
19 Mr. Ramo. Mr. Rostov.

20 CROSS-EXAMINATION

21 BY MR. ROSTOV:

22 Q Good morning.

23 A Good morning.

24 Q I only have a very few questions. There
25 was a question earlier about gas curtailment, and

1 I forgot who asked it. I think it was either
2 Mr. Valkosky or Commissioner Pernell.

3 But, anyway, in your response you said
4 something about how during a curtailment prices
5 are driven up and that provides a balance. You
6 essentially said if there's a gas curtailment that
7 prices are driven up and there's a balance there.

8 And I wasn't sure what you meant by a
9 balance being there.

10 A Well, I guess in a gas curtailment
11 prices are typically driven upward.

12 Q Right.

13 A And I would think that the ISO, being
14 responsible for reliability and transmission, and
15 an emergency need, asking for the power, that
16 although prices are high it's up to the generator
17 and the ISO to determine whether they are going to
18 be operating that facility.

19 If Potrero 7, and I would interject also
20 that in a gas curtailment I would think one of the
21 things that the ISO would be doing is looking at
22 the most efficient use of that fuel, so that
23 facilities that are not using gas, they're using
24 oil for instance in California, would be operated,
25 as well as a combined cycle, for instance, that

1 would be significantly more efficient in its gas
2 usage than a simple cycle gas turbine.

3 So, I think it's a very complicated
4 question because there's so many -- what I meant
5 by balance is there's so many things that are
6 happening at that time that I don't think I can
7 specifically say what Potrero 7 would be doing in
8 the event of a gas curtailment.

9 Logically it would seem that it would be
10 a balance between the owner and the ISO regarding
11 the need of the facility for reliability or
12 emergency need, given the transmission constraints
13 at Potrero.

14 I think there will be other initiatives
15 taken by the City regarding use of power and
16 asking residents to maybe not be using the power.
17 There are many things that would go on.

18 Q I'm still not totally clear. And so how
19 will the spiking in price providing the balance,
20 or that was just one of the factors --

21 A It was just one factor --

22 Q Okay.

23 A -- of the complicated picture of what
24 might occur.

25 Q Right. And earlier you testified that

1 units 4, 5 and 6 running on distillate oil.

2 A Yes.

3 Q There's also unit 3 which I guess has a
4 dual fuel capability at this time, is that true?

5 A If I'm not mistaken, Potrero 3 has not
6 run on backup fuel since 1994. I believe that
7 boiler is designed such that you could run on
8 backup fuel.

9 There are a number of things that would
10 clearly have to be done in order to operate on the
11 backup fuel.

12 Q Right.

13 A But conceivably it could be done.

14 Q I understand that unit 3 is going to be
15 retrofit with SCR. And at that time would it
16 still be able to be run on backup fuel?

17 A The SCR design -- yes, you could run it.
18 You could run it with the SCR. The reason I
19 hesitate is an SCR design is dependent on its fuel
20 that you would be using in the unit. But if the
21 SCR is designed for natural gas, and there's an
22 emergency and you need to be using the oil, you
23 could operate it.

24 What will happen is you will have to
25 replace your SCR, the catalyst.

1 Q Okay.

2 A Afterward.

3 Q Right. So would that be a likely
4 scenario? I mean -- what's the cost of replacing
5 a catalyst --

6 A Well, it's in the millions, but
7 catalysts deteriorate with time anyway. So, it's
8 a chemical reaction that occurs there, and it will
9 eventually be exhausted regardless.

10 However, if you change your fuel you
11 will just have to prematurely replace it.

12 Q And so has Mirant made a final decision
13 about retrofitting unit 3?

14 A Cannot answer that. I know there's been
15 discussions, but I do not know.

16 Q A couple more questions. If I
17 understood your testimony you testified that the
18 one-by-one design would satisfy the ISO criteria?

19 A Two one-by-ones.

20 Q Two one-by-one design, okay. And then
21 earlier Mr. Carroll asked you a question where he
22 asked is the two-by-one design more reliable than
23 the one-by-one design, and I think you answered
24 yes. I'm not sure how those two reconcile.

25 A Okay. If you were to put one one-by-one

1 on the site, just one, a two-by-one would offer
2 you more reliability than just the one-by-one.

3 Q Okay.

4 A Because you have two gas turbines, two
5 boilers, et cetera. The other question was how
6 could you, from the ISO, how could you make it
7 more reliable, what would they like to see.

8 Two one-by-ones; in other words, two
9 power plants.

10 Q Okay.

11 MR. ROSTOV: Thanks, that's all my
12 questions.

13 HEARING OFFICER VALKOSKY: Thank you,
14 Mr. Rostov. Any redirect, Mr. Carroll?

15 MR. CARROLL: No.

16 CHAIRMAN KEESE: Let me clarify
17 something. Since it was the easiest place to find
18 it, Mr. Henneforth's testimony indicated that the
19 annual availability of the plant would be between
20 92 and 95 percent.

21 Did you say yesterday that -- and I
22 think he suggested -- it was probably in the AFC.
23 Did you suggest it would be 90 percent?

24 MS. ZAMBITO: I believe yesterday we
25 were talking about capacity factor --

1 CHAIRMAN KEESE: All right, capacity
2 factors he indicated that your average annual
3 capacity factor would be between 75 and 85 -- the
4 anticipated capacity factor, as a baseline, would
5 be between 75 and 85 percent.

6 MS. ZAMBITO: I can't recall --

7 CHAIRMAN KEESE: That's --

8 MS. ZAMBITO: -- what my testimony back
9 in June was, but it did, I think, in the
10 original --

11 CHAIRMAN KEESE: Is that a range close
12 to --

13 MS. ZAMBITO: Yes, it's close.

14 CHAIRMAN KEESE: Do you have any idea
15 what the annual average capacity factors of the
16 current units are? The peakers obviously would be
17 much lower.

18 MS. ZAMBITO: The peakers -- Potrero?
19 Potrero --

20 CHAIRMAN KEESE: Potrero.

21 MS. ZAMBITO: -- 4, 5 and 6 are limited
22 to 877 hours each per year due to air emissions.

23 CHAIRMAN KEESE: And --

24 MS. ZAMBITO: Potrero e --

25 CHAIRMAN KEESE: -- do they get there

1 generally?

2 MS. ZAMBITO: Yes.

3 CHAIRMAN KEESE: And Potrero 3?

4 MS. ZAMBITO: Potrero 3, I do not recall
5 the capacity factor. Let me check something and
6 see if I might have it with me.

7 (Pause.)

8 MS. ZAMBITO: No, sir, I don't have a
9 breakout of Potrero 3 versus the peakers, I'm
10 sorry.

11 CHAIRMAN KEESE: Okay. But you would
12 assume it higher or --

13 MS. ZAMBITO: Oh, higher than the
14 peakers, most definitely.

15 CHAIRMAN KEESE: All right. Do you have
16 an hour limit on that? I mean do you also have --

17 MS. ZAMBITO: The Potrero 3 operates
18 under the Mirant, the bubble --

19 CHAIRMAN KEESE: The bubble, okay.
20 stepping back to the projected annual availability
21 of between 92 and 95 percent, and recognizing I
22 guess it's six years before you go out for 28
23 days, can you break down for me planned outages
24 versus unplanned outages in that, again, saying
25 you'll be 5 to 8 percent of the time it would be

1 unavailable? How much of that is planned outages?

2 MS. ZAMBITO: These are NAERC terms, so
3 I'm going to try to define, or work through this.
4 Availability is the number of hours -- let me see
5 if I can --

6 CHAIRMAN KEESE: Well, from 100 percent,
7 from the hours of the year I would assume that you
8 subtract planned outages and unplanned outages --

9 MS. ZAMBITO: Well, --

10 CHAIRMAN KEESE: -- if you want to take
11 those two broad categories.

12 MS. ZAMBITO: -- they complicate it,
13 because then they call it equivalent availability
14 factors, and equivalent forced outage rates, and
15 so it gets a little muddled in there.

16 But for availability it's the number of
17 hours available in a year, subtract the number of
18 planned outages. And that's where we will vary
19 from the 92 to 95 percent, as I tried to explain
20 earlier, with the six-year outage versus the 14-
21 day outage, et cetera.

22 Then the equivalent availability factor
23 is that availability factor times one minus the
24 equivalent forced outage rate.

25 So, the 92 to 95 percent is solely the

1 availability of that unit subtract the planned
2 outages.

3 CHAIRMAN KEESE: Okay. And unplanned is
4 not in there yet?

5 MS. ZAMBITO: No.

6 CHAIRMAN KEESE: Okay. There are peak
7 periods and there are non peak periods. Would you
8 expect that that number is -- the availability is
9 higher during peak periods? Since I think you
10 indicated do your major unscheduled -- major
11 scheduled maintenance during offpeak periods.
12 Would it be a higher factor of availability during
13 peak periods?

14 MS. ZAMBITO: We strive for that. As a
15 business we try to have all of our units available
16 during peak times, because that's the right
17 business position to be in.

18 So, in generality --

19 CHAIRMAN KEESE: Do you have --

20 MS. ZAMBITO: -- generalities --

21 CHAIRMAN KEESE: -- an idea how close
22 you come to achieving that?

23 MS. ZAMBITO: Well, as I said, in
24 another -- if I could talk to you in another year
25 or so, where I have some data, that from Mirant's

1 operating facilities and competitors don't
2 necessarily share that information with us
3 anymore, but we will also be able to get with
4 utility-regulated entities that are required to
5 report that information. And a lot of utilities
6 do have combined cycles going into operation now.

7 So, we're monitoring that and I don't
8 have that data available. I can say that with our
9 conventional units we do try to make those units
10 available during peak times, hence the reason for
11 trying to do outages in the spring, so that when
12 peak is necessary, when you have to have the
13 power, your units are as available as possible.

14 CHAIRMAN KEESE: All right. Let me
15 switch to one thing, although I know we're going
16 to hear about single contingency again, I'm sure,
17 before we're done here.

18 Are you focusing solely on the
19 condenser, is that what we're down to now? Did
20 I --

21 MS. ZAMBITO: The steam turbine
22 generator condenser components are all shared in a
23 two-by-one design.

24 CHAIRMAN KEESE: And that is what our
25 focus now is on?

1 MS. ZAMBITO: I don't know what our
2 focus is on; I know the ISO has been concerned --

3 CHAIRMAN KEESE: About that?

4 MS. ZAMBITO: -- about that area or
5 shared components --

6 CHAIRMAN KEESE: Again, I'm sure we'll
7 hear from them later, but they -- to say that
8 number one, they'd like that; number two, subject
9 to a determination that that was significant, that
10 that was a significant risk.

11 Has that been determined by the ISO or
12 are you aware?

13 MS. ZAMBITO: I'm not aware of. I've
14 read some documentation where they have mentioned
15 the condenser, but I'm not aware that they have
16 determined that that is the --

17 CHAIRMAN KEESE: Significant --

18 MS. ZAMBITO: -- single contingency
19 concern.

20 CHAIRMAN KEESE: Thank you.

21 MR. WESTERFIELD: Chairman Keese, on
22 behalf of staff, we will address that issue --

23 CHAIRMAN KEESE: Okay, I --

24 MR. WESTERFIELD: -- in the ISO
25 testimony.

1 CHAIRMAN KEESE: -- thought it would be
2 coming up.

3 PRESIDING MEMBER PERNELL: I just have
4 one follow up; actually, most of my questions have
5 been answered, so my paper's all scratched up.

6 And that is a follow up with Mr. Ramo's
7 questioning on the difference between the two-on-
8 one design and the two one-by-one design.

9 And you indicated that the consideration
10 was mostly cost from Mirant's point of view.

11 MS. ZAMBITO: The two one-by-ones are
12 significantly more expensive than one two-by-one
13 design because --

14 PRESIDING MEMBER PERNELL: Right, okay,
15 that's fine. My question is was there any
16 analysis done or do you have an opinion on the
17 environmental consequences of the two options?

18 MS. ZAMBITO: Without doing -- I don't
19 know if we did the analysis of the two one-by-ones
20 because we saw that that's probably not the way we
21 needed to go, so I think we stopped.

22 My opinion would be that you now -- let
23 me think for a moment -- I don't know. I don't
24 know without looking at the specifics and
25 analyzing it.

1 PRESIDING MEMBER PERNELL: Would there
2 be an increase in the footprint?

3 MS. ZAMBITO: Yes.

4 PRESIDING MEMBER PERNELL: And this
5 might be a question you don't know, but in terms
6 of emissions, the one-by-one design, do you know
7 what the emission rates for a one-by-one design?

8 MS. ZAMBITO: No, sir, I don't know off
9 the top of my head.

10 PRESIDING MEMBER PERNELL: Okay.
11 Thanks.

12 HEARING OFFICER VALKOSKY: Is there
13 anything else for Ms. Zambito? Thank you, Ms.
14 Zambito.

15 PRESIDING MEMBER PERNELL: Thank you.

16 HEARING OFFICER VALKOSKY: Any exhibits,
17 Mr. Carroll?

18 MR. CARROLL: Yes, at this time we would
19 ask the following exhibits be admitted into
20 evidence. Portion of exhibit 1, specifically
21 section 2.4 of the AFC; portions of exhibit 5,
22 which are the responses to CEC data requests 1
23 through 139 that are identified in Ms. Zambito's
24 prepared testimony.

25 Portions of exhibit 55 which are the

1 responses to CEC data requests 162 through 169
2 identified in her prepared testimony. Exhibit 54,
3 which is her prepared testimony filed on project
4 reliability.

5 And then the January, what we referred
6 to as the gas supply letter, which I don't believe
7 has been identified with an exhibit number at this
8 point.

9 HEARING OFFICER VALKOSKY: Okay, I would
10 just note, and we'll assign the -- going on the
11 belt and suspenders theory, we'll assign the
12 letter dated January 19, 2001, signed by Rodney A.
13 Boschee, B-o-s-c-h-e-e, to Mr. Harrer, exhibit 61.

14 The reason I say belt and suspenders,
15 because at least in my copy of exhibit 9 that
16 letter is contained between pages 23-1 and 24-1.

17 MR. CARROLL: Yes, and you're right
18 about that. We weren't sure whether it was or
19 not. But it may have been, so we may have it in
20 twice. But it wasn't clear to us whether the
21 official docketed version had that letter
22 attached.

23 HEARING OFFICER VALKOSKY: Okay, well,
24 again, we'll err on the side of the belt and
25 suspenders and assign it number 61.

1 Any objection to the admission of those
2 documents?

3 MR. WESTERFIELD: No objection.

4 MS. MINOR: No objection.

5 MR. RAMO: No objection.

6 MR. ROSTOV: No objection.

7 HEARING OFFICER VALKOSKY: No objection,
8 they are all admitted.

9 Mr. Westerfield, do you still want your
10 preemptive -- is your preemptive request for a
11 brief recess still in effect?

12 MR. WESTERFIELD: Yes, but I might even
13 elaborate on that request a bit. It's getting on
14 noon, and I have several witnesses who got up
15 quite early and they haven't eaten in six or seven
16 hours. So they've asked if they could have a
17 little lunch before they testify, and be in the
18 right frame of mind.

19 PRESIDING MEMBER PERNELL: Can we go off
20 the record.

21 (Whereupon, at 11:55 a.m., the hearing
22 was adjourned, to reconvene at 12:40
23 p.m., this same day.)

24 --o0o--

1 AFTERNOON SESSION

2 12:40 p.m.

3 PRESIDING MEMBER PERNELL: Mr. Valkosky.

4 HEARING OFFICER VALKOSKY: Thank you.

5 We'll resume. Staff's witness.

6 MR. WESTERFIELD: Yes. Thank you, Mr.

7 Valkosky. What staff would like to do is present
8 its witnesses as a panel, but, of course, have
9 them summarize their testimony in sequence.

10 So we would first ask Mr. Galleberg to
11 go through his testimony and then subsequently
12 present Mr. Baker's testimony, and certainly have
13 them available for questions as a panel, if that's
14 acceptable.

15 HEARING OFFICER VALKOSKY: Okay, I think
16 that's a good procedure. Swear the witnesses,
17 please.

18 Whereupon,

19 JOHAN GALLEBERG and STEVE BAKER
20 were called as witnesses herein, and after first
21 having been duly sworn, were examined and
22 testified as follows:

23 DIRECT EXAMINATION

24 BY MR. WESTERFIELD:

25 Q Mr. Galleberg, would you please tell the

1 Committee who you work for and what job you hold?

2 MR. GALLEBERG: I'm a Grid Planning
3 Engineer with the California Independent System
4 Operator, the ISO.

5 MR. WESTERFIELD: And could you please
6 briefly describe your qualifications and areas of
7 expertise?

8 MR. GALLEBERG: Yes, I graduated from
9 the Norwegian University of Technology and Science
10 in '98 with a master of science in electrical
11 engineering. I have worked for the Midcontinent
12 Area Power Pool, or MAPP, as a reliability
13 engineer. And the last two years I've been with
14 the ISO as a grid planning engineer.

15 During this time I've worked on the
16 transmission expansion plans for both Southern
17 California Edison Company and Pacific Gas and
18 Electric. Also reviewed numerous interconnection
19 studies for new generation projects. One of these
20 is Mirant's Potrero 7 project.

21 MR. WESTERFIELD: And would you please
22 explain the role that the ISO played in conducting
23 the analysis that led to its finding that the
24 proposed unit 7 project should be treated as a
25 single contingency when it became operational?

1 MR. GALLEBERG: Yes. Mirant brought
2 this question to the ISO's attention quite awhile
3 back. I think it was a year ago or maybe even
4 more. And we have been struggling with this
5 question ever since.

6 The question of whether to consider
7 Potrero 7 as a single or double contingency is
8 important, not only to Mirant and the plant, but
9 also to the California ISO, since this affects the
10 planning and operation of the transmission grid on
11 the peninsula.

12 Even if other combined cycle plants have
13 already come online in California, Potrero 7 is
14 the first plant that's really brought this
15 question to our attention, since Potrero 7 has a
16 very important location, due to the reliability
17 concern on the peninsula.

18 MR. WESTERFIELD: Did you prepare and
19 submit the written testimony on the topic of power
20 plant reliability?

21 MR. GALLEBERG: Yes, I did.

22 MR. WESTERFIELD: And what was the
23 purpose in submitting that testimony?

24 MR. GALLEBERG: The purpose of the
25 testimony was to explain why the ISO considers --

1 of the three electric generating unit that makes
2 up the proposed Potrero 7 plant be a single
3 contingency rather than a multiple contingency.

4 MR. WESTERFIELD: And could you also
5 briefly explain to the Committee what is meant by
6 single versus a multiple contingency?

7 MR. GALLEBERG: A single contingency is
8 the same as an unexpected loss of one element in
9 the transmission system. It could be a loss, for
10 instance, of one transmission line or one
11 transformer bank.

12 A double contingency is an unexpected
13 loss of two elements at the same time. This could
14 be, for instance, the simultaneous loss of two
15 transmission lines or a combination of a
16 transformer bank or a line.

17 MR. WESTERFIELD: Thank you. And what
18 is the significance for planning and operations of
19 finding that the proposed unit 7 plant would be a
20 single versus a multiple contingency?

21 MR. GALLEBERG: The ISO grid planning
22 standards that we use to evaluate the impact on
23 the transmission system have different criteria
24 for a single and a double contingency.

25 Since the probability of a single

1 contingency on the system is greater than for a
2 double contingency, the single contingency must
3 meet the stricter performance criteria.

4 The ISO grid planning standards dictates
5 what standard each type of contingency should
6 meet. There should, for instance, not be any
7 emergency overloads after either a single or
8 double contingency.

9 One difference between a single and a
10 double contingency is the criteria allows for
11 control loss of load after a double contingency,
12 but not after a single contingency.

13 So Potrero 7, if it was classified as a
14 double contingency, and we lost the entire plant,
15 control load shedding could potentially occur
16 since it is allowed according to the criteria we
17 use when we operate the system.

18 When it comes to the planning of the
19 transmission system on the peninsula, we have a
20 special generation outage standard. This is due
21 to the existing generation of the peninsula is
22 very old and unreliable.

23 So the standard for the peninsula
24 dictates that the single largest generator is
25 unavailable in the basecase when we do planning

1 studies, we remove it from the basecase so we
2 consider it unavailable.

3 Today the single largest generator is
4 Potrero 3, which is 207 megawatt. After Potrero 7
5 comes online, and since it will be classified as a
6 single contingency, the single largest unit will
7 become Potrero 7, 540 megawatts.

8 According to the criteria we use today
9 this unit will have to be assumed unavailable for
10 planning studies, but we would get Potrero back
11 since this unit will no longer be the single
12 largest unit. Which again would mean a net
13 increase in load serving capability of 207
14 megawatts, equal to the size of Potrero 3.

15 If Potrero 7 were classified as a double
16 contingency, the single largest contingency on the
17 peninsula would be half of Potrero 7, or 270
18 megawatt. So in this case, after taking one-half
19 of Potrero 7 offline, the net increase in load
20 serving capability will be Potrero 3 plus the
21 other half of Potrero 7, which will be 477
22 megawatt all together.

23 So, to summarize, for planning studies
24 with a net increase in load serving capability of
25 207 megawatt, if Potrero 7 is classified as a

1 single contingency, and if it's classified as a
2 double contingency the net increase in load
3 serving capability would be 477 megawatts.

4 So, this is important to us since the
5 load serving capability of the generating units on
6 the peninsula again affects the need for new
7 transmission lines and other system enhancements
8 in the future.

9 MR. WESTERFIELD: So in light of what
10 you just said, if power plant generation on the
11 peninsula were modernized and became more
12 reliable, is it possible that the ISO could relax
13 San Francisco Peninsula special grid planning
14 standards?

15 MR. GALLEBERG: That could occur, but I
16 don't think I should speculate whether that will
17 happen or not. But, I just talked about the
18 standards as they are today. But they could
19 potentially change in the future.

20 MR. WESTERFIELD: And a factor in that
21 change, would it not, would be the state of
22 generation on the peninsula, whether it was
23 upgraded or modernized?

24 MR. GALLEBERG: I think that's just
25 speculation at this point, because the standards

1 are developed by the ISO with stakeholder inputs
2 from the utilities, from generators, from other
3 people. So, I can't really tell how it will look
4 in the future. But that's how it is today.

5 MR. WESTERFIELD: Okay, I understand.
6 Before summarizing the substance of your
7 testimony, would you please describe the scope of
8 your testimony today? And by that I mean address
9 in general terms what subject matter you've
10 included within your testimony and what you've not
11 included.

12 MR. GALLEBERG: Yeah, as I said earlier,
13 the main purpose with the testimony on power plant
14 reliability is to explain that the ISO will treat
15 Potrero 7 as a single contingency when it comes
16 online.

17 The ISO has earlier filed testimony
18 under local system effects where we have pointed
19 out some of the major benefits, as we see them,
20 from Potrero 7. We have not repeated this in the
21 testimony under power plant reliability, which I
22 would like to say just that the ISO does support
23 Potrero 7. I would think the system will really
24 benefit from this plant, and the system will
25 become more reliable after the plant comes online.

1 MR. WESTERFIELD: Could you explain to
2 the Committee, please, the standards on criteria
3 the ISO has used to classify the reliability of
4 the proposed unit 7 facility for planning
5 purposes?

6 MR. GALLEBERG: Since the ISO grid
7 planning standards does not say how to classify an
8 outage of a combined cycle facility of the kind at
9 Potrero 7, we used the probablistic criteria to
10 help us instead of -- this probablistic criteria
11 has been used in the past to reclassify elements
12 in the transmission system based on actual
13 operating history.

14 The loss of one single transmission line
15 is, as I said earlier, considered as a single
16 contingency under the deterministic planning
17 criteria. And it must meet a certain performance
18 criteria.

19 But, according to the probablistic
20 reliability criteria, if the line has a very good
21 operational history, which means it's very
22 reliable, it could be reclassified according to
23 this criteria to meet the same standards as a
24 double contingency.

25 The outage frequency for a -- this could

1 also go down the way that two lines would --
2 reliability record could be classified as a single
3 contingency according to the probablistic
4 reliability criteria.

5 And the outage frequency according to
6 this probablistic reliability criteria is one
7 failure very three to 30 years for a double
8 contingency. And if the failure happens more
9 often than once every two years in average, it
10 should be considered a single contingency.

11 MR. WESTERFIELD: All right. So, in
12 other words, according to the criteria, to be
13 considered a double contingency it can fail --
14 generation could fail for no more than once every
15 three to 30 years, is that correct?

16 MR. GALLEBERG: That's correct, yes. In
17 the case of Potrero 7 that means the combined
18 failure of the entire plant cannot happen more
19 than once every three to 30 years.

20 When I say fail, I should maybe define
21 that. That means an event that forces all the
22 three generating units of the plant to zero
23 megawatt.

24 MR. WESTERFIELD: All right. Now that
25 you've explained the criteria the ISO uses in

1 evaluating the reliability of new combined cycle
2 facilities, would you please explain how you
3 applied this methodology in analyzing the
4 reliability of the proposed unit 7 plant?

5 MR. GALLEBERG: Yes. The first approach
6 was to try to analyze each of the critical
7 components of the plant. We looked at, for
8 instance, the reliability built into the operation
9 of the gas and steam turbines. The redundancy;
10 number of different pumps, and the redundancy in
11 the control system. We also looked at the
12 condenser and other critical components.

13 As you know, Potrero 7 has a single
14 condenser. And if the condenser fails the plant
15 cannot operate. However, we think that the
16 probability for an outage of the condenser that
17 forces the plant to zero megawatt is sufficiently
18 small, so we would not classify the plant as a
19 single contingency based solely on the condenser
20 design.

21 But what we -- figure out when we tried
22 to analyze this data was that these combined cycle
23 facilities are very complex machines, and very
24 hard to estimate any combined failure rate based
25 on the information we had.

1 In addition, theory and practice are
2 sometimes two different things. So, our second
3 approach was to look at actual operating
4 experience with other combined cycle units that
5 are operational today. And then compare the
6 design of these plants to Potrero 7.

7 We realize that none of these plants are
8 identical due to the complexity of the plants, but
9 some of them are fairly similar to the proposed
10 Potrero 7.

11 Also, the amount of operating experience
12 we have is limited due to the fact that these
13 kinds of combined cycle units are fairly new.

14 The ISO collects and stores information
15 about each generator's forced outages. And we
16 have also visibility of the plants, so we can see,
17 for instance, when, how much megawatt each
18 generator puts onto the system.

19 We use this information to create a
20 performance record for each of the existing
21 combined cycle plants that are similar to Potrero
22 7 to get a picture of how reliable these plants
23 really are.

24 MR. WESTERFIELD: Okay, so now that the
25 ISO's concluded the proposed unit 7 is a single

1 contingency plan, would you explain to the
2 Committee the basis of the ISO's thought?

3 MR. GALLEBERG: The plant in California
4 today that is most similar to Potrero 7 is the
5 Calpine's Los Medanos Plant. Also Los Medanos is
6 a two-on-one configuration, two gas turbines and
7 one steam turbine. Both are of the GE7FA type.
8 And both plants have 100 percent steam bypass
9 capability. And we could not find any major
10 differences in the redundancy of, for instance,
11 pumps or control system.

12 And our records shows that since Los
13 Medanos became operational on August 23, 2001,
14 they have lost the entire plant five times.
15 Actually six times because the plant tripped once
16 last week, too.

17 Six times has this plant been forced to
18 zero megawatt, during less than two years
19 operating experience. And five of these incidents
20 have happened after the plant had been operational
21 for nine months.

22 And as you recall, this exceeds the
23 probabilistic criteria for double contingency, as I
24 said that a double contingency should only happen
25 once every three to 30 years, on average.

1 Also none of the other combined cycle
2 facilities besides Los Medanos have a performance
3 record that indicates that they should be
4 classified as double contingencies.

5 So what I'm trying to say with this data
6 is that Potrero 7, I'm not trying to compare them
7 directly in saying that Potrero 7 will become as
8 unreliable as Los Medanos, but today we don't have
9 any good operating experience, or operating
10 experience that says that they should be
11 classified as a double contingency.

12 So, that's what our experience has told
13 us, so far, that single contingency is the right
14 classification for these kinds of plants.

15 And the ISO's main responsibility is, as
16 you know, to operate the electric grid in a
17 reliable way. And considering Potrero 7's
18 location on the peninsula, which is an area today
19 that has significant reliability concerns, the ISO
20 cannot take the risk of having this plant as a
21 double contingency based on the information and
22 experience we have to date.

23 The ISO has, therefore, no choice but to
24 classify also Potrero 7 as a single contingency.
25 In the future, after some years of operating

1 experience of Potrero 7, if the plant really turns
2 out to be a very reliable plant, unlike any other
3 we have seen so far, we could potentially
4 reconsider the position and have it classified as
5 a double contingency. But the plant has to prove
6 to us that it is reliable first.

7 MR. WESTERFIELD: Thank you, Mr.
8 Galleberg. Do you have any other comments that
9 you would like to add to your testimony at this
10 time?

11 MR. GALLEBERG: No.

12 MR. WESTERFIELD: Okay, so those are all
13 the questions we have on direct for Mr. Galleberg.

14 HEARING OFFICER VALKOSKY: Do you intend
15 to proceed with Mr. Baker now?

16 MR. WESTERFIELD: I would if we could do
17 that expeditiously, unless the Committee has any
18 questions.

19 CHAIRMAN KEESE: I do have a question.
20 I don't know exactly when it's appropriate, but
21 since your testimony brings it to the fore, let me
22 ask this question.

23 You were indicating that there is a need
24 for additional power generation in this area.

25 MR. GALLEBERG: Right.

1 CHAIRMAN KEESE: Have you quantified
2 what that need is?

3 MR. GALLEBERG: In terms of megawatt?

4 CHAIRMAN KEESE: Yes.

5 MR. GALLEBERG: No. No.

6 CHAIRMAN KEESE: So a plant is needed.

7 And if it comes in at 250 megawatts it would be
8 needed, there'd be no problem?

9 MR. GALLEBERG: That's correct.

10 CHAIRMAN KEESE: And if it comes in at
11 350 it would be needed and there's no problem?

12 MR. GALLEBERG: Yes.

13 CHAIRMAN KEESE: But if it comes in at
14 540, there's a problem?

15 MR. GALLEBERG: No, it will still be
16 needed. What I'm talking about here is how to
17 classify it. We need the megawatts but the plant
18 needs to be classified correctly.

19 CHAIRMAN KEESE: As soon as it gets to
20 that level then steps have to be taken to assure
21 what would happen if it went down?

22 MR. GALLEBERG: Right. We need to plan
23 for the --

24 CHAIRMAN KEESE: You need to plan for
25 that?

1 MR. GALLEBERG: Exactly.

2 CHAIRMAN KEESE: But that doesn't
3 influence your opinion about whether the plant's
4 needed?

5 MR. GALLEBERG: No.

6 CHAIRMAN KEESE: So it doesn't matter,
7 the need is there if it was 250, the need's there
8 if it was 540?

9 MR. GALLEBERG: That's correct.

10 CHAIRMAN KEESE: This is not a redundant
11 plant?

12 MR. GALLEBERG: No, it's not.

13 CHAIRMAN KEESE: Okay, thank you.

14 PRESIDING MEMBER PERNELL: On that same
15 topic, if there isn't any planning done so far for
16 Potrero 7 and the single contingency designation,
17 help me understand what happens, I mean in the
18 planning stage do you have to plan for the area to
19 make up that generation?

20 MR. GALLEBERG: What we plan, we only
21 control the transmission system and not the
22 generation. So we will pretty much take the
23 generation we have and then plan the transmission
24 of basically what generation we have.

25 PRESIDING MEMBER PERNELL: Right, but if

1 hypothetically Potrero 7 fails, -- if Potrero 7,
2 for whatever reason, fails or trips off, in terms
3 of reliability is there -- does that designation
4 indicate that they have to be a adequate or a
5 makeup amount of megawatts?

6 MR. GALLEBERG: If -- we need to plan
7 the system so the system can withstand the loss of
8 Potrero 7.

9 PRESIDING MEMBER PERNELL: But you
10 haven't done that yet?

11 MR. GALLEBERG: Yes, that's part of the
12 planning studies to look at what happens if you
13 lose the unit. You need to have enough load
14 serving capability to serve all their load without
15 that unit online.

16 PRESIDING MEMBER PERNELL: Have those
17 studies -- are they completed?

18 MR. GALLEBERG: That's part of the
19 interconnection studies, and that has been
20 completed, yes.

21 PRESIDING MEMBER PERNELL: And is there
22 sufficient megawatts?

23 MR. GALLEBERG: With all the existing
24 generation in place, yes. And also with new
25 transmission project currently planned, it will be

1 enough.

2 PRESIDING MEMBER PERNELL: Okay, thank
3 you.

4 HEARING OFFICER VALKOSKY: I just have
5 two real quick questions before we get to Mr.
6 Baker.

7 Mr. Galleberg, you talked about the
8 outages in the three to 30 year period. Does the
9 duration of the outage during that period have any
10 influence?

11 MR. GALLEBERG: We're not so concerned
12 about the duration as the frequency.

13 HEARING OFFICER VALKOSKY: Okay, so if
14 we have a one-hour duration as opposed to a 48-
15 hour duration, would that be factored in the same?

16 MR. GALLEBERG: We would prefer, of
17 course, the one-hour duration, but that's not the
18 critical point because then we would have the time
19 to bring additional generation online.

20 HEARING OFFICER VALKOSKY: Okay, so
21 that's --

22 MR. GALLEBERG: It's more the frequency
23 is the important --

24 HEARING OFFICER VALKOSKY: More the
25 frequency. Okay, thank you. And the last

1 question before we get to Mr. Baker, who
2 influences the ISO, or who determines the planning
3 criteria for the ISO? I mean is that just
4 something that the ISO does independently, or is
5 it something, for example, if the Energy
6 Commission said, no, this should be a double
7 contingency plant, that you would have to do it
8 that way?

9 MR. GALLEBERG: The ISO has the planning
10 standard committee which is chaired by ISO, but
11 which has all representation from different
12 utilities, and it's basic level stakeholder forum,
13 so whoever wants to influence those decisions and
14 the standards can attend those meetings.

15 HEARING OFFICER VALKOSKY: Okay, but the
16 decision based on all this input is an ISO
17 decision?

18 MR. GALLEBERG: I mean if you have the
19 criteria it's just to follow the criteria.

20 HEARING OFFICER VALKOSKY: Okay, what
21 I'm trying to get at is if someone wanted to
22 change the criteria, okay, so as I understand it,
23 you'd go to a meeting.

24 MR. GALLEBERG: Right.

25 HEARING OFFICER VALKOSKY: You'd give

1 your input.

2 MR. GALLEBERG: Exactly.

3 HEARING OFFICER VALKOSKY: Okay. After
4 that someone's got to decide whether or not to
5 accept your input. And that's my question, who
6 makes that decision as to what the planning
7 criteria are?

8 MR. GALLEBERG: That's the group all
9 together. So if you're alone in your opinion then
10 it's not going to happen likely. But if you get a
11 majority in the group, --

12 HEARING OFFICER VALKOSKY: Okay, so it's
13 a majority vote of the --

14 MR. GALLEBERG: I think that's how it
15 works. I'm not sure about the details, but it's a
16 stakeholder forum where you try to get a majority
17 for the decisions.

18 HEARING OFFICER VALKOSKY: Okay. So
19 it's basically a consensus process, then, rather
20 than something that's imposed by --

21 MR. GALLEBERG: Right.

22 HEARING OFFICER VALKOSKY: Right. Good,
23 thank you.

24 MR. WESTERFIELD: Thank you.

25 Now I would like to address some

1 questions to Mr Steve Baker on behalf of staff.

2 He will address his comments and sponsor testimony
3 which is the amended testimony that we circulated
4 today.

5 To some extent it's unfortunate that we
6 came here at this late hour and had to present
7 amended testimony, and I apologize for any
8 inconvenience that provides, but as you can
9 understand from what has come out today, we had a
10 process, I think, that was originally started by
11 Mirant. ISO responded as quickly as they could to
12 the questions presented. Then it became apparent
13 that it would be useful for ISO to explain what
14 they said in response to what Mirant asked.

15 And so now the staff has some continuing
16 thoughts based on what the ISO has said. So, that
17 gave rise for the need to present some amended
18 testimony.

19 HEARING OFFICER VALKOSKY: Okay, so is
20 it your intention that the document, the power
21 plant reliability testimony of Mr. Henneforth and
22 Baker replace the existing section in the FSA?

23 MR. WESTERFIELD: Yes, it is.

24 HEARING OFFICER VALKOSKY: Thank you.

25 PRESIDING MEMBER PERNELL: Excuse me,

1 the amended portion is underlined?

2 MR. WESTERFIELD: Yes, it is.

3 PRESIDING MEMBER PERNELL: Is that the
4 way it is? Okay.

5 MR. WESTERFIELD: We've provided the
6 underline/strikeout version, but I think in the
7 end we'll file a clean copy as part of the record.

8 MR. RAMO: Could I ask a question of
9 clarification? Is there no witness sponsoring the
10 portion of the testimony that's not new?

11 MR. WESTERFIELD: I'm sorry, I didn't --

12 MR. RAMO: Is there no witness today
13 sponsoring the testimony under power plant
14 reliability that is not new?

15 MR. WESTERFIELD: No. Mr. Baker is
16 sponsoring all the testimony.

17 MR. RAMO: Okay, just wanted to be clear
18 on that.

19 HEARING OFFICER VALKOSKY: Yeah, as I
20 understand, this is a replacement of the existing
21 FSA section.

22 DIRECT EXAMINATION

23 BY MR. WESTERFIELD:

24 Q Mr. Baker, could you tell us please what
25 your position is with the CEC?

1 MR. BAKER: I'm a Senior Mechanical
2 Engineer and I lead the Facility Design Unit in
3 our Engineering Office.

4 MR. WESTERFIELD: And could you briefly
5 summarize your qualifications?

6 MR. BAKER: I have a bachelor of science
7 degree in mechanical engineering; an MBA; I'm a
8 registered mechanical engineer in California. I
9 have over 28 years experience in the electric
10 power generation field, including mechanical
11 design, QAQC, construction, startup, business
12 development and licensing of nuclear, coal-fired,
13 hydroelectric, geothermal and wind power plants.
14 And I've worked on the engineering and policy
15 analysis of thermal power plant regulatory issues.

16 MR. WESTERFIELD: And what's been your
17 role in preparing the staff's amended testimony on
18 power plant reliability?

19 MR. BAKER: The testimony prepared in
20 the published FSA was prepared under my direct
21 supervision. And then I have provided the
22 amendments that you see before you today.

23 MR. WESTERFIELD: And can you swear that
24 this testimony, the entire testimony, is true and
25 correct to the best of your knowledge?

1 MR. BAKER: Yes.

2 MR. WESTERFIELD: Fine. And could you
3 please summarize the principal findings of staff's
4 analysis?

5 MR. BAKER: There are no specific LORS
6 that apply to power plant reliability, so in the
7 absence of such benchmarks we traditionally choose
8 to compare the likely reliability of the proposed
9 project with the reliability of other power plants
10 that serve the grid.

11 If the proposed project is not
12 significantly less reliable than other power
13 plants, then we can assume that reliability of the
14 grid will not be compromised by adding this
15 project.

16 Mirant proposes to build unit 7,
17 employing customary industry measures of quality
18 assurance and quality control. The project does
19 not lie in a flood plane, and it will be built to
20 the most stringent seismic design standards.

21 We have concluded that natural gas fuel
22 will be available in adequate supply. And as I
23 understand the project to be currently configured,
24 San Francisco Bay would provide an inexhaustible
25 supply of cooling water.

1 The project will exhibit high
2 reliability due to several planned features.
3 They'll use modern generating equipment that's
4 been on the market now for several years.

5 They'll use a two-on-one combined cycle
6 arrangement in which either gas turbine generator
7 or HRSG train cannot continue to operate if the
8 other one fails.

9 They'll incorporate 100 percent steam
10 bypasses from both HRSGs to the condenser, which
11 would allow one gas turbine train to continue
12 operating if the other fails. Excuse me, in the
13 event of a steam turbine failure both the gas
14 turbines could operate if the steam turbine fails.

15 They plan to incorporate some redundant
16 examples of critical pieces of equipment. The AFC
17 lists two 100 percent capacity condensate pumps,
18 three 100 percent capacity air compressors, and
19 three 50 percent capacity fuel gas compressors.

20 Also they described how they'll
21 implement a maintenance program typical of the
22 power generation industry.

23 Given those features we believe the
24 project could equal the level of reliability
25 typical of power plants. But with the added

1 redundancy suggested by my amended testimony
2 today, I believe the project could clearly equal
3 and probably exceed reliability to power plants
4 currently on the grid.

5 MR. WESTERFIELD: And continuing that
6 thought, Mr. Baker, could you elaborate, please,
7 on the amendments that you made that are
8 underlined in the copy presented to everyone
9 today?

10 MR. BAKER: Well, if you turn to the
11 final page, page 8, I think it's summed up with
12 the proposed condition of certification
13 reliability-1.

14 As suggested in this condition that
15 Mirant be required to design the project to
16 include certain redundancies in critical
17 equipment; that they include the 100 percent
18 capacity steam bypass and both HRSGs to the
19 condenser, as enumerated in the application.

20 That they use titanium for the condenser
21 tubing to minimize the chances of condenser tube
22 failure. That they use a double flow steam
23 turbine exhausting into a fully bifurcated
24 condenser. This is a condenser with a separating
25 wall down the middle so that if there is a tube

1 failure, it's likely that they'd be able to
2 continue to operate the steam turbine in part load
3 while they repair the tube failure in the other
4 half of the condenser.

5 That they install three 50 percent
6 capacity boiler feedpumps per HRSG, or two 100
7 percent capacity pumps per HRSG, rather than the
8 two 50 percent pumps enumerated in the
9 application. And that they install three 50
10 percent capacity circulating water pumps instead
11 of the two that are listed in the application.

12 With the inclusion of these
13 redundancies, we feel that this power plant would
14 clearly equal the reliability of any other two-on-
15 one combined cycle plant being built today.

16 MR. WESTERFIELD: Thank you. A couple
17 of other particulars. Is it your understanding
18 that the City of San Francisco has agreed to
19 provide adequate potable water for process and
20 sanitary uses or needs of the facility?

21 MR. BAKER: That's our understanding.

22 MR. WESTERFIELD: And does the proposed
23 design adequately deal with natural hazards to
24 power plant reliability such as earthquakes?

25 MR. BAKER: Yes.

1 MR. WESTERFIELD: So, in conclusion
2 would you say that this plant is likely, with the
3 amendments that you propose, likely to be built to
4 typical industry norms for reliability?

5 MR. BAKER: Yes. What I've proposed
6 here is the current top of the mountain, as in
7 combined cycle construction. Several of Mirant's
8 competitors are building plants to this sort of
9 design. And it's as good as it gets.

10 MR. WESTERFIELD: All right. That's all
11 the questions I have.

12 CHAIRMAN KEESE: These additional design
13 criteria will not impact the ISO's decision on
14 single contingency?

15 MR. BAKER: I would not expect it to,
16 no, sir.

17 CHAIRMAN KEESE: So, without these
18 changes you don't -- your feeling is that the
19 plant, as designed, does not meet industry norm?

20 MR. BAKER: The plant, as --

21 CHAIRMAN KEESE: Is lower than industry
22 norm?

23 MR. BAKER: The plant proposed in the
24 application, by my reading of the application, and
25 Ms. Zambito's testimony today contradicted that a

1 little bit, is not up to the norm of some of the
2 other developers building plants today.

3 The redundancies listed in my proposed
4 conditions of certification are incorporated, for
5 instance, in all of Calpine's projects. And some
6 of their competitors, also.

7 So with --

8 CHAIRMAN KEESE: I'm sure we're going to
9 hear a discussion --

10 MR. BAKER: -- proposed conditions --
11 oh, yes.

12 CHAIRMAN KEESE: -- and I don't want to
13 divert here, but I'm trying to set the foundation
14 for the baseline here. The standards, as I read
15 your testimony, what you're looking for is
16 something that does not deteriorate the
17 reliability of the grid.

18 So anything that is built to operate
19 higher than the current grid reliability is
20 acceptable, I thought I read.

21 MR. BAKER: Equal to or greater than.

22 CHAIRMAN KEESE: Okay.

23 MR. BAKER: The --

24 CHAIRMAN KEESE: And what you're saying,
25 I'm just asking the simple question, does what the

1 applicant propose to build rise above that
2 standard or below that standard?

3 MR. BAKER: I believe the proposal in
4 the application barely meets the standard. And if
5 it were in a noncritical area, somewhere other
6 than the peninsula, I don't believe we'd be
7 concerned with it. But because there is --

8 CHAIRMAN KEESE: Okay, so you're
9 suggesting that it be a little more gold-plated,
10 not that it's deficient, but that it could be
11 better?

12 MR. BAKER: Yes, sir.

13 CHAIRMAN KEESE: And we'll hear from the
14 applicant whether that's acceptable or you're out
15 of your gourd.

16 MR. BAKER: Yes, sir.

17 CHAIRMAN KEESE: Okay.

18 MR. BAKER: With the suggested additions
19 the plant would be as reliable as anything being
20 built today.

21 CHAIRMAN KEESE: Thank you.

22 PRESIDING MEMBER PERNELL: Mr. Baker,
23 just a follow up on Commissioner Keese's question.
24 Does the standard depend on geographical areas, or
25 is the standard a state standard?

1 MR. BAKER: It's just a big nebulous
2 industry, quote "standard" unquote. There's
3 nothing written down and published and certified
4 and accepted by the decision-making body. It's
5 just what everyone in the business does. What
6 everybody knows.

7 We're not talking about specific
8 geographic locations because a lot of these
9 designs are being built all over the world. If
10 the developer feels it's worth the extra money to
11 build in these reliability features, then he
12 builds them in, whether it's in California or some
13 other state or some other nation.

14 PRESIDING MEMBER PERNELL: Right, and
15 perhaps the word standard has me a little
16 confused, when we set policy we set a standard and
17 that's it. So maybe practice would be a better
18 terminology.

19 MR. BAKER: Yes, sir, or custom.

20 PRESIDING MEMBER PERNELL: Let me just
21 ask you about there's been some testimony about
22 Los Medanos. Does Los Medanos have your suggested
23 changes?

24 MR. BAKER: Yes, sir. Calpine bought
25 the certification from Enron and then went about

1 redesigning it. Several amendments have gone
2 through on process and I believe you've approved
3 some of them, bringing the plant up to Calpine's
4 standards, which include the reliability features
5 that I've listed in my amended testimony.

6 PRESIDING MEMBER PERNELL: I'm sorry, I
7 didn't hear that. Which includes your
8 recommendations for the Potrero 7?

9 MR. BAKER: Yes, sir. Calpine's pretty
10 rigorous about dialing their own corporate
11 standards into all their power plants.

12 PRESIDING MEMBER PERNELL: All right, so
13 I've also heard testimony that Los Medanos has
14 been down at least six times. So, your
15 recommendation for reliability, if it's the same
16 as Los Medanos, brings into question, at least in
17 my mind, the reliability of the facility.

18 MR. BAKER: The answer to that is going
19 to take a few minutes. May I?

20 PRESIDING MEMBER PERNELL: You want us
21 to go off the record?

22 MR. BAKER: No, no.

23 PRESIDING MEMBER PERNELL: Oh. Please.

24 MR. BAKER: Okay, with these large
25 multiple train combined cycles, the two-on-ones,

1 the three-on-ones, we're dealing with essentially
2 a new technology. Many of the components are new.
3 These large Frame 7F gas turbines are new.

4 The heat recovery steam generators, the
5 HRSGs, are also new. They look a lot like a
6 boiler. Many of the power plants on the peninsula
7 and elsewhere -- use steam boilers. But they act
8 differently.

9 The industry that builds the HRSGs, it's
10 the same folks that build the boilers. They've
11 been building boilers since before anyone in this
12 room was born. And they know what they're doing.

13 But they're learning that HRSGs behave
14 differently. The HRSG sees different demands than
15 a boiler does. One of the chief differences is
16 that because of many of these combined cycle
17 plants are cycled on and off weekly or even daily,
18 the HRSGs go through many many more heat-up and
19 cool-down cycles than a boiler typically sees.

20 And this puts stresses on the machine
21 that designers are only learning to deal with. So
22 we have new gas turbines; we have new HRSGs.

23 The steam turbines to date so far have
24 been pretty much traditional, although now the
25 manufacturers are starting to dial in some new

1 redesigns to them, larger, three-dimensional --
2 stage blades and such for more efficiency. And
3 that will carry with it, again, the idea of new
4 technology.

5 So when you put all this together, these
6 power plants are new. And, yes, Los Medanos has
7 been online for a year and a half. Calpine's
8 Sutter project went online I think a little bit
9 before that.

10 There are maybe half a dozen of these
11 projects now operating in California, and more
12 across the nation, but they're still very very
13 new. The plants such as the older ones on the
14 peninsula here have been around, again, since
15 before most of us were born. And they've been
16 shaken out. The people that operate them do know
17 the machines. They've gotten to know how to make
18 them happy; how to keep them running.

19 These new combined cycles are a
20 different animal. Now, in time, whether it will
21 be a couple of years or a few years or many years,
22 in time the industry will learn all the bugs and
23 quirks of these new combined cycles, the gas
24 turbines, the HRSGs, the rest of the equipment.
25 And they'll learn how to make them happy and keep

1 them running.

2 But for now, there's a learning curve in
3 effect. And, yes, Los Medanos has been down many
4 times. You know, Mr. Galleberg wasn't able to
5 bring thorough and complete information on those
6 trips. But if he did, we could probably look
7 through them and find that some of the trips were
8 caused by minor inconsequential things that will
9 be fixed and will never occur again.

10 Maybe a computer in the control system
11 was programmed wrong, so that when a certain
12 sensor detected a certain temperature or flow rate
13 or something, the computer mistakenly tripped the
14 plant thinking that it was going to melt down.

15 These are the kind of things that you
16 learn with experience as you operate the plant.
17 As more and more plant operators operate more and
18 more of these combined cycled, they'll get more
19 and more of the bugs and quirks worked out of
20 them. And eventually I expect that the power
21 plants being built today will be much more
22 reliable than the old ones that are still creaking
23 along after 40 and 50 years.

24 PRESIDING MEMBER PERNELL: Okay. So
25 your revised testimony and recommendations is more

1 centered on the reliability of the grid versus the
2 reliability of the facility?

3 MR. BAKER: No, sir, I will not touch
4 grid reliability. That's way outside my area of
5 expertise.

6 What I'm proposing here in my amended
7 testimony is to require Mirant to build their
8 plant to the very highest reliability standards of
9 any combined cycle multiple train plant being
10 built in California today.

11 PRESIDING MEMBER PERNELL: Right, and
12 you know, we're all concerned about reliability,
13 so I appreciate that. But I'm not convinced that
14 it is the very high degree of reliability, given a
15 plant with the same amenities that you're
16 recommending has been down six times.

17 And I know you gave me a long
18 explanation, and perhaps it would be more comfort
19 to the Committee if we knew what caused those
20 various trips, I think.

21 MR. BAKER: I would suggest that people
22 with a lot more hands-on expertise than the Energy
23 Commission are, believe me, spending many many
24 hours studying that right now.

25 People whose dollars are going down the

1 drain when these plants trip are very very
2 motivated to find out the causes of the problems
3 and to fix them.

4 We don't have anyone on our staff who
5 can advise you on these things. We don't have
6 that kind of expertise available to you. But I am
7 quite convinced that the industry is working long
8 and hard to solve these problems.

9 And I very much believe that when they
10 have solved the problems these plants will be the
11 most reliable ones that have ever operated.

12 PRESIDING MEMBER PERNELL: Okay, thank
13 you.

14 HEARING OFFICER VALKOSKY: I've got a
15 couple of questions. Mr. Galleberg, if I could
16 refer you to exhibit 57, page 3, and that is Mr.
17 Smeloff's testimony. Specifically response 4,
18 okay.

19 And to make it real quick what his
20 testimony seems to say is that the condenser plays
21 a key part in the designation as a single
22 contingency plant.

23 Do you see that? Do you agree with
24 that?

25 MR. GALLEBERG: Kind of agree with that,

1 just if the condenser plays -- operate, it's only
2 one condenser.

3 HEARING OFFICER VALKOSKY: Okay. Now,
4 on page 5 of your testimony, the last sentence on
5 the line, you're talking about a change in
6 condenser design would not eliminate the types of
7 forced outages experienced to date by new combined
8 cycle facilities.

9 What I would like to know is how
10 important is the condenser operation in this, and
11 what is the Committee to draw from these two
12 apparently different evaluations of the condenser
13 importance.

14 MR. GALLEBERG: Our decision to treat
15 Potrero 7 as a single contingency is not based on
16 the single condenser design. We think that the
17 proposed design on the condenser is sufficiently
18 reliable, so it could become -- or it could be at
19 double contingency based on the condenser, even if
20 it's only one condenser.

21 Because as they have said before, you
22 can have tube leaks and you can isolate one-half
23 of the condenser, you can still operate the plant.
24 So the likelihood for a catastrophic failure on
25 the condenser, we think, is maybe once every -- up

1 to once every ten years. Very low.

2 So, if you just look at the condenser,
3 isolate it, we think it could be a double
4 contingency.

5 But what we have based our decision on
6 is the plant, as a whole, not only the condenser,
7 but everything else that can go wrong.

8 HEARING OFFICER VALKOSKY: Okay, thank
9 you for that clarification. Appreciate it.

10 Also, in the City and County's
11 testimony, or at least in inference, that the
12 designation of Potrero Unit 7 as a single
13 contingency could affect the potential shutdown of
14 the Hunter's Point unit and Potrero Unit 3.

15 Do you agree with that?

16 MR. GALLEBERG: The benefit of the
17 plant, Potrero 7, would be greater if it was a
18 double contingency. But I don't know if I can
19 speculate if that decides whether to shut down
20 Hunter's Point or not.

21 HEARING OFFICER VALKOSKY: Okay, so in
22 your opinion, -- well, you have no opinion on the
23 effect of it on Hunter's Point then, is that
24 correct?

25 MR. GALLEBERG: No. I haven't -- in

1 this testimony.

2 HEARING OFFICER VALKOSKY: Okay.

3 MR. WESTERFIELD: And, Mr. Valkosky, we
4 tried to say that that was outside the scope of
5 his --

6 HEARING OFFICER VALKOSKY: I understand,
7 but it's been -- I just want it clarified, okay?

8 Okay, and possibly the last question,
9 referring to page 6 of your testimony, Mr.
10 Galleberg, could you flesh out a little bit what
11 you mean by the fourth bullet on that page? The
12 risk for controlled loss of load is significant if
13 Potrero 7 is classified as a double contingency.

14 MR. GALLEBERG: Yes. The criteria we
15 use today from operating system is that you should
16 be able to lose the most -- or most critical unit
17 and the most critical transmission lines. You
18 should not shed any load, for instance, if you
19 lose both two components, the most critical
20 transmission line and the most critical generating
21 unit.

22 What the criteria does say -- you have a
23 double contingency of two generating units, then
24 you're allowed, according to the criteria, to have
25 controlled load shed. You don't necessarily have

1 to have it, but according to the criteria you
2 could have it.

3 HEARING OFFICER VALKOSKY: In support,
4 Mr. Baker's proposed measures contained in
5 condition reliability-1?

6 MR. GALLEBERG: When it comes to the
7 reliability of the power plant, that's maybe not
8 our -- or that's not the ISO's expertise.

9 HEARING OFFICER VALKOSKY: Okay.

10 MR. GALLEBERG: So I think I'll leave
11 that to him.

12 HEARING OFFICER VALKOSKY: Fair enough.
13 Thank you. Cross-examination, Mr. Carroll?

14 MR. CARROLL: Thank you.

15 CROSS-EXAMINATION

16 BY MR. CARROLL:

17 Q Just a couple questions, Mr. Galleberg.
18 Would it be fair to characterize the ISO's
19 conclusion that Potrero Unit 7 is a single
20 contingency as a conservative conclusion based on
21 limited data?

22 MR. GALLEBERG: Yes, I think so.

23 MR. CARROLL: Thank you. And just to be
24 clear, I think you stated this earlier but I want
25 to be clear about it, is the ISO supportive of the

1 approval and development of unit 7 as currently
2 proposed?

3 MR. GALLEBERG: Yes, we are.

4 MR. CARROLL: And what are the reasons
5 that the ISO is in support of the project as
6 currently proposed? I realize they may be
7 extensive, and if you could just summarize them
8 briefly.

9 MR. GALLEBERG: Well, it would increase
10 the reliability of the generation on the
11 peninsula, since today's generation is old and
12 unreliable. So, for one thing, it would increase
13 the reliability of the grid.

14 And also as I think we pointed out in
15 our testimony on local system effects, it would
16 decrease the losses in the system, since this
17 plant would be located in the area where the load
18 is.

19 And it would also decrease the need for
20 new transmission facilities in the future, since
21 you add generation.

22 MR. CARROLL: Okay, thank you very much.
23 We do not have any cross-examination for the CEC
24 Staff witness on this topic. We are prepared to
25 respond to the proposed condition if you want us

1 to do that now, or we can wait.

2 HEARING OFFICER VALKOSKY: You can do
3 that now, please.

4 MR. CARROLL: Okay. And before I do
5 that, one clarification that I want to make is
6 that the prepared testimony filed by Ms. Zambito
7 and the testimony presented today included a
8 number of enhancements relative to the project as
9 proposed in the AFC.

10 So, her testimony today was about a
11 proposed project that goes beyond, in certain
12 respects, what you see in the AFC. So I wanted to
13 clarify that, including we believe, most of the
14 proposed additions in the new condition of
15 certification reliability-1.

16 MS. MINOR: This isn't clear, I'm sorry.
17 Does this mean that you are amending the AFC along
18 the line of Ms. Zambito's testimony today?

19 MR. CARROLL: No, there was --

20 MS. MINOR: What are you saying?

21 MR. CARROLL: -- there was some
22 confusion, I think, and Mr. Baker mentioned it in
23 his testimony that there was some conflict between
24 what he saw in the AFC and Ms. Zambito's testimony
25 today.

1 MS. MINOR: Um-hum.

2 MR. CARROLL: And some of the elements
3 that were specifically measured in Ms. Zambito's
4 testimony are enhancements that have been made to
5 the project over the two-plus-year period since
6 the AFC was submitted.

7 MR. RAMO: So you're stipulating to
8 those portions of the condition of certification
9 that were included in her testimony?

10 MR. CARROLL: Well, I think so. I want
11 to go through each of these to make sure that we
12 under --

13 HEARING OFFICER VALKOSKY: Well, yeah, I
14 think the easiest way if we just have a common
15 reference, everybody's got the proposed condition
16 of certification reliability-1 in front of them.

17 Mr. Carroll, if you could just go
18 through the five elements; indicate which ones the
19 applicant has no difficulty with; or which ones
20 the applicant has difficulty with.

21 MR. CARROLL: Yes, I will. With respect
22 to number 1, we don't believe we have any
23 difficulty with this, but we'd like to propose a
24 wordsmithing change, and confirm that it doesn't
25 change the meaning by the staff counsel.

1 What we would propose number 1 say is as
2 follows: 100 percent to capacity steam turbine
3 bypass. Delete the words "of both HRSGs to the
4 condenser." We think that's consistent with the
5 meaning, we just think that wording better
6 reflects what is intended.

7 MR. BAKER: Well, no. The idea is if
8 the steam turbine is not operating then you're
9 bypassing steam from the HRSGs to the condenser.
10 But I can see that you're talking about bypassing
11 around the steam turbine. Okay. All right, I'm
12 sorry, I'm beginning to understand what you're
13 suggesting now.

14 PRESIDING MEMBER PERNELL: So does staff
15 agree with the change in number 1?

16 MR. BAKER: Yes, sir. So it would read:
17 100 percent capacity steam turbine bypass to the
18 condenser.

19 MR. CARROLL: Number 2 we would agree to
20 do. And I will say this is not something that's
21 in the current proposal, so this is something new
22 presented to us today. We are prepared to do this
23 with the caveat that this would only make sense if
24 the once-through cooling system is utilized. If
25 an alternative cooling system not using saltwater

1 is utilized, then we would not anticipate
2 including this in the project design.

3 Number 3, again I think we agree with
4 what's intended, but we would propose some
5 wordsmithing changes. So let me just read what
6 our proposal would be. It would read:

7 Use of a divided water box condenser, so
8 we would delete the words between starting with
9 "double" through the word "bifurcated", and
10 replace those words with "divided water box." And
11 then the remainder would remain the same.

12 So it would be use of a divided water
13 box condenser, and then it would continue allowing
14 repairs.

15 HEARING OFFICER VALKOSKY: Mr. Baker?

16 MR. BAKER: That would be fine with me.

17 MR. CARROLL: And we are fine with
18 numbers 4 and 5. And, in fact, those are among
19 some of the enhancements that have been made
20 relative to what was initially presented in the
21 AFC and were described in Ms. Zambito's testimony
22 earlier today.

23 HEARING OFFICER VALKOSKY: Okay, I have
24 just one minor point of clarification, Mr. Baker.
25 As I understood your testimony for reliability

1 aspects you analyzed only the proposed once-
2 through cooling, --

3 MR. BAKER: Yes, sir.

4 HEARING OFFICER VALKOSKY: -- is that
5 correct? So, based on that, would you agree that
6 the titanium tubing is not required if an
7 alternate cooling system is chosen?

8 MR. BAKER: It's not as much a
9 requirement as one of those things that it's nice
10 to do. It's extra insurance. Even with fresh
11 water cooling, there will be some chemical attack
12 of the tubing material over the life of the plant.
13 It's up to the developer whether he wants to spend
14 the money for titanium, or whether he wants to
15 look at the possibility of having to replace tubes
16 sometime during the life of the plant.

17 The titanium may last the life of the
18 plant, or it may not. Anything less than titanium
19 would be liable to require replacement sooner than
20 the titanium. But it's an economic decision, and
21 with fresh water cooling it's probably a good call
22 to say, you know, let the developer decide when he
23 pencils it out.

24 But for salt water use, I think titanium
25 is clearly --

1 HEARING OFFICER VALKOSKY: Okay, thank
2 you. And just to finish off this, if, for
3 example, a hybrid cooling system is ultimately
4 proposed, I take it it would be necessary for you
5 to revisit your reliability testimony?

6 MR. BAKER: Yes, sir.

7 HEARING OFFICER VALKOSKY: Mr. Carroll.

8 MR. CARROLL: Nothing further, thank
9 you.

10 HEARING OFFICER VALKOSKY: Ms. Minor.

11 MS. MINOR: Thank you.

12 CROSS-EXAMINATION

13 BY MS. MINOR:

14 Q Mr. Galleberg, welcome back if such a
15 thing as welcome under these circumstances.

16 Do you have a copy of Mr. Smeloff's
17 testimony in front of you?

18 MR. GALLEBERG: Yes, I do.

19 MS. MINOR: Would you look at page 4,
20 the response to line -- the response to question
21 4, which begins on line 7.

22 MR. GALLEBERG: Line 7 on page 4?

23 MS. MINOR: That's correct. I'm sorry,
24 page 3, line 7, the response to question 4,
25 response 4. Are you there yet?

1 MR. GALLEBERG: Yes.

2 MS. MINOR: Okay. This response is a
3 quote from ISO's local systems effect testimony.
4 The statement that -- and on line 9 I'm quoting:
5 Currently the total outage of Potrero Unit 7 is
6 considered a single contingency because of common
7 mode of failure for the plant has been identified
8 (the condenser)." And then it continues. That is
9 a quote from ISO's local system effects testimony.

10 Based upon your testimony today, and it
11 was a response to a question from Mr. Valkosky,
12 has your testimony changed? Has your local system
13 effects testimony changed?

14 MR. GALLEBERG: Yes. Our basis for
15 having it as a single contingency has changed
16 because the local system effects, I believe, was
17 supplied in March this year.

18 MS. MINOR: That's correct.

19 MR. GALLEBERG: So, during the last six
20 or seven months we have looked more at operating
21 history and we also have more operating experience
22 now. So we based it on the actual experience we
23 have with existing combined cycle facilities.

24 MS. MINOR: Will ISO be modifying its
25 local systems effect testimony for this

1 proceeding?

2 MR. GALLEBERG: Yes.

3 MS. MINOR: I don't recall, are you that
4 witness, as well?

5 MR. GALLEBERG: I'm not on it today, but
6 I think I will be.

7 (Laughter.)

8 MR. WESTERFIELD: Thanks for agreeing,
9 Johan.

10 MR. GALLEBERG: You're welcome.

11 MS. MINOR: So, Mr. Westerfield, we will
12 expect a modification?

13 MR. WESTERFIELD: Of course, if and when
14 we get to LSE we'll be there with an amendment.

15 MS. MINOR: I don't know if you have to
16 wait till you get to LSE to modify it. Okay.

17 I'd like to just go back and be -- make
18 sure I'm clear about how the planning standards
19 are developed, and who ultimately approves those
20 standards.

21 I understand that there's this working
22 committee, and that this working committee comes
23 up with a proposal.

24 Is that proposal then presented to the
25 head of the planning division? Is it approved by

1 the board of governors?

2 MR. GALLEBERG: The proposal is
3 presented to the board of governors, so they will
4 have to approve it for it to take effect.

5 MS. MINOR: So these standards have been
6 approved by the ISO Board of Governors? It's not
7 just this working committee?

8 MR. GALLEBERG: No, no, it's approved by
9 the board of governors.

10 MS. MINOR: I understand the scope of
11 your testimony. What I would like to do is to
12 have you apply the San Francisco standards, and
13 help us understand what the practical consequences
14 are if we say unit 7 is a single contingency power
15 plant.

16 MR. GALLEBERG: Okay.

17 MS. MINOR: Okay? I think we all
18 conceptually understand what those standards are.
19 What I'd like you now to do is to apply the
20 standard.

21 So if unit 7 is built, applying the
22 existing standards from a planning standpoint what
23 additional in-City generation is required in order
24 to meet the existing standards?

25 MR. GALLEBERG: I can tell you how we

1 perform the planning studies and how we apply the
2 current planning standards.

3 The system for any planning studies
4 related to the Bay Area or including San
5 Francisco, we would have our model, electronic
6 model of the system. We would remove or take off
7 the single largest unit on the peninsula, which up
8 to Potrero 7 has been Potrero 3.

9 MS. MINOR: Um-hum.

10 MR. GALLEBERG: So we'd change the
11 status from one to zero, basically take it
12 offline. And then we run all our contingencies
13 according to the planning criteria.

14 MS. MINOR: Okay. And my question to
15 you is let's assume that unit 7 has been licensed
16 and built so that unit 7 is now the largest in-
17 City generation in San Francisco.

18 Tell me what the modeling -- what the
19 effect would be if you took unit 7 off. What
20 additional either generation or transmission would
21 be required in order to meet the planning
22 standards?

23 MR. GALLEBERG: Well, that depends upon
24 the number of variables.

25 MS. MINOR: Okay.

1 MR. GALLEBERG: The load growth. And
2 the transmission projects. And also any other
3 generation projects. Also potentially retired
4 generation that we have to consider.

5 So, I can't tell you that's how much we
6 need with an exact number because it depends upon
7 so many things.

8 MS. MINOR: If unit 7 were online today,
9 based upon the in-City generation that exists in
10 San Francisco today, and the transmission projects
11 that are in place today, how would you apply the
12 standards?

13 MR. GALLEBERG: How I would apply the
14 planning standards on today's system?

15 MS. MINOR: Yes.

16 MR. GALLEBERG: I would remove Potrero
17 3, and then I would run all my contingencies, all
18 the credible contingencies.

19 MS. MINOR: I think I'm not being clear.
20 What I'd like you to do is to assume that unit 7
21 is in place today, everything else is as it is
22 today. But in addition, unit 7 is there.

23 How then would you apply the criteria?

24 MR. GALLEBERG: I would have to use the
25 criteria we have today, which says remove the

1 single largest unit from the basecase, which would
2 mean Potrero 7 if it was online today.

3 And then run all the credible
4 contingencies.

5 MS. MINOR: Okay, so once you've removed
6 Potrero Unit 7, again this is a hypothetical,
7 we're assuming it's in place --

8 MR. GALLEBERG: Yes.

9 MS. MINOR: -- today. Once you remove
10 Potrero Unit 7, then the next largest in-City
11 generation that you would look for from a planning
12 standpoint would be what?

13 MR. GALLEBERG: Then it would be Potrero
14 3.

15 MS. MINOR: Okay. I've got a lawyer
16 sitting here next to me.

17 Can you --

18 MR. RAMO: You've got two lawyers --

19 MS. MINOR: Oh, that's right.

20 (Laughter.)

21 (Parties speaking simultaneously.)

22 MS. MINOR: If you applied the criteria
23 further, okay, so we've got unit 7, assuming
24 hypothetical unit 7 is in place, under the
25 criteria we assume it's been removed, you would

1 then look for Potrero unit 3.

2 MR. GALLEBERG: Correct.

3 MS. MINOR: And then what additional
4 either combustion turbines or transmission would
5 be required under the current planning standard?

6 MR. GALLEBERG: We have to remove the
7 single largest unit after Potrero 7, which is
8 Potrero 3. In addition, we'd have to remove the
9 single largest and most critical transmission
10 line --

11 MS. MINOR: Okay.

12 MR. GALLEBERG: -- which would be the
13 230 kV cable --

14 MS. MINOR: Thank you.

15 PRESIDING MEMBER PERNELL: Can I do a
16 follow up on that? What is the -- if you know,
17 what is the likelihood of something like that
18 happening?

19 First of all, has it ever happened?

20 MR. GALLEBERG: I'm maybe not the right
21 one to answer that, but it's a credible
22 contingency that we have in the operating system,
23 so it could happen. But I don't know the
24 operating history of it.

25 PRESIDING MEMBER PERNELL: And so this

1 is a contingency plan, I would assume, so do you
2 have any idea the likelihood of it happening? Is
3 that something that you model?

4 MR. GALLEBERG: I would think it's very
5 low, but we have other incidents happen with, I
6 would think, lower probability, which was -- I
7 think it was in '98 where there was a fault on the
8 San Mateo buss, and I think we lost basically all
9 the lines north of San Mateo up to the Martin
10 substation.

11 And that, if you look at the criteria,
12 is an incidence with very low probability, yet it
13 happened.

14 And then we also had load shedding as a
15 consequence.

16 PRESIDING MEMBER PERNELL: In '98?

17 MR. GALLEBERG: I think it was June 14,
18 '98.

19 PRESIDING MEMBER PERNELL: But the
20 contingency worked, I guess, should be my
21 question? It didn't work? We had --

22 MR. GALLEBERG: We had a more severe
23 contingency than what we operate the system for.

24 PRESIDING MEMBER PERNELL: Is that --
25 well, that's all right.

1 MR. GALLEBERG: You can call it a minus
2 3 and minus 4 or something like that.

3 PRESIDING MEMBER PERNELL: All right.

4 CHAIRMAN KEESE: If we assume that this
5 are of the peninsula is at risk with its current
6 old generators when we're at peak demand, would it
7 be at less risk if Potrero 7 was operating and
8 Potrero 3 was out?

9 MR. GALLEBERG: No, if we have to choose
10 between Potrero 3 and Potrero 7, that's the
11 question?

12 CHAIRMAN KEESE: Well, right today.
13 Assuming that today, or you know, when at that
14 rare time in San Francisco we have it -- it's 98
15 degrees here. Let's assume that day. And we have
16 Potrero 3 along with the peakers servicing the
17 peninsula. We're at risk.

18 If the proposal were to remove Potrero 3
19 and put in Potrero 7 and it's operating, is the
20 peninsula at less risk?

21 MR. GALLEBERG: Less risk.

22 CHAIRMAN KEESE: Okay, thank you.

23 MS. MINOR: I have one further question
24 if I may.

25 Mr. Galleberg, I think you're aware of

1 the fact that PG&E has filed an application with
2 the CPUC to build the Jefferson-Martin
3 transmission line. You're aware of that?

4 MR. GALLEBERG: Yes.

5 MS. MINOR: Okay. Can you help me
6 understand whether the approval, and then the
7 construction of the Jefferson-Martin transmission
8 line, which will allow more power to be imported
9 into the City, if that changes ISO's determination
10 as to how -- if that provides sufficient
11 additional transmission so that your view as to
12 unit 7 being single contingency could change?

13 MR. GALLEBERG: No, it would not change.

14 MS. MINOR: It would not.

15 MR. GALLEBERG: No.

16 MS. MINOR: Okay. Under the existing
17 planning criteria, if Jefferson-Martin were in
18 place, would that change ISO's determination as to
19 whether unit 3, Potrero unit 3 needs to be in
20 place?

21 MR. GALLEBERG: And you would have to
22 study that. And the ISO is working on studying
23 that in the future. But I don't think I can
24 answer that question without looking at the
25 power fall --

1 MS. MINOR: But you are currently
2 evaluating from a power fall standpoint the impact
3 of construction of Jefferson-Martin?

4 MR. GALLEBERG: Yes, that has been done
5 in the past, before it was --

6 If I remember correctly, I think the
7 Jefferson-Martin brings in 380 megawatt over load
8 server capability --

9 MS. MINOR: I have no further questions.

10 HEARING OFFICER VALKOSKY: Thank you,
11 Ms. Minor. Mr. Ramo.

12 MR. RAMO: My first questions are for
13 Mr. Galleberg. And then I'll let Mr. Baker have a
14 chance to answer questions.

15 CROSS-EXAMINATION

16 BY MR. RAMO:

17 Q I gathered that in the ISO's planning
18 analysis there are at least two factors of concern
19 for you. One being how many megawatts are
20 available, is that correct, that that's one
21 factor?

22 MR. GALLEBERG: Yes.

23 MR. RAMO: And the second is under
24 certain contingencies how many megawatts would be
25 available?

1 MR. GALLEBERG: Correct.

2 MR. RAMO: We've been exploring here
3 what if the largest unit went down on a single
4 contingency, is that correct?

5 MR. GALLEBERG: Yes.

6 MR. RAMO: Now, from the standpoint of
7 how many megawatts are available, I gather having
8 a project like unit 7, even a project half the
9 size of unit 7, would be preferable to not having
10 any project at all, is that correct?

11 MR. GALLEBERG: That's correct.

12 MR. RAMO: From a contingency
13 standpoint, I gather the ISO would prefer to have
14 two units of 150 megawatts each that would
15 represent a double contingency than one single
16 unit of 500 megawatts, is that correct?

17 MR. GALLEBERG: Either two plants of 150
18 megawatt each or one plant of 540 megawatt?

19 MR. RAMO: Just from the perspective of
20 the single contingency.

21 MR. GALLEBERG: Say that we would prefer
22 two 250 megawatt units compared to one 500
23 megawatt plant.

24 MR. RAMO: I have no doubt that you
25 would prefer two 250 megawatts to the one 500

1 megawatt.

2 (Laughter.)

3 MR. RAMO: I'm asking from -- let me try
4 this a different way. Under the way you processed
5 it, as I heard you, correct me if I'm wrong, under
6 the single contingency analysis you say what if
7 this plant goes down and there's zero from it.

8 If there were two 150 megawatt
9 facilities you'd either say what happens if unit 3
10 shuts down, or you would say what if one of those
11 units shut down, is that correct?

12 MR. GALLEBERG: Yes.

13 MR. RAMO: So, under the single
14 contingency analysis if one of the 250 megawatt
15 facilities went down you'd still have 150
16 megawatts under your analysis, correct?

17 MR. GALLEBERG: Yes, but if you have
18 plants of 150 megawatt, Potrero 3 would still be
19 the largest one so we would have to look at
20 Potrero 3 when we look at the contingency
21 analysis.

22 MR. RAMO: Sure, okay. Okay, I'll make
23 them 225 megawatts --

24 (Laughter.)

25 MR. RAMO: You're very smart on this.

1 You see my point?

2 MR. GALLEBERG: Yes.

3 MR. RAMO: That basically at least from
4 the perspective of one or two units, you'd be
5 comparing everything, all the 500 megawatts are
6 down versus some other smaller unit being down.

7 MR. GALLEBERG: Correct, right.

8 MR. RAMO: Okay. On the factor of how
9 many megawatts are available, I gather you would
10 prefer more megawatts so long as they were needed
11 to support the system, is that correct?

12 MR. GALLEBERG: Yes, that's correct.

13 MR. RAMO: But if they weren't needed to
14 support the system the ISO wouldn't have a
15 reliability concern one way or the other would
16 they?

17 MR. GALLEBERG: No, we wouldn't.

18 MR. RAMO: So the big question which I
19 take you can't answer it today, is the question
20 from the Commission, how many megawatts indeed do
21 we actually need to support reliability in the San
22 Francisco Peninsula.

23 MR. GALLEBERG: How we determine that is
24 during our reliability must-run contracts, RMR
25 contracts. The RMR contracts with those

1 generators that are needed for local reliability.

2 So, --

3 MR. RAMO: But today you don't have an
4 answer for us, here's how many megawatts?

5 MR. GALLEBERG: No, I don't.

6 MR. RAMO: Okay. And at this point, as
7 of today, does the ISO have any recommendation to
8 the applicant or the Commission as to how the
9 applicant can avoid a single contingency judgment
10 short of producing two separate units?

11 MR. GALLEBERG: We think that's very
12 difficult. I think the only way to have it as a
13 double contingency would be to have two separate
14 units.

15 MR. RAMO: Okay, my next questions I'll
16 address to Mr. Baker, but I'll allow Mr.
17 Galleberg, if you have a comment, certainly add to
18 it.

19 Mr. Baker, I'm trying to square the
20 amended portions of the staff's testimony with
21 some of the original text. And you may have
22 already clarified this, but I just want to be sure
23 I understand it.

24 In the first page of your testimony
25 under introduction, near the end there's a

1 statement to the effect of while Mirant, as the
2 owner of the power plant, has predicted a level of
3 reliability for the power plant, staff believes
4 Mirant should not be held responsible for
5 achieving this goal.

6 Could you explain how that squares with
7 what I thought your testimony now is, which is
8 that they ought to have slightly better
9 reliability, given the location of the facility?

10 MR. BAKER: I think this goes to
11 Commissioner Pernel's concern about what is the
12 standard, meaning numerical standard. In the
13 application Mirant said that they hope, they plan,
14 they proposed to build a plant that will, after
15 it's all said and done, turn out to have exhibited
16 availability in the 92 to 95 percent range.

17 And they probably will end up doing
18 that. Particularly if my proposals here are
19 accepted.

20 But we don't want to get into a Sherlock
21 Holmes kind of scenario here where we tell them
22 they have to meet this and then we go back every
23 year and look at their generating records and if
24 they've fallen short, if they've generated -- if
25 they've had an availability of 91.5 percent, then

1 we tell the Commission please penalize them, they
2 haven't done what they were supposed to do, we
3 don't want to get into that.

4 And that's not what we're proposing to
5 do with our testimony here.

6 MR. RAMO: To what extent, as the
7 Commission evaluated alternatives, should they
8 judge this facility by what they represent, by the
9 average of the utility industry, the norm of the
10 newer facilities, or the best of the new
11 facilities versus other alternatives?

12 MR. BAKER: Because of the lack of
13 official numerical standards for reliability,
14 there's no law or ordinance that any of us on
15 staff are aware of that specifies a minimum
16 reliability for a power plant.

17 Because of that, we've taken this course
18 of examining the proposal of -- the general
19 reliability of the plants on the system, unquote.
20 And we analyzed the project, and if we tell the
21 Commission that we believe this plant will be at
22 least as reliable as the plants that are already
23 out there connected to the grid and supplying
24 electricity, then we would, you know, we're
25 telling the Commission that we believe this plant

1 is not going to hurt the system.

2 It may help it, it may keep it the same,
3 but it's not going to hurt it. And it's our
4 opinion that -- reliability, they can certify the
5 project.

6 MR. RAMO: So would it be fair to say
7 that this statement is in the context of how the
8 Commission should evaluate reliability, but is not
9 meant to be a statement as to how the Commission
10 should compare this alternative with another
11 alternative?

12 MR. BAKER: I think that's fair to say.

13 MR. RAMO: Now, just to be clear, since
14 it's been a theme of mine this morning, at the
15 very beginning of the introduction you talk about
16 being built in accordance with typical industry
17 norms.

18 Is that statement -- was that -- did you
19 explain what you meant by that when you talked
20 about the nebulous world of industry practices?
21 Is that what you really mean by industry norms?

22 MR. BAKER: Yes.

23 MR. RAMO: Okay. Now, on page 6.4-2, I
24 guess the second full paragraph there's a
25 discussion about Cal-ISO requirements. Do you see

1 that section?

2 MR. BAKER: Yes.

3 MR. RAMO: And there's a statement that
4 facilities must schedule all planned maintenance
5 outages with the Cal-ISO, do you see that
6 statement?

7 MR. BAKER: Yes.

8 MR. RAMO: Apparently that's based on a
9 1999 communication?

10 MR. BAKER: Yes.

11 MR. RAMO: Do you know if that's still
12 true?

13 MR. BAKER: I've communicated with ISO
14 people and with other Energy Commission Staff who
15 deal with the ISO, and it's my belief that that's
16 still true.

17 The ISO wants to know about any planned
18 outages. I understand that they don't have
19 approval authority over outages, but they
20 certainly want you to schedule it with the ISO so
21 that they know when they're going to occur.

22 MR. RAMO: Do you think there would be a
23 value in giving them approval authority?

24 MR. BAKER: I have no idea. That's
25 outside my area.

1 MR. RAMO: Do you see any problem in
2 plant performance if they had to schedule and get
3 approval from the ISO for an outage?

4 MR. BAKER: I can't imagine that there'd
5 be a problem. Power plant owners schedule their
6 maintenance work based largely on the equipment
7 manufacturer's recommendations, the -- other
8 things, like the time of year, perhaps the
9 operating history, how much they've been called
10 upon at that time of year and such. Economics,
11 such things; availability of the maintenance crews
12 that they need.

13 I can't imagine there'd be a problem,
14 but I'm not the person to ask that question.

15 MR. RAMO: Okay, let me ask you to turn
16 to page 6.4-4, the discussion about the
17 maintenance program. And in this discussion you
18 refer to a number of specific types of maintenance
19 activities that this facility would have to do
20 under the paragraph maintenance program. Do you
21 see where I'm referring to?

22 MR. BAKER: Yes.

23 MR. RAMO: And so one of the items of
24 maintenance is a week to ten days per year offline
25 for various kinds of annual inspections and

1 cleaning, is that correct?

2 MR. BAKER: Yes.

3 MR. RAMO: And then every third year
4 there's a hot gas path inspection lasting up to
5 three weeks, is that correct?

6 MR. BAKER: Yes.

7 MR. RAMO: And every sixth year there's
8 a major maintenance that lasts at least four
9 weeks, is that correct?

10 MR. BAKER: Yes.

11 MR. RAMO: Now, on the first item you
12 indicate that would occur at low electricity
13 demand. Is that required by anything other than
14 the logic of the business?

15 MR. BAKER: Not that I'm aware of. It's
16 customary for a power plant owner to schedule
17 their maintenance at the time when they're least
18 likely to be called upon to generate, or when, if
19 called upon, they would be likely to receive the
20 lowest prices for their power.

21 MR. RAMO: That's if they're in good
22 faith and doing normal business practices,
23 correct?

24 MR. BAKER: I can't speak to that. I'm
25 just a power plant engineer, nothing more.

1 MR. RAMO: Okay. Every third year and
2 every sixth year you didn't use the phrase low
3 electricity demand, and I was trying to figure out
4 whether that was a matter of grammar or there was
5 some technical reason why they would not want to
6 do those during low demand.

7 MR. BAKER: It's implied, I just didn't
8 repeat those words in each sentence. All of the
9 scheduled maintenance would be scheduled, if
10 possible, when it's least likely to impact the
11 economics of the power plant, meaning the times
12 when it's least likely to be called upon.

13 MR. RAMO: So there would be, as far as
14 you know, nothing impacting either profitability
15 or mechanics or engineering that would prevent
16 them from doing these maintenance activities
17 during low electricity demand?

18 MR. BAKER: In general. There may be
19 some specific problem. Perhaps the power plant
20 has developed an ailment and it needs to be taken
21 care of sooner rather than later, you know, an
22 uncured problem with the plant could easily change
23 your desire to schedule the maintenance perhaps
24 earlier.

25 Maybe your condenser is leaking and you

1 want to get in there and fix the tubes. But you
2 don't want to have a shutdown just for that. So
3 you move up the gas turbine maintenance so it will
4 coincide with the condenser repairs.

5 Other things like that could affect when
6 you would want to do your maintenance.

7 MR. RAMO: And that's something that
8 they could easily communicate to the ISO, is that
9 correct? That kind of upset or unpredicted
10 breakage or mechanical breakdown occurred.

11 MR. BAKER: If it were predictable. If
12 it were predicted and known, I would assume that
13 they could communicate that.

14 MR. RAMO: And that could easily be
15 demonstrated to an inspector, whether from the
16 Commission or the ISO?

17 MR. BAKER: I don't know. I haven't put
18 any thought into how you go about inspecting such
19 things.

20 MR. RAMO: Well, I'm going to ask you to
21 put a little thought in it. If there was an
22 unpredictable breakdown that prevented them from
23 delaying maintenance until there was low
24 electricity demand, do you see any reason why that
25 couldn't be demonstrated to an inspector qualified

1 to -- qualified in power plant design?

2 MR. WESTERFIELD: I object to that
3 question. I mean it's very very ambiguous.
4 You're talking about some imaginary defect of
5 thousands of pieces of equipment, and you're
6 asking our witness here today to expound on just
7 how easy it is to describe that to some ISO
8 inspector. We don't even know what it is.

9 MR. RAMO: Well, somebody with --

10 MR. WESTERFIELD: It's --

11 MR. RAMO: -- 28 years of experience in
12 the industry whether --

13 HEARING OFFICER VALKOSKY: Okay, it's
14 given as a hypothetical. I think it's okay for
15 the witness to respond to the best of his extent.

16 MR. BAKER: Because I've never put any
17 thought into inspecting outages, I really can't
18 answer. If you let me go back and scratch my head
19 for a month, then I come back later with some
20 thoughts, perhaps I'd have something lucid to
21 offer. But today, on the spot like this, I'm
22 sorry I can't offer anything.

23 MR. RAMO: Okay. On page 6.4-6 you have
24 a section called comparison with existing
25 facilities. I'll ask you to turn to that. I'll

1 ask you a question about that.

2 Do you have that section before you?

3 MR. BAKER: Yes.

4 MR. RAMO: It appears that that analysis
5 is based on North American Electrical Reliability
6 Council data from the years 1994 through 1998, is
7 that correct?

8 MR. BAKER: Yes.

9 MR. RAMO: So this data doesn't cover
10 the California energy crisis, does it?

11 MR. BAKER: I don't believe it does.

12 MR. RAMO: Have you, yourself, made any
13 analysis of reliability during the California
14 energy crisis?

15 MR. BAKER: No, I haven't.

16 MR. RAMO: Do you think that would be
17 useful data in determining what the reliability of
18 facilities are during stress conditions like a
19 California energy crisis?

20 MR. BAKER: No. The reason is the power
21 plant projects that I deal with in my work are all
22 these modern combined cycle plants with very few
23 exceptions.

24 And there were very very few of them in
25 operating during the crisis. And so I don't think

1 that their operation or failure to operate would
2 have skewed the statistics much at all.

3 So I really don't believe that it would
4 be fruitful for me to spend any time looking at
5 those statistics. There just weren't enough of
6 them online to make any difference.

7 MR. RAMO: How many were online?

8 MR. BAKER: What month are we talking
9 about here? What month are we talking about?

10 MR. RAMO: We're talking about the
11 years, let's say the years 2000 and 2001 and 2002.

12 MR. BAKER: There might have been in
13 California as many as two or three in operation at
14 the time. There could have been -- well, there
15 was Crockett, Crockett Cogeneration. I guess
16 Calpine's Sutter and Calpine's Los Medanos may
17 have been online.

18 Without looking at some records I really
19 can't say, but I don't think it was a very large
20 number of power plants.

21 MR. RAMO: Okay, so you don't think the
22 handful of power plants that that data would be
23 useful for this purpose, is that correct?

24 MR. BAKER: That's right. These NAERC
25 statistics are based on thousands of power plants

1 over the entire continent.

2 MR. RAMO: And you don't believe data
3 involving power plants, or these kind of modern
4 combined cycle facilities are useful for this
5 purpose?

6 MR. BAKER: No, I didn't say that. What
7 I'm saying is, in trying to answer what I thought
8 your question was, is that I don't believe that
9 looking at the power plants that were and were not
10 operating during the crisis would have much
11 bearing on the work that I do, which is chiefly
12 looking at these combined cycle plants.

13 MR. RAMO: And yet you -- so you don't -
14 - the data of other plants in the crisis years,
15 but you relied upon data for the very same plants
16 during non crisis years, is that correct?

17 MR. BAKER: What I relied on is the only
18 industry number that I could find, which is the
19 five-year rolling averages that NAERC supplies.
20 And that's the closest I could come to comparing
21 the proposed project with, quote, other
22 facilities, unquote.

23 After a few more years when some more of
24 these combined cycle plants have been brought
25 online and have developed operating histories and

1 the developers have seen fit to supply these
2 statistics to the public, then I'm hoping that
3 I'll be able to look at some of these numbers.
4 Maybe NAERC will publish them separately, but --

5 MR. RAMO: Okay, well, I just want to be
6 clear on this, because I took your answer just
7 then as saying I relied on it because that's all I
8 had, I'd prefer to have other data versus I don't
9 think I should rely on it at all.

10 MR. BAKER: This section compares -- the
11 existing facilities, is there just to show that
12 we've made some attempt to compare the proposed
13 project with existing power plants in a numerical
14 manner.

15 Most of this testimony is completely
16 qualitative. This is our one attempt to do
17 something numerical. And unfortunately, the
18 statistics we have available to us don't include
19 many of the kind of power plant that we're dealing
20 with here. And they include a lot of old plants,
21 similar to the ones on the peninsula now.

22 The new power plants are -- the
23 reliability is very different from the old ones.
24 For one thing, the old ones are wearing out. Now
25 you have some idea what is involved in keeping a

1 40-, 40-year-old power plant operating. Believe
2 me, it's not easy.

3 MR. RAMO: Is there an attempt to see if
4 NAERC data is available for after 1998 in
5 preparation of this testimony?

6 MR. BAKER: Yes. When Mr. Henneforth
7 prepared this testimony, he, in my urging, he
8 looked to see if there were any more current
9 figures available. And there were none.

10 MR. RAMO: They were not available?

11 MR. BAKER: That's correct. They may
12 have come out with the '95 through '99 numbers
13 right now, I haven't looked, but for the purposes
14 of what we're doing here, I really don't think it
15 matters. Because that number, that 91.49 percent
16 is not going to change very much.

17 MR. RAMO: Well, you don't know that
18 because you haven't looked at data for those other
19 facilities for the energy crisis years, have you?

20 MR. BAKER: I've watched the NAERC
21 numbers throughout the years, and each year when
22 they index, the change is very small because there
23 are so many power plants that make up this number.

24 MR. RAMO: So it's your position that
25 the California energy crisis did not significantly

1 impact reliability, is that your position?

2 MR. BAKER: I do not understand how it
3 could possibly have done so.

4 MR. RAMO: Have you reviewed the
5 California Public Utilities Commission report on
6 generator reliability during the energy crisis?

7 MR. BAKER: No, but I've heard other
8 people's reviews of the report. And --

9 MR. RAMO: So you haven't looked at that
10 data? You haven't looked at any data after 1998?
11 And yet you are positive it makes no difference?
12 Is that what your testimony is?

13 MR. BAKER: For the purpose of my
14 testimony in this case, I do not believe that it's
15 at all significant.

16 MR. RAMO: Okay. No further questions.

17 HEARING OFFICER VALKOSKY: Mr. Rostov.

18 MR. ROSTOV: I just have a question or
19 two for Mr. Baker.

20 CROSS-EXAMINATION

21 BY MR. ROSTOV:

22 Q I was looking at that same page on
23 comparison with existing facilities, the
24 availability factor is 91.5 percent.

25 If a plant was available for less than

1 the 91 percent, would that mean it was not as
2 reliable as the average? I mean would that change
3 your analysis if Mirant's number was 85 percent,
4 for example, availability?

5 MR. BAKER: Possibly. There are many
6 many other factors, but possibly. But then,
7 again, the numbers that Mirant provided in their
8 application of prognostication, until the plant
9 has been built and operated for many years, we
10 don't know what those numbers are going to be.
11 We're just guessing. And I think they've made a
12 valid guess.

13 MR. ROSTOV: Right. We've had testimony
14 yesterday, and I know we had testimony in June
15 that Mirant's number is going to be now around --
16 yesterday, Ms. Zambito was thinking it was around
17 90 percent. But I'm almost positive that I
18 remember that it was 85 percent availability.

19 So, assuming that there's a --
20 hypothetically that there was 85 percent
21 availability for the Mirant plant, would that mean
22 it is not reliable?

23 MR. CARROLL: I'm going to object to the
24 question because it's based on facts not in the
25 record. Mr. Rostov is confusing availability with

1 capacity factor, and mixing the numbers together.

2 HEARING OFFICER VALKOSKY: Mr. Rostov,
3 do you -- well, --

4 MR. ROSTOV: I don't think I'm confusing
5 them, but I'll just do it as a hypothetical.

6 HEARING OFFICER VALKOSKY: Do it as a
7 hypothetical, please.

8 MR. ROSTOV: So hypothetically if the
9 availability factor was 90 percent would that mean
10 this was going to be less reliable than when you
11 compare it to other facilities?

12 MR. BAKER: If that were the case, it
13 would be very slightly less. But, again, there's
14 a lot of fudging in the numbers. This 91.49 is
15 not as accurate as it looks. It's presented here
16 in four significant figures, but, you know, it's a
17 conglomeration of all the power plants in North
18 America that reported into this system over five
19 years.

20 And so it's not as precise as it looks.
21 Maybe perhaps we ought to stop putting those
22 numbers --

23 MR. ROSTOV: Okay, so what if those 85
24 percent availability, would that make it --

25 MR. BAKER: I would be surprised if

1 somebody coming to us with a new power plant
2 proposal predicted an availability factor that
3 low. I'd be surprised.

4 MR. ROSTOV: Okay, and then you'd say it
5 would be less reliable than the average plant?

6 MR. BAKER: I might conclude that after
7 finding out why they predicted that.

8 MR. ROSTOV: Okay.

9 MR. BAKER: But if they came to me
10 saying that their projected capacity factor was 85
11 percent I'd say boy you're going to make good
12 money on this plant.

13 MR. ROSTOV: Okay. Thank you.

14 HEARING OFFICER VALKOSKY: Redirect, Mr.
15 Westerfield.

16 MR. WESTERFIELD: I think I have a
17 question. At least one point for Mr. Galleberg.

18 REDIRECT EXAMINATION

19 BY MR. WESTERFIELD:

20 Q I'm afraid -- just a second -- yeah,
21 there were various questions on cross-examination
22 about the possibility of, I guess, reclassifying
23 the plant at some later point as a double
24 contingency. And I just wish you'd go over your
25 thoughts again on that based upon the kind of

1 experience the ISO or operating data the ISO would
2 like to see in the future in order to make that
3 judgment.

4 MR. GALLEBERG: If we would be to
5 reclassify the Potrero 7 from a single contingency
6 to a double contingency, the plant would have to
7 show to us that it's a very reliable plant. And
8 very reliable I mean it would take some years,
9 maybe three, four, five, six years at least, have
10 a good record. We can look at the outage data and
11 then have a new discussion if whether to
12 reclassify it or not.

13 MR. WESTERFIELD: Okay, I think that's
14 all I have.

15 HEARING OFFICER VALKOSKY: Recross? Ms.
16 Minor?

17 MS. MINOR: No.

18 HEARING OFFICER VALKOSKY: Mr. Ramo?

19 RE CROSS-EXAMINATION

20 BY MR. RAMO:

21 Q That's one way to avoid the single
22 contingency, but your testimony is also if there
23 were two separate units, that would be another way
24 to address the single contingency, isn't that
25 correct?

1 MR. GALLEBERG: I haven't discussed the
2 possibility of two separate units in my testimony.
3 I've just the current proposal of Potrero 7, which
4 is that two-on-one configuration. But if you have
5 two separate units it's obviously a double
6 contingency.

7 MR. RAMO: For the same reason that if
8 you had unit 7, unit 3, then unit 7 would not be a
9 single contingency, correct?

10 MR. GALLEBERG: No, that's --

11 MR. RAMO: Thank you.

12 HEARING OFFICER VALKOSKY: Mr Rostov.

13 MR. ROSTOV: No.

14 CHAIRMAN KEESE: Mr. Baker, with the
15 conditions you suggested, which applicant, at
16 least preliminarily, indicated that they were
17 probably not going to have a problem with, has
18 reliability risen?

19 MR. BAKER: Yes, sir.

20 CHAIRMAN KEESE: If you put this -- you
21 accepted their guess at 92 to 95?

22 MR. BAKER: Yes, sir.

23 CHAIRMAN KEESE: And then you suggested
24 a few more conditions.

25 MR. BAKER: Yes, sir. Particularly

1 with the addition of numbers 4 and 5.

2 CHAIRMAN KEESE: Are we rising toward
3 the 95? I mean, is this a 1 percent rise or a 2
4 percent, or just insignificant, or what are we
5 talking about?

6 MR. BAKER: The availability factor, the
7 92 to 95 percent, is based on predicted planned
8 maintenance, and that's not going to change.

9 CHAIRMAN KEESE: Okay, you're just
10 saying we'll have fewer unplanned --

11 MR. BAKER: Surprises, yes.

12 CHAIRMAN KEESE: -- outages?

13 MR. BAKER: There's another --

14 CHAIRMAN KEESE: Significantly or --

15 MR. BAKER: Well, perhaps, depending on
16 when the outages occur. Availability is a measure
17 of how much the plant has to be down for plant
18 maintenance, for deliberate maintenance.

19 CHAIRMAN KEESE: Right, so it's a
20 different number?

21 MR. BAKER: There's another number
22 called reliability factor, which shows how long
23 the plant is down for surprises. And by
24 incorporating the changes I've suggested --
25 reliability, you would minimize the surprises and

1 probably drive the reliability number.

2 HEARING OFFICER VALKOSKY: Anything else
3 for Mr. Galleberg and Mr. Baker? The Committee
4 thanks and excuses the witnesses.

5 PRESIDING MEMBER PERNELL: Thank you.

6 HEARING OFFICER VALKOSKY: We can go off
7 the record just for a second.

8 (Off the record.)

9 HEARING OFFICER VALKOSKY: Ms. Minor,
10 the City's witness, please.

11 MR. WESTERFIELD: Mr. Valkosky, --

12 HEARING OFFICER VALKOSKY: I'm sorry,
13 yes. We have exhibits.

14 MR. WESTERFIELD: Thank you. Staff
15 would like to move into the record Mr. Galleberg's
16 testimony, which, let's see, I think is dated --
17 exhibit 56.

18 HEARING OFFICER VALKOSKY: 56, that's
19 correct.

20 MR. WESTERFIELD: And we don't have an
21 exhibit number for the amended testimony, since
22 obviously we just --

23 HEARING OFFICER VALKOSKY: We will
24 assign the amended testimony next number, which is
25 number 62. And that's the power plant reliability

1 replacement section for the FSA.

2 MR. WESTERFIELD: Thank you. And we'd
3 move that exhibit into the record, as well.

4 HEARING OFFICER VALKOSKY: Okay.
5 Objections?

6 MS. MINOR: No.

7 MR. CARROLL: None.

8 MR. RAMO: None.

9 HEARING OFFICER VALKOSKY: No
10 objections, they're admitted.

11 MR. WESTERFIELD: Thank you.

12 HEARING OFFICER VALKOSKY: Ms. Minor.

13 MS. MINOR: Mr. Smeloff has testified
14 previously, shall we swear him in again?

15 PRESIDING MEMBER PERNELL: Yes, please.
16 Whereupon,

17 EDWARD SMELOFF
18 was called as a witness herein, and after first
19 having been duly sworn, was examined and testified
20 as follows:

21 DIRECT EXAMINATION

22 BY MS. MINOR:

23 Q Would you please state for the record
24 your name and position with the City and County of
25 San Francisco?

1 A My name is Edward Smeloff; I'm the
2 Assistant General Manager for Power Policy
3 Planning and Resource Development at the San
4 Francisco Public Utilities Commission.

5 Q Have you previously testified in these
6 hearings in the topic area of transmission system
7 engineering and traffic and transportation?

8 A Yes, I have.

9 Q You have submitted written testimony for
10 the reliability topic area, is that correct?

11 A That's correct.

12 Q Do you have any changes or corrections
13 in that testimony?

14 A No, I don't.

15 Q And the testimony you are about to give
16 today is a summary of the previously filed written
17 testimony?

18 A That's correct.

19 Q Would you briefly summarize for the
20 Committee why reliability is a particular concern
21 to the City and County of San Francisco?

22 A Reliability is a concern for several
23 reasons. San Francisco, being at the tip of a
24 peninsula has special reliability issues that are
25 different than other parts of the state.

1 We have transmission that only comes up
2 through one direction, one corridor. And it
3 terminates at the City boundary at a substation,
4 the Martin substation. Then comes into the City
5 from that single point.

6 Secondly, we have a concern, given the
7 age and the level of forced outages of the
8 existing units within San Francisco; Potrero Unit
9 3 is 37 years old, and Hunter's Point is 44 years
10 old. Plants of that age tend to be forced out
11 more frequently than new plants.

12 And then third, we have a reliability
13 concern given the very critical nature of the load
14 that we serve in downtown San Francisco, including
15 the BART system and a number of vital services in
16 the City.

17 Q Thank you. Commissioner Pernell has
18 questioned the ISO witness about the likelihood of
19 major outages in San Francisco. Can you please
20 briefly describe the 1998 outage? And the cause
21 therefore.

22 A I was not here. But in 1998 there was a
23 problem at the San Mateo substation, a series of
24 human errors related to various breakers. At that
25 substation we lost transmission in the overhead

1 system coming into San Francisco, which caused a
2 outage that in many sections lasted for over eight
3 hours during that day in December, and caused
4 millions of dollars worth of economic losses to
5 the businesses in the area.

6 Q Thank you.

7 PRESIDING MEMBER PERNELL: And that was
8 human error?

9 MR. SMELOFF: That was --

10 PRESIDING MEMBER PERNELL: I remember
11 that now. I was trying to think of the -- I'm
12 sorry to interrupt.

13 MS. MINOR: That's okay.

14 PRESIDING MEMBER PERNELL: I was
15 thinking of the northwest line that went down and
16 knocked out part of San Francisco and Sacramento,
17 and I don't think you were here then, either. But
18 I couldn't think of what year that was.

19 MR. SMELOFF: The planning criteria do
20 take into account both natural causes and manmade
21 causes that can cause a loss of transmission or
22 generation.

23 BY MS. MINOR:

24 Q The primary focus of your reliability
25 testimony relates to issues associated with the

1 single contingency, is that correct?

2 A That's correct.

3 Q Okay. Do you recall how the single
4 contingency issue first came to your attention?

5 A The single contingency issue came to my
6 attention during a meeting that we had organized
7 with Mirant, the ISO, PG&E and with your former
8 boss, Louie Treni (phonetic) of the City
9 Attorney's Office. We were discussing with the
10 parties the planning issues related to coming to a
11 finding and determination that we would shut down
12 the Hunter's Point Power Plant.

13 It was in the context of those
14 discussions that we understood for the first time,
15 the City, that the ISO was going to treat the unit
16 7 plant as a single contingency.

17 That caused concern as to whether the
18 plant, in itself, would allow us to fully retire
19 all of the two operating units at Hunter's Point,
20 as well as enable the phase-out and retirement of
21 unit 3 at Potrero, which is the direction that
22 we'd been given as policy from our board of
23 supervisors in the so-called Maxwell ordinance.

24 Q Would you be a little bit more specific
25 about what the requirements of the Maxwell

1 ordinance are, as they relate to the shutdown of
2 the older generating units in San Francisco? Do
3 you need a copy of the ordinance?

4 A Yeah, that would help for me to refer to
5 the ordinance.

6 (Pause.)

7 MR. SMELOFF: The ordinance states what
8 the City policy should be regarding the siting of
9 additional fossil fuel development at Potrero Hill
10 Power Plant.

11 And it states that any proposal to site
12 a power plant needs to meet a number of
13 conditions. And one of them is that it would
14 result in the reduction of criteria emissions, and
15 it would result in an enforceable agreement to
16 which the City and the power plant developer and
17 PG&E would agree to, that would allow the shutdown
18 of the Hunter's Point Power Plant 90 days from the
19 initial commissioning of the new generation
20 equipment.

21 It also would result in the binding and
22 enforceable agreement to which the City and
23 County, as a party, which provides that the
24 existing unit 3 shall be used in the least
25 emitting pollution control technology by a date

1 certain, which shall be no later than 90 days from
2 the initial firing of the generation equipment at
3 the Potrero site.

4 And it would result in a binding and
5 enforceable agreement requiring the shutdown of
6 unit 3 at the Potrero Hill Power Plant as soon as
7 that facility is no longer needed to sustain
8 electric reliability in San Francisco.

9 BY MS. MINOR:

10 Q So those are policy guidelines reflected
11 in an ordinance passed by the board of
12 supervisors?

13 A That's correct.

14 Q Okay. Yesterday, during the hearing on
15 the motion to continue, Mr. Carroll asked the
16 Committee to direct the City to meet with Mirant
17 on a continuous basis to resolve some outstanding
18 issues related to the City's support or lack
19 thereof for Potrero unit 7.

20 MR. CARROLL: Clarification. I asked
21 the Committee to direct the City and Mirant to
22 meet for that purpose.

23 MS. MINOR: I will accept that point of
24 clarification.

25 //

1 BY MS. MINOR:

2 Q Mr. Smeloff, have you had ongoing
3 meetings with Mirant specifically as it relates to
4 the single contingency question?

5 A Well, I've had numerous meetings with
6 Mirant and their representatives since I've been
7 in San Francisco for the last year and a half.
8 Besides the meeting I mentioned with the City
9 Attorney's Office and the ISO, we have scheduled
10 regular meetings with Mr. Harrer, Ann Cleary
11 (phonetic), Mr. Karoff (phonetic) and attends
12 these meetings to go over a number of outstanding
13 issues, working together with Mirant.

14 They include addressing the issue of the
15 single contingency; the issue of the cooling
16 systems; the issue related to the mitigation of
17 PM10 emissions within San Francisco; the issue of
18 coming up with a package of local environmental
19 benefits; and the issue of the timing and nature
20 of any retrofit of unit 3.

21 Those meetings have occurred almost on a
22 monthly basis, sometimes more frequently than
23 that. And are continuing.

24 Q Thank you. And let's just conclude by
25 if you would explain to the Committee from the

1 standpoint of San Francisco what the significance
2 is of the finding that Potrero Unit 7 would be
3 deemed single contingency power plant by ISO.

4 A Perhaps I can answer that question by
5 doing a hypothetical situation. Let's assume that
6 the unit 7 is constructed and is operating. It
7 becomes the single largest unit in San Francisco.
8 And it is out, as we've heard, it's out for
9 repairs, say for a 28-day repair.

10 Under that situation the single largest
11 unit available would be unit 3, and the single
12 largest transmission would be a 230 kV line. If
13 you lost the 230 kV line, my understanding from
14 discussions with PG&E of the load serving
15 capability into San Francisco under the existing
16 system would be about 700 megawatts of load that
17 could be served from the existing transmission
18 system.

19 If you lost unit 3 and Hunter's Point
20 was retired, what you would have remaining to
21 serve load would be three combustion turbines
22 located at Potrero at 52 megawatts each. That
23 would give about 856 megawatts of load serving
24 capability.

25 It's questionable and something that we

1 have not yet seen persuasive evidence that the ISO
2 would allow that amount of load serving capability
3 for the closure of all the units at Hunter's
4 Point. Eight hundred and fifty-six megawatts is
5 less than what the peak demand was in San
6 Francisco last year. And depending on load
7 growth, -- even significantly less than what the
8 load could be in 2005 through 2012.

9 So that is our concern, is that because
10 it is treated as a single contingency unit, that
11 it does not guarantee that, at least to our
12 satisfaction, that both the unit 4 and unit 1
13 plant at Hunter's Point can be closed.

14 In addition to that, we think it very
15 likely creates a situation where unit 3 would have
16 to operate under some sort of RMR-like contract as
17 a backup unit to unit 7 for years to come until
18 other resources could be developed for San
19 Francisco.

20 Q You have a recommended condition of
21 certification. Would you review that briefly for
22 the Committee?

23 A Yes, our recommendation is that Mirant
24 reconfigure the plant and redesign the plant so
25 that it would not be treated by the ISO as a

1 single contingency unit.

2 When we originally wrote this to
3 eliminate the common mode of failure, which had
4 been previously identified by ISO Staff. As I now
5 understand it, they're treating it as a single
6 contingency unit because of their probablistic
7 analysis.

8 So, we would seek this modification to
9 the condition of certification so that we could
10 achieve a higher level of reliability and not have
11 the plant treated as a single contingency unit.

12 Q Thank you.

13 MS. MINOR: I have no further questions.

14 CHAIRMAN KEESE: I have a clarifying
15 question. Recognizing the sensitivity that you
16 work for the City and you have a resolution there
17 in front of you, in your experience is it likely
18 that within 90 days unit 3 could be retrofitted as
19 you suggested?

20 MR. SMELOFF: Unit 3 is facing a
21 critical challenge come January 2005.

22 CHAIRMAN KEESE: I recognize that, but
23 the resolution indicates that within 90 days of
24 when this new unit came on, number 7, the retrofit
25 would take place. Would that -- in my experience,

1 in my experience --

2 MR. SMELOFF: That is what the language
3 says --

4 CHAIRMAN KEESE: -- that's a physical
5 impossibility. But, I don't have the language in
6 front of me. I'm just taking what I thought I
7 heard you read as your number 3 or 4.

8 Within 90 days of the operation.

9 MR. SMELOFF: Let me read it again
10 because you are correct, Commissioner. The
11 proposal will result in a binding enforceable
12 agreement to which the City and County of San
13 Francisco is a party, which provides that the
14 existing unit 3 Potrero Power Plant shall be using
15 the least emitting pollution control technology by
16 a date certain, which shall be no later than 90
17 days from the initial firing of generation
18 equipment for any new fossil fuel generation at
19 the proposed site.

20 Now, let me just explain how I would
21 interpret that now. Given timing of any
22 development of unit 7, that would be beyond
23 January 2005. So it would be our expectation that
24 if unit 3 were to continue to operate, it would
25 have to retrofit using best available control

1 technology prior --

2 CHAIRMAN KEESE: Prior to that?

3 MR. SMELOFF: -- to the commencement of
4 operation of unit 7.

5 CHAIRMAN KEESE: And in your experience
6 how long does the unit go out for this kind of
7 activity? Let's say it's SCR or something.

8 MR. SMELOFF: It would be SCR. We've
9 had conversations with Mirant about the length of
10 time that it would take. My recollection of those
11 conversations with Mirant is they've told us it
12 would take four to five months to do both the SCR
13 installation and repairs of their boilers.

14 CHAIRMAN KEESE: And that, concerning
15 the current supply situation in San Francisco
16 area, is that a realistic, in your opinion, a
17 realistic scenario that unit 3 is going to go out
18 for four or five months before 2005?

19 MR. SMELOFF: Well, it's going to either
20 have to do that or come up with an alternative way
21 that it can comply with the state implementation
22 plan for the Clean Air Act.

23 So it is -- recognize it is a challenge.
24 And it will, one of our concerns is that it does
25 put an additional burden on Hunter's Point to

1 operate during that period of time when it would
2 be down for repairs, which increases the
3 vulnerability of our electrical situation in the
4 City.

5 CHAIRMAN KEESE: Thank you.

6 PRESIDING MEMBER PERNELL: Mr. Smeloff,
7 just a follow up, I guess, on the Maxwell
8 Ordinance. When you first began to quote the
9 ordinance, did I hear you say that the City should
10 do something? I'm trying to understand the
11 verbiage of the ordinance in its beginning.

12 MR. SMELOFF: It conditions, it says the
13 City shall oppose any application for proposed
14 siting expansion development of fossil fuel power
15 generation at Potrero Hill Power Plant unless --

16 PRESIDING MEMBER PERNELL: Is that the
17 first page?

18 MR. SMELOFF: -- the following
19 conditions are met. And then I cited several of
20 those conditions.

21 PRESIDING MEMBER PERNELL: Right, --

22 MR. SMELOFF: That's page 2, section 2
23 of the Maxwell ordinance.

24 PRESIDING MEMBER PERNELL: All right,
25 let me -- could I see that while I ask you another

1 question?

2 Does the ordinance address other
3 potential generation in the City? In other words,
4 it's citing Potrero, but does it address any
5 other?

6 MR. SMELOFF: No, it does not address
7 the siting of any other power plants, other than
8 those, any at the Potrero site.

9 PRESIDING MEMBER PERNELL: So that a
10 applicant can come in and begin to build another
11 baseload plant, other than Potrero, and the
12 ordinance wouldn't apply?

13 MR. SMELOFF: That specific ordinance --

14 MS. MINOR: I'm sorry, Commissioner, we
15 only have that one copy and I think he needs to
16 have a copy of the ordinance in front of him.

17 PRESIDING MEMBER PERNELL: Okay, you can
18 have this back.

19 (Pause.)

20 MS. MINOR: I'm sorry, Commissioner,
21 would you restate your question.

22 PRESIDING MEMBER PERNELL: Well, my
23 question is we've been having conversation on the
24 Maxwell ordinance during these proceedings, and my
25 question is whether or not that ordinance will

1 apply to any other area other than Potrero Hill.

2 MR. SMELOFF: My reading of the
3 ordinance is that it specifically refers to
4 Potrero Hill Power Plant site in southeast San
5 Francisco.

6 And if somebody came in with an
7 application at another site, the board of
8 supervisors would have to address that through a
9 separate policy.

10 PRESIDING MEMBER PERNELL: Okay. And my
11 next question is in your scenario of unit 3
12 Potrero, the hypothetical you gave, and then you
13 talk about an existing transmission line, so that
14 if -- let's see how you said -- I'm paraphrasing
15 here, but if Potrero Unit 7 goes down, and there's
16 something wrong with unit -- so the double
17 contingency would be unit 3 and a transmission
18 line.

19 MR. SMELOFF: The hypothetical was unit
20 7 is out for its --

21 PRESIDING MEMBER PERNELL: Twenty-eight
22 day maintenance.

23 MR. SMELOFF: -- 28-day outage,
24 maintenance outage.

25 PRESIDING MEMBER PERNELL: Right.

1 MR. SMELOFF: Unit 3 is forced out from
2 operation and then you have a simultaneous trip of
3 the 230 kV line, which is my reading of how you
4 apply the criteria, the ISO criteria for San
5 Francisco.

6 PRESIDING MEMBER PERNELL: Correct.

7 MR. SMELOFF: That circumstance you'd
8 have current configuration of the system about 850
9 megawatts of load serving capability.

10 PRESIDING MEMBER PERNELL: All right.
11 And so my question is, given that scenario, did
12 you include the Jefferson-Martin line that we have
13 had some conversation about?

14 MR. SMELOFF: No, I did not include that
15 line. There are a number of very important
16 transmission projects, three of them, which the
17 City is supporting and working together with PG&E
18 to get implemented, Jefferson-Martin being one,
19 although one that's probably furthest out on the
20 time horizon.

21 The other two being an upgrade of one of
22 the existing lines between San Mateo and Martin
23 from 60 kV to 115 kV. And then very importantly,
24 in terms of reliability, getting a 115 cable built
25 between Potrero and Hunter's Point, and it's

1 absolutely necessary --

2 CHAIRMAN KEESE: Commissioner Pernell,
3 could I ask you a quick question before you
4 continue?

5 PRESIDING MEMBER PERNELL: Yes.

6 CHAIRMAN KEESE: My understanding would
7 be if you're going to focus on the 28 days, you're
8 talking about six years after the operation starts
9 and we're talking about four years probably before
10 this plant could possibly operate.

11 So the date you're talking about is ten
12 years from now when this condition might occur.
13 Thank you.

14 MR. SMELOFF: Assuming that that's the
15 timing of that outage --

16 CHAIRMAN KEESE: If you're going to talk
17 about the 28 days, that's when you're --

18 MS. MINOR: That's still a hypothetical.

19 MR. SMELOFF: Yeah, it's a hypothetical.

20 CHAIRMAN KEESE: Hypothetical.

21 MR. SMELOFF: I'm replying to the
22 hypothetical that you set aside the single largest
23 unit and then you apply the planning criteria.

24 CHAIRMAN KEESE: If we're going to put
25 the hypothetical, let's put it in the time era

1 we're going to put it in.

2 PRESIDING MEMBER PERNELL: All right, my
3 only final question is whether or not you took
4 into account the three transmission lines that
5 have additional capacity, I would assume, to
6 import power during your hypothetical.

7 MR. SMELOFF: Didn't do it in the
8 hypothetical, but we have done -- worked with PG&E
9 and the ISO to actually model what the load
10 serving capability is with those additional
11 transmission lines. And they provide significant
12 enhancements of reliability in the City.

13 PRESIDING MEMBER PERNELL: Thank you.

14 CHAIRMAN KEESE: I have one more
15 question. I didn't hear a discussion here, I'm
16 concerned about your mentioning Hunter's Point. I
17 didn't hear a discussion here that the ISO or
18 staff were recommending that Hunter's Point had to
19 stay open if Potrero 7 went in.

20 I mean, is that a -- that sounds like
21 new stuff to me. There was a discussion of
22 Potrero 3.

23 MR. SMELOFF: Right. And a concern
24 about --

25 CHAIRMAN KEESE: But you have a concern

1 that it might even go beyond that?

2 MR. SMELOFF: Perhaps Hunter's Point 1,
3 peaking power plant at Hunter's Point. We aren't
4 yet persuaded that under these circumstances you'd
5 be able to retire the peaker at Hunter's Point.

6 CHAIRMAN KEESE: Well, I would -- I've
7 heard you speak in forums before. I know that San
8 Francisco's trying to get more peaking. I would
9 certainly hope something could replace Hunter's
10 Point peaker. But, okay, so you have a concern
11 here even though it was not expressed by the ISO,
12 that they would have to keep that open?

13 MR. SMELOFF: Let me just reiterate. We
14 are working with the ISO. We've put together a
15 very collaborative process with the ISO and PG&E
16 to look, to model different scenarios. We are
17 also working to get in, I met with Armando Perez
18 and Gary DeShazo, and we're working to get a
19 memorandum between the City and the ISO to specify
20 specifically what sorts of projects, both in terms
21 of transmission and quantity of generation would
22 be necessary to achieve both the shutdown of unit
23 4 --

24 CHAIRMAN KEESE: Did the resolution
25 require the applicant to participate in the MOU on

1 the shutdown of Hunter's Point?

2 MS. MINOR: Yes.

3 MR. SMELOFF: Yes, it does.

4 CHAIRMAN KEESE: Don't you already have
5 an agreement with PG&E to shut down Hunter's
6 Point?

7 MR. SMELOFF: We do have an agreement
8 with PG&E to shut down Hunter's Point. What we
9 need now is an understand, an agreement with the
10 ISO as --

11 CHAIRMAN KEESE: Right.

12 MR. SMELOFF: -- as to what needs to be
13 in place so they cannot renew the RMR contract.

14 CHAIRMAN KEESE: Okay, so the applicant
15 is sort of peripheral to this?

16 MR. SMELOFF: Yes. The applicant is
17 peripheral to this. What we're trying to
18 establish is what quantities, what the
19 transmission projects and quantities --

20 CHAIRMAN KEESE: Right, I mean I thought
21 that was one thing that was pretty clear, and
22 that's San Francisco wants Hunter's Point down,
23 and has for the last ten years or so.

24 MR. SMELOFF: Absolutely.

25 CHAIRMAN KEESE: Okay, thank you.

1 HEARING OFFICER VALKOSKY: Mr. Smeloff,
2 would you agree that the Potrero Unit 7 would
3 become more reliable with the inclusion of the
4 measures proposed by staff in their conditions of
5 certification?

6 MR. SMELOFF: I would agree with that.
7 That would improve the operational reliability of
8 unit 7. I think, though, it does not address the
9 issue of whether the plant would be treated as a
10 single contingency by the ISO.

11 HEARING OFFICER VALKOSKY: It's
12 understood, but it would enhance the reliability?

13 MR. SMELOFF: Yes.

14 HEARING OFFICER VALKOSKY: Thank you.
15 Mr. Carroll.

16 MR. CARROLL: Thank you.

17 CROSS-EXAMINATION

18 BY MR. CARROLL:

19 Q I assume it's safe for me to assume that
20 since you quote from the local system effect study
21 and based on your testimony today, that you are
22 familiar with the contents of the local system
23 effect study that the ISO and the CEC prepared?

24 A I have read it.

25 Q I'd like to --

1 MS. MINOR: Mike, I don't have a copy of
2 it with me. If you have questions about it, you
3 need to give him a copy.

4 MR. CARROLL: Okay. I do have questions
5 about it.

6 BY MR. CARROLL:

7 Q What I'd like to do is just draw your
8 attention to page 6.6-6 of that document. And
9 specifically to footnote 4, which I've just handed
10 you. This is the reference in the document to the
11 ISO determination that the project was a single
12 contingency.

13 A That's correct.

14 Q Okay, --

15 A And it identifies that it had a common
16 mode, failure mode, which is identified as the
17 condenser. And it's my understanding that that
18 testimony now is going to be changed.

19 Q Okay. But would you agree that based on
20 that reference that when the local system effect
21 study was completed, the ISO was operating under
22 the assumption that Potrero 7 was a single
23 contingency?

24 A On May 26, 2002, which is the date that
25 this came out, yes. That is my understanding of

1 how the ISO looked at unit 7.

2 Q Okay. Just a point of clarification.

3 You said May, I think you meant March.

4 A March 26th.

5 Q Okay. If I could take that page back
6 from you. Now I'd like to draw your attention to
7 page 6.6-13, which includes responses to comments
8 on the draft local system effect study.

9 And at the top of that page is a
10 response to a comment from the City and County of
11 San Francisco which indicates that the local
12 system effects study assumes that Hunter's Point
13 would be shut down when unit 7 commences
14 operation. Do you see that?

15 A I do see that. It's not specific. It's
16 whether -- it refers to unit 4 and unit 1,
17 including the synchronous condensers.

18 Q Would you have any reason to believe
19 that the statements, the final LSE analysis
20 assumes the Hunter's Point Power Plant would shut
21 down when unit 7 begins operating would exclude
22 any of the units at the Hunter's Point Power
23 Plant?

24 MS. MINOR: Mike, would you pass that
25 back to him -- Mr. Carroll, would you pass this

1 back --

2 MR. CARROLL: Yes.

3 MR. SMELOFF: I really don't have a
4 basis for knowing --

5 (Pause.)

6 MR. SMELOFF: Yeah, I have this one page
7 here, and it's my understanding that there are
8 additional analyses and comments that have been
9 submitted by the City related to the shutdown of
10 Hunter's Point Power Plant.

11 BY MR. CARROLL:

12 Q Well, there were two comments submitted
13 by the City, only one related to Hunter's Point.
14 Here's the other comment.

15 MS. MINOR: Can I just -- the --

16 PRESIDING MEMBER PERNELL: Do you want
17 to go off the record for a minute?

18 MS. MINOR: No, no, I'd like to do this
19 on the record. The difficulty here is that the
20 City filed a 15-page comment document on this
21 section. The staff, for its purposes, pulls out
22 several issues and puts it at the end of its
23 comment section.

24 So this is out of context. The context
25 is the entire 15-page document that the City filed

1 with the staff, which were our comments on the
2 local system effect.

3 So I'm actually going to object to this
4 because it is out of context. We have a document
5 that speaks for itself that was, in fact, filed by
6 the City in response to this local system effect
7 comments.

8 PRESIDING MEMBER PERNELL: And that's
9 part of the document that speaks for itself?

10 MS. MINOR: Yes.

11 MR. CARROLL: Well, my question doesn't,
12 in any way, relate to the other portions of the
13 document. I don't think the context in which it
14 comes up is important.

15 All I'm asking is that would you agree
16 that in the local system effects study the ISO has
17 stated that it assumes Hunter's Point Power Plant
18 would shut down when unit 7 commences operation.

19 HEARING OFFICER VALKOSKY: That seems
20 like a discrete enough question.

21 MR. SMELOFF: But, again, I think there
22 may be some ambiguity as to the meaning of the
23 Hunter's Point Power Plant by the ISO. I think --

24 BY MR. CARROLL:

25 Q What reason do you have to believe

1 there's ambiguity -- Hunter's Point Power Plant?

2 A One, you have the synchronous
3 condensers, and so I don't know whether that is
4 included in -- a reference to the Hunter's Point
5 Power Plant.

6 Q Are those part of the Hunter's Point
7 Power Plant?

8 A It's part of the site where the two
9 operating units are located.

10 Q Okay, so it's your testimony that the
11 statement by the ISO that the final LSE analysis
12 assumes the Hunter's Point Power Plant would shut
13 down when unit 7 begins operating doesn't
14 necessarily mean that the Hunter's Point Power
15 Plant would shut down when unit 7 begins
16 operating?

17 A It could mean that the Hunter's Point
18 unit 4, the larger unit, shuts down when unit 7
19 becomes operating.

20 Q Let's assume for the moment what I think
21 is pretty clear on the face of the document, that
22 what the ISO means when it says that it assumes
23 the Hunter's Point Power Plant would shut down is
24 that the entire power plant would shut down.

25 Would that eliminate the concerns that

1 you raised in your testimony regarding whether or
2 not the determination as to the single contingency
3 nature of Potrero Unit 7 causes any uncertainty
4 about the ability to shut down Hunter's Point
5 Power Plant?

6 MS. MINOR: I'm going to object to this.
7 The testimony is on reliability. Mr. Smeloff
8 quoted one section of the local system effects
9 testimony in his testimony. That's open game. He
10 can be asked questions about that.

11 But if he's going to be asked questions
12 about the local system effects testimony, which is
13 not before us today, I'd like the entire testimony
14 to be put in front of him so that it's clear on
15 the record what he's responding to, and what the
16 City has previously said.

17 We will have ample opportunity to deal
18 with local systems effect when that topic area is
19 taken up.

20 MR. CARROLL: This issue is squarely in
21 Mr. Smeloff's prepared testimony. At page 4 of
22 his prepared testimony, lines 15 through 18, he
23 states: In addition, whether Potrero Unit 7 is
24 considered by the ISO as a single contingency
25 power plant impacts the ability of San Francisco

1 to achieve several significant important policy
2 objectives. The first policy objective is the
3 shutdown of all electric generation at the
4 Hunter's Point Power Plant."

5 What I'm trying to understand is the
6 basis of that statement in the prepared testimony.
7 It was reiterated today in live testimony. In
8 light of the fact that we have a study from the
9 ISO which acknowledges the single contingency
10 nature of the plant, and also states that it's
11 based on the assumption that Hunter's Point Power
12 Plant would shut down.

13 It seems to me that we have a definitive
14 statement from the ISO which eliminates the
15 concern being expressed in the testimony. And in
16 light of that I'm trying to understand what the
17 basis of the concern is.

18 MS. MINOR: And --

19 HEARING OFFICER VALKOSKY: Ms. Minor,
20 this seems to me to be well within the latitude
21 that we've given everyone today.

22 MS. MINOR: We have had a lot of
23 latitude here --

24 HEARING OFFICER VALKOSKY: Yeah.

25 MS. MINOR: -- and I agree with that.

1 We did not bring the entire local systems effect
2 testimony with us today because it wasn't the
3 topic area.

4 HEARING OFFICER VALKOSKY: Understood.

5 MS. MINOR: So I'd like Mr. Smeloff to
6 have an opportunity to take a look at the section
7 in the local systems effect testimony so that his
8 testimony is clear and he's not subsequently
9 subject to --

10 HEARING OFFICER VALKOSKY: Do you have
11 that section of the testimony with you, Mr.
12 Carroll?

13 MR. CARROLL: Which testimony?

14 HEARING OFFICER VALKOSKY: The local
15 systems effect testimony.

16 MR. CARROLL: I do.

17 HEARING OFFICER VALKOSKY: Okay.

18 MS. MINOR: That's --

19 MR. CARROLL: The only section that I'm
20 referring to is specifically referred to in Mr.
21 Smeloff's prepared testimony --

22 HEARING OFFICER VALKOSKY: I
23 understand --

24 MR. CARROLL: I asked him if he was
25 familiar with the document; he said that he was.

1 HEARING OFFICER VALKOSKY: I understand
2 what --

3 MS. MINOR: That's fine. I'd like you
4 to put it in front of him --

5 HEARING OFFICER VALKOSKY: Why don't we
6 take a brief recess, ten minutes. That will be
7 enough time to review it. We can reconvene then.

8 Okay, if you could, Mr. Carroll, if you
9 could provide Ms. Minor with it.

10 MR. CARROLL: I'd be happy to.

11 HEARING OFFICER VALKOSKY: Thank you.
12 We'll reconvene at 3:10.

13 (Brief recess.)

14 HEARING OFFICER VALKOSKY: All right,
15 Mr. Carroll.

16 BY MR. CARROLL:

17 Q Let me restate the question. In light
18 of the fact that we have a local system effect
19 study from the ISO, which includes two
20 assumptions, the first assumption being that
21 Potrero Unit 7 is a single contingency; and the
22 second assumption being that Hunter's Point Power
23 Plant is shut down, let's assume for the moment
24 that when they say Hunter's Point Power Plant they
25 indeed mean the entire Hunter's Point Power Plant.

1 What is the basis of the City's concern
2 that the determination by the ISO threatens the
3 shutdown of the Hunter's Point Power Plant?

4 A I've received the opportunity to review
5 the record here so I can answer the question
6 clearly. Mr. Carroll, on section 6.6-7 of the
7 local system effect it states here that if it is
8 assumed that the Hunter's Point units are retired
9 after the addition of unit 7, hypothetical, then
10 the amount of generation that can be assumed to be
11 operating on the peninsula for grid planning
12 studies is 331 megawatts.

13 Therefore, because of its design with a
14 credible single point of failure the addition of
15 Potrero Unit 7 decreases the amount of generation
16 that we can assume available for planning the
17 system by 8 megawatts.

18 So, the analysis that was done shows
19 that there is a deterioration, there's a lessening
20 of the amount of generation that can be assumed
21 available to meet the planning criteria.

22 So, that raises -- and our comment was
23 that this testimony was vague about how the
24 planning criteria would be applied to the
25 operation or shutdown of Hunter's Point.

1 And I think it's reasonable to assume
2 that you're going to decrease the amount of load
3 serving capability by these two decisions. It
4 raises the question whether you can shut down both
5 units at Hunter's Point.

6 Furthermore, on page 6.6-13, they're
7 talking about how the system can be integrated to
8 allow both the operation of unit 7 and Hunter's
9 Point, and it says that the two units can jointly
10 be operated if certain things happen. It says all
11 other overloads can be mitigated with special
12 protection schemes or by accelerating the
13 construction of the Hunter's Point to Potrero 115
14 cable.

15 Thus even with Hunter's Point operating,
16 unit 7 can be -- seems to be a word missing --
17 incorporated into the existing system without
18 significant downstream facilities.

19 So the analysis here, this local system
20 effects analysis models both how the system can be
21 operated with Hunter's Point continuing to
22 operate, and models it with Hunter's Point
23 removed. It says with Hunter's Point removed
24 there's a deterioration in reliability.

25 I think that raises a serious concern

1 about whether or not the ISO will make a policy
2 decision, not just the technical analysis that
3 would allow the closure of both units at Hunter's
4 Point.

5 PRESIDING MEMBER PERNELL: Did you say 8
6 megawatts?

7 MR. SMELOFF: Eight megawatts.

8 PRESIDING MEMBER PERNELL: Eight?

9 MR. SMELOFF: Yeah. That would be
10 overall with these two changes, shutdown of
11 Hunter's Point, both units, and the addition of
12 unit 7, because it's a single contingency, you're
13 actually reducing the ability to meet the planning
14 criteria of San Francisco by 8 megawatts.

15 BY MR. CARROLL:

16 Q Okay, so let me make sure I understand
17 your question, see if I can paraphrase it. You
18 tell me if I got it correctly.

19 The basis of your concern that the
20 determination by the ISO that unit 7 is a single
21 contingency might now allow the shutdown of
22 Hunter's Point is based on the decrease in
23 available generation of 8 megawatts?

24 A Yeah. You're decreasing the available
25 generation; at the same time load is growing. I

1 think that does raise a concern whether, as a
2 matter of policy, not just analysis, that the ISO
3 would agree to allow for the shutdown of both
4 units.

5 Not just what's being done in a
6 analysis, to model various "what-if" scenarios.

7 Q Has the City received any communication
8 from the ISO that would support your concern based
9 on what you see in the local system effects study?

10 A We haven't received any communication
11 that either supports or doesn't -- or contradicts
12 our concerns. But we are working with the ISO to
13 try to come up with an understanding of -- sources
14 need to be in place to effectuate the closure.

15 Q Are you aware of any determination by
16 the ISO that if unit 7 were deemed a double
17 contingency that the ISO would authorize the
18 shutdown of both Hunter's Point and unit 3?

19 A I'm not aware of that.

20 Q Okay. So as far as you know, even if
21 unit 7 were deemed a double contingency, the ISO
22 might conclude that unit 3 needed to continue to
23 be available, as well?

24 A That is a possibility.

25 Q So the determination as to single

1 contingency or double contingency would have no
2 bearing whatsoever on any decision regarding unit
3 3?

4 A Well, it's very hard -- it may be based
5 on what Mirant does to obtain a double
6 contingency. If Mirant were to build two units
7 that were completely separated from one another,
8 rather than continue to operate a single unit,
9 there may be -- and each of those units were
10 equivalent to the size of unit 3, that may enable
11 the shutdown of unit 3.

12 Q But you're not aware of any indication
13 from the ISO that that would be the case?

14 A No.

15 Q I want to ask you a couple of questions
16 following on some questions from the Committee
17 related to the Maxwell ordinance.

18 You indicated that it was your view that
19 in order to fulfill the requirement of the Maxwell
20 ordinance with respect to the retrofit of unit 3,
21 that the timing was such that that retrofit would
22 have to happen prior to unit 7 coming online, is
23 that correct?

24 A The ordinance states that it has to
25 happen 90 days after the unit coming online. It's

1 my assumption from discussions I've had with staff
2 at Mirant, that planning is being done to allow it
3 to take place in a timeframe earlier than the
4 construction of unit 7.

5 Q Setting aside any discussions you may
6 have had with Mirant, and just based on your own
7 professional experience, wouldn't it have to
8 happen, as a practical matter, prior to unit 7
9 coming online? In other words, you wouldn't be
10 able to bring down unit 3 and retrofit it with SCR
11 within a 90-day period, would you?

12 A I think I did say that it was my
13 practical understanding it would occur prior to
14 the construction. I already said that.

15 Q You've also indicated in your testimony
16 and with reference to the Maxwell ordinance that
17 one of the other policy objectives of the City is
18 the shutdown of unit 3 as soon as that's possible,
19 in essence, is that correct?

20 A As soon as that can be achieved without
21 affecting reliability, yes.

22 Q As someone with years of experience in
23 managing generation assets, do you think it's
24 reasonable to expect that a unit would be retrofit
25 with SCR if the plan was to shut that unit down

1 shortly thereafter?

2 A I think that there's a choice here,
3 whether to retrofit with SCR or to come up with a
4 plan that would enable the closure of the plant.

5 I do agree that it is against common
6 sense to expend a large amount of money on
7 improving the asset and then not utilize it.

8 Q But as a practical matter, as you
9 describe the Maxwell ordinance, and as I
10 understand the ISO's testimony, unit 3 certainly
11 couldn't be taken offline prior to the time unit 7
12 came online. And if the retrofit is to occur, it
13 must occur prior to the time that unit 7 comes
14 online.

15 So isn't a party subject to the Maxwell
16 ordinance really in a "Catch 22" in terms of the
17 retrofit of unit 3?

18 A Well, it may be possible to take unit 3
19 offline if other resources were developed in San
20 Francisco that would enable it to either be
21 offline for a period of time for retrofit, or to
22 be operated under a different operating protocol.

23 HEARING OFFICER VALKOSKY: Could I just
24 follow up on that one. Mr. Carroll, correct me,
25 but as I understood your question to Mr. Smeloff

1 it was more in the nature of the "Catch 22" that
2 you described was, under the Maxwell ordinance,
3 apparently being required to retrofit unit 3 with
4 SCR with the knowledge that it would be shut down
5 as soon as possible. Wasn't that the gist of your
6 question?

7 MR. CARROLL: That is the question.

8 HEARING OFFICER VALKOSKY: Okay. Now,
9 Mr. Smeloff, is that your understanding of the
10 ordinance? I think that's the "Catch 22" we're
11 talking about.

12 MR. SMELOFF: -- read this language
13 very carefully here before answering.

14 Now, it says, I'll just read it to you.
15 The proposal will result in a binding and
16 enforceable agreement to which the City and County
17 of San Francisco requiring the shutdown of unit 3
18 of the Potrero Hill Power Plant as soon as the
19 facility is no longer needed to sustain electric
20 reliability in San Francisco and the surrounding
21 area. And after appropriate regulatory approvals
22 further requirement within one year of permanent
23 shutdown the decommissioning of unit 3 of Potrero
24 Hill Power Plant remediation of the site will
25 begin expeditiously.

1 So it doesn't state a date, but it
2 states that when a determination is made that the
3 plant's no longer needed to sustain electrical
4 reliability, and that the appropriate regulatory
5 approvals are obtained, that it will be shut down.

6 PRESIDING MEMBER PERNELL: Who would
7 make that determination? In your opinion? I know
8 the ordinance doesn't state that, but --

9 MR. SMELOFF: The ordinance doesn't
10 state that. I again assume that because the plant
11 is operating on a reliability must-run contract,
12 that it would require a determination by ISO that
13 that contract's no longer needed.

14 BY MR. CARROLL:

15 Q What sorts of actions do you believe
16 would have to occur within the City in terms of
17 additional generation development or any other
18 measures before the ISO would be in a position to
19 make such a determination?

20 A My view is that we would need to
21 construct the cable, the 115 cable between Potrero
22 and Hunter's Point Power Plant so that you could
23 increase the internal City load serving
24 capability.

25 In addition to that, augmentation and

1 the upgrade of line 4 between San Mateo and Martin
2 would have to be completed. PG&E is aiming to
3 complete that by June of 2004. That would
4 increase the load serving capability into the City
5 by about 120 megawatts.

6 In addition to that, we are, at staff
7 level, proposing the development of 150 megawatts
8 of local generation based on three separate
9 independent turbines.

10 Those, together, would increase the load
11 serving capability and provide diversity of load
12 serving capability to allow the shutdown of
13 Hunter's Point. This still needs to be vetted and
14 reviewed by the ISO.

15 Q Okay, you said that those together would
16 allow the shutdown of Hunter's Point, but maybe I
17 wasn't clear in my question. My question was what
18 sorts of actions do you think would need to be
19 taken to allow the shutdown of unit 3?

20 A To enable the shutdown of unit 3 in my
21 judgment, as we've looked at it, would require the
22 development of additional generation, perhaps
23 another 100 megawatts. We are looking at the
24 opportunity to do that at Mission Bay and the
25 downtown Fifth and Jesse plant where we have

1 existing boilers.

2 Then in addition to that the
3 construction of the Jefferson-Martin transmission
4 line would be 100 megawatts of new generation and
5 about 380 megawatts of additional transmission
6 capacity into the City.

7 Q What's the general timeframe within
8 which you think all those actions could be
9 completed?

10 MS. MINOR: Mike, by all of those you're
11 talking specifically Jefferson-Martin?

12 MR. CARROLL: I'm talking the items that
13 were mentioned to shut down Hunter's Point, and
14 then the additional items that were mentioned in
15 response to my previous question to shut down unit
16 3.

17 MR. SMELOFF: To shut down Hunter's
18 Point the cable between the two power plants and
19 line 4 could be accomplished by the summer of
20 2004.

21 The construction of three combustion
22 turbines could be achieved, in our judgment, by
23 the end of 2004.

24 PG&E's plan for the energizing of
25 Jefferson-Martin is scheduled for September 2005.

1 And developing the two cogeneration plants would
2 be accomplished by the end of 2006.

3 BY MR. CARROLL:

4 Q Okay. So then your suggestion is that
5 if all those measures were to be implemented, unit
6 3 could be taken offline and the need to retrofit
7 unit 3 would be eliminated?

8 A Yes.

9 Q Yes, on page 1 of your testimony you
10 point out that the declining cap that applies to
11 unit 3 requires that the retrofit occur at the
12 beginning of 2005.

13 A In our discussions with Mirant Staff
14 there has been identification of alternative ways
15 of complying with the Air Quality Management
16 District regulations, which would not require the
17 retrofitting of the plant in 2005.

18 Q And what sorts of things would those
19 include, or might those include?

20 A It would include the filing and
21 acceptance of an alternative compliance plan with
22 the Air Quality Management District, and Mirant's
23 obtaining rights to interchangeable emission
24 reduction credits to operate the plants after
25 2005.

1 And it would assume the operation of 150
2 megawatts of alternative generation in the form of
3 three combustion turbines.

4 Q Would that type of a proposal, in your
5 opinion, comply with the requirement of the
6 Maxwell ordinance that unit 3 be retrofit?

7 A The Maxwell ordinance, my understanding,
8 requires that unit 3 be retrofitted 90 days after
9 the operation of the commissioning of unit 7.

10 Q Really --

11 A Yes.

12 Q I thought we'd established that in order
13 for that to happen as a practical matter the
14 retrofit needs to occur prior to unit 7 coming
15 online?

16 A Or alternatively if the plant were
17 retired, with other generation being available,
18 and then unit 7 comes online, and it would be in
19 compliance.

20 Q But we've also established that the
21 additional generation and other measures that
22 would be required to allow the unit to be retired
23 won't be in place until the end of 2006.

24 A Right. But what the ordinance requires
25 is that it be retrofitted 90 days after unit 7

1 comes online. And that -- my estimation is not
2 likely to occur in that timeframe.

3 Q I'm sorry, I'm not sure I follow that
4 response.

5 A The ordinance -- you're asking me, the
6 way I'm following the question, you're asking me
7 if the ordinance requires the retrofit of unit 3
8 the beginning of 2005. And it doesn't. It
9 requires the retrofit of unit 3 90 days after the
10 commissioning of unit 7.

11 Q Correct, --

12 A But also if the plant were not operating
13 at the time unit 7 came online, then there would
14 be no argument or no disagreement with the Maxwell
15 ordinance.

16 Q I don't want to belabor the point, but
17 let me just ask a couple more questions. But as
18 you pointed out in your prepared testimony that
19 the retrofit of unit 3 is not dependent just --
20 the timing of the retrofit of unit 3 is not
21 dependent just on the Maxwell ordinance. It's
22 also dependent on the declining NOx bubble.

23 And as you've indicated, the declining
24 NOx bubble requires that the retrofit of unit 3
25 occur by the beginning of 2005.

1 A I pointed out in previous questions that
2 there are alternative ways of complying with the
3 NOx bubble reduction other than retrofit with SCR.

4 Q And my question is if one of those
5 alternative methods was implemented for complying
6 with the NOx bubble, would that also comply with
7 the requirements of the Maxwell ordinance as it
8 applies to the retrofit of unit 3?

9 MS. MINOR: Do you understand the
10 question?

11 MR. SMELOFF: I think I understand the
12 question. The question is if Mirant were to
13 comply with state and local and regional
14 requirements on the emissions by doing something
15 other than retrofit prior to the commissioning of
16 unit 7 would that be in compliance with the
17 Maxwell ordinance.

18 It's kind of out of the discussion or
19 jurisdiction of the Maxwell ordinance. It's a
20 separate way of achieving reductions in emissions
21 and complying with air quality requirements.

22 BY MR. CARROLL:

23 Q So it may or may not satisfy the Maxwell
24 ordinance?

25 A Again, the Maxwell ordinance requires

1 that it be retrofitted 90 days after the
2 commissioning of unit 7. So if there was an
3 alternative way of complying with state law and
4 regional air requirements prior to the
5 commissioning of unit 7, it would fit in with the
6 Maxwell ordinance. It wouldn't be a contradiction
7 to the Maxwell ordinance.

8 Q Let me approach this in a different way.
9 Could you explain to me the sequence of events
10 that you would foresee Mirant undertaking to
11 comply with the NOx bubble and the Maxwell
12 ordinance with respect to unit 3?

13 (Parties speaking simultaneously.)

14 BY MR. CARROLL:

15 Q Let's set it up as a hypothetical.
16 Let's assume that you were responsible for
17 insuring compliance of unit 3 with the NOx bubble
18 and the Maxwell ordinance. How would you go about
19 doing that?

20 A Well, one way I think would be to work
21 with the City to achieve the alternative
22 compliance plan that was acceptable to the Bay
23 Area Air Quality Management District.

24 Then to work with the City to assure
25 that the transmission resources, such as the

1 cable, were completed in the timeframe necessary.

2 Then to, once the other resources are in
3 place, retire unit 3. And then once unit 7 was
4 commissioned, it would be in full compliance with
5 the Maxwell ordinance.

6 Q Okay, now help me with -- can you apply
7 some timeframes to the implementation of each of
8 those steps, just in years, so that I can
9 understand sequentially.

10 And the problem I'm having is that I
11 thought in response to earlier questions we'd
12 established that the construction of resources
13 that would allow the shutdown of unit 3 weren't
14 likely to be in place until 2006.

15 And so what I'm struggling with is that
16 effective January 1, 2005, Potrero 3 either needs
17 to be retrofit with SCR or an alternative plan
18 needs to be put in place. And that that plant
19 needs to continue operating at least until 2006.

20 Yet, as soon as those measures are
21 implemented, whether it be the additional measures
22 that you've described or unit 7, the plant needs
23 to come offline. So we're looking at an effective
24 life of the SCR retrofit of a few years.

25 MS. MINOR: And what's the question?

1 BY MR. CARROLL:

2 Q The question is what steps is the City
3 recommending that Mirant implement in order to
4 comply with the NOx bubble and the Maxwell
5 ordinance, two of the requirements that are
6 specifically addressed in Mr. Smeloff's testimony
7 today.

8 And what I'm suggesting from our
9 perspective, is that it's an impossibility. So
10 what I'm trying to understand is whether I'm wrong
11 about that.

12 A Well, the question is what would the
13 City recommend, and I'm not here to -- in the
14 position to make a recommendation. We can talk in
15 terms of hypotheticals, which we were doing.

16 Q Okay, let's do that.

17 A It seems to me that the City -- that
18 Mirant will be in full compliance if it came up
19 with an alternative compliance plan for unit 3;
20 continued to operate unit 3 until the point in
21 time when unit 7 was commissioned. And it would
22 shut down unit 3 when unit 7 is commissioned.

23 That would be in compliance with the
24 Maxwell ordinance.

25 Q Okay. You indicated that you were

1 having discussions with the ISO and other parties
2 about what would be required for the shutdown of
3 Hunter's Point. And correct me if I get any of
4 this wrong, but this was the discussion where I
5 think you indicated that the applicant was on the
6 periphery, am I correct about that? That there
7 have been discussions between the City, the ISO
8 and other parties, I assume to be PG&E, about what
9 would be required to shut down Hunter's Point?

10 A Yes, there have been. We have
11 convened -- well, let me back up. The -- in July
12 the ISO Board adopted a policy resolution to
13 improve the Jefferson-Martin transmission line,
14 and to work with the city and community groups in
15 San Francisco to develop -- I want to get this
16 right -- to facilitate the closure of the Hunter's
17 Point Plant or the retirement of the RMR contracts
18 which would facilitate the closure of the Hunter's
19 Point Plant.

20 Subsequent to that there have been a
21 number of meetings that have occurred between
22 PG&E, the ISO Staff, staff from the Public
23 Utilities Commission, the City and some community
24 stakeholders to do power flow analysis. And a
25 number of power flow analyses have been conducted.

1 And what the load serving capability of the system
2 is currently; what it is after the shutdown of the
3 Hunter's Point Power Plant; what it would be with
4 the addition of the various transmission projects
5 we've discussed; and what it would be with the
6 addition of three combustion turbines.

7 So that analysis has taken place.

8 Q Are you familiar with a draft agreement
9 that Mirant presented to the City that was
10 developed by the ISO, PG&E and Mirant related to
11 the shutdown of Hunter's Point?

12 A I recall seeing that. I'm not -- I
13 haven't read it in six, eight months, so I'm not
14 really familiar with it.

15 Q Okay.

16 A But I've seen it.

17 Q Okay.

18 MR. CARROLL: We have nothing further at
19 this point. Thank you.

20 HEARING OFFICER VALKOSKY: Mr.
21 Westerfield.

22 CHAIRMAN KEESE: Is Hunter's Point under
23 the same obligation to put SCR in, or something by
24 the same date in 2005?

25 MR. SMELOFF: They are governed by the

1 same laws, so they have the same challenge by
2 2005. They face similar choices to -- although
3 unlike Mirant, this is the only plant that PG&E
4 owns in the Bay Area.

5 CHAIRMAN KEESE: So they are, at the
6 first stage, obligated to lower their emissions?

7 MR. SMELOFF: That's correct, either
8 through retrofit or through some alternative --

9 CHAIRMAN KEESE: But they've already
10 agreed to shut down, so it's highly unlikely that
11 they're going to do it.

12 For planning purposes shouldn't we
13 consider that after January 2005 it's not
14 operating?

15 MR. SMELOFF: I don't think you can
16 assume that. I don't -- you can't assume that
17 unless the ISO --

18 CHAIRMAN KEESE: But they can't --

19 MR. SMELOFF: -- removes the --

20 CHAIRMAN KEESE: -- they can't legally
21 operate unless they put in SCR?

22 MR. SMELOFF: They can, like Mirant, put
23 forward an alternative compliance plan using
24 emission credits.

25 CHAIRMAN KEESE: Okay, one or the other.

1 Okay, thank you.

2 HEARING OFFICER VALKOSKY: Mr.

3 Westerfield?

4 MR. WESTERFIELD: No questions.

5 MR. RAMO: No questions.

6 MR. ROSTOV: No questions.

7 HEARING OFFICER VALKOSKY: Any redirect?

8 MS. MINOR: No.

9 MR. CARROLL: I have one follow up
10 question with respect to Mr. Smeloff's answer to
11 Commissioner Keese.

12 RE CROSS-EXAMINATION

13 BY MR. CARROLL:

14 Q -- the City willing to commit to not
15 bringing legal action against either Mirant or
16 PG&E in the event that they implement an
17 alternative compliance plan in lieu of the SCR
18 retrofits?

19 A That's beyond my capability to answer.
20 I'm not a representative of the City. I mean I'm
21 not the decision maker on that.

22 Q Okay, so they may very well be subject
23 to risk should they choose the alternative
24 compliance plan?

25 MR. RAMO: Mr. Valkosky, --

1 HEARING OFFICER VALKOSKY: Right, I --

2 MR. CARROLL: I'll withdraw the
3 question.

4 MR. RAMO: Well, there's another case
5 which my clients are involved with involving an
6 alternative compliance plan for PG&E. There's
7 been a settlement proposed that will clear the way
8 for them to file an alternative compliance plan
9 with pollution credits.

10 So, if that's -- sounds like that's of
11 interest to the Committee, if the Committee wants
12 to pursue that, I can present the settlement
13 agreement which my clients have agreed to allow
14 that to happen, as well as CBE and other parties.
15 So I could file that if that's --

16 CHAIRMAN KEESE: You know, personally I
17 think I'd hold off till we did the local system.
18 Because I think that we're going to get some more
19 fleshing out by the ISO and everything about what
20 these issues are, but --

21 MR. RAMO: Present that at that time.

22 CHAIRMAN KEESE: I'm trying to put this
23 in context of the discussion that I've been
24 hearing here. Thank you.

25 HEARING OFFICER VALKOSKY: Is there

1 anything else for Mr. Smeloff?

2 PRESIDING MEMBER PERNELL: I have one
3 question on the plan. Is that something that the
4 City has to agree to, an alternative,
5 hypothetically an alternative compliance plan? Is
6 that the City or is that the Air District?

7 MR. RAMO: Procedurally the way it is
8 worked is PG&E applied for credits; credits were
9 granted by the Bay Area Air Quality Management
10 District.

11 My clients and CBE filed an appeal and
12 there's a deadline for filing the appeal. So the
13 City, at this point, couldn't object to the
14 credits.

15 There's still an alternative compliance
16 plan to be issued. At that point anybody in the
17 public could file an objection. But it's
18 ultimately before the Bay Area District.

19 PRESIDING MEMBER PERNELL: It's the Air
20 District.

21 MR. RAMO: Yeah.

22 PRESIDING MEMBER PERNELL: Okay.

23 HEARING OFFICER VALKOSKY: Okay, if
24 there's nothing else for Mr. Smeloff, the
25 Commission thanks and excuses the witness.

1 PRESIDING MEMBER PERNELL: Thank you,
2 Mr. Smeloff.

3 CHAIRMAN KEESE: Thank you.

4 PRESIDING MEMBER PERNELL: Appreciate
5 your time.

6 HEARING OFFICER VALKOSKY: Is there any
7 public comment on the topic of reliability? Sir,
8 if you could approach, identify yourself, and
9 spell your last name.

10 MR. KARRAS: Yes, Commissioners, I'm
11 Greg Karras with Communities for a Better
12 Environment. It's K-a-r-r-a-s. I'll be brief,
13 just a couple of points.

14 One, on the question of reliability and
15 alternatives, we're doing significant cooperative
16 work moving the reliability analysis of the City
17 energy plan forward. And though the results
18 aren't all in yet, in a matter of weeks I expect
19 we'll have some results that put San Francisco's
20 work in a very positive light on reliability
21 relative to the proposal that you've heard about
22 today from Mirant.

23 And just as a second comment, and I'll
24 be brief because I think it's been clear all day
25 long, if reliability is the issue, and it is here,

1 for the electricity system, better to have
2 redundancy, more small plants.

3 We think that's just a matter of cost
4 and we're concerned about the potential for
5 ongoing costs for RMR contracts that could be
6 avoided, and the ongoing cost that we're even more
7 concerned about is the environmental injustice and
8 pollution that could be avoided.

9 Thank you.

10 PRESIDING MEMBER PERNELL: A question on
11 your comment on smaller plants. Is it your
12 understanding they pollute more than larger
13 baseload plants?

14 MR. KARRAS: Not necessarily. It
15 depends on what kind of plant. The --

16 PRESIDING MEMBER PERNELL: Well, let's
17 say a 49 megawatt peaker.

18 MR. KARRAS: It's my understanding that
19 per megawatt, using the same fuel, it will be
20 cleaner if you have a combined cycle. That's not
21 what we have here. That's not the comparison that
22 we have here at all.

23 We're talking about a baseload plant
24 versus a plant that wouldn't be running very often
25 in one case. In the other case we're talking

1 about diesel peakers with no end-of-pipe controls
2 versus gas peakers with end-of-pipe controls.

3 So that comparison may be correct in the
4 abstract. In this case it's actually a
5 mischaracterization of the situation.

6 PRESIDING MEMBER PERNELL: Okay. So not
7 to belabor the point, I appreciate you coming up
8 under public comment.

9 MR. KARRAS: Yeah, and just to be a
10 little bit --

11 PRESIDING MEMBER PERNELL: But I'm
12 trying to understand --

13 MR. KARRAS: Oh, I'm sorry.

14 PRESIDING MEMBER PERNELL: One second --
15 I'm trying to understand if there was no Potrero
16 7, and there were additional smaller plants around
17 the City, you're saying that they wouldn't be
18 running all the time. So where would the
19 additional capacity come from?

20 MR. KARRAS: Yeah, well, just to be
21 clear and brief. CBE's analysis is that for
22 particulate matter, just to pick one pollutant so
23 I can be precise, this is the one we're most
24 concerned about as far as we know violated air
25 quality standards already, our analysis is that

1 Mirant's proposal for unit 7 could more than
2 double the largest existing industrial source,
3 unit 3, 110 on top of 100 tons per year.

4 The City's energy plan analysis suggests
5 that as compared to current levels for power
6 plants, a 40 percent reduction in the emissions of
7 particulate matter by 2005. And that's from the
8 whole mix, the whole portfolio, including the 150
9 megawatts of gas-fired 50-megawatt-each plants
10 that Mr. Smeloff talked about being run not just
11 peaking, neither, all the time, but more on an
12 environmental dispatch.

13 Does that get to what you're --

14 PRESIDING MEMBER PERNELL: Yeah. But
15 that assumes closing out Hunter's Point, no
16 Potrero 7, and closing down unit 3?

17 MR. KARRAS: Yeah, I believe by 2005, if
18 I remember right, we're talking about unit 3
19 running at 47 megawatts except when needed on
20 contingencies. The four existing 52 megawatt
21 diesel peakers being used in contingencies only.
22 Three 50 megawatt combustion turbines being run in
23 environmental dispatch; those would be new.

24 About 33 megawatts of distributed
25 generation. And new efficiency in load reduction

1 measures, including solar and other small
2 distributed generation. And the addition of the
3 115 kV line from Potrero to Hunter's Point. And
4 the San Mateo Martin number 4 line project.

5 I think that's the portfolio as of 2005.

6 PRESIDING MEMBER PERNELL: All right,
7 thank you.

8 MR. KARRAS: Thank you.

9 HEARING OFFICER VALKOSKY: Thank you,
10 sir.

11 Any further public comment? Seeing
12 none, we'll close the reliability topic. The last
13 items on the agenda are things I think we can do
14 fairly quickly.

15 MS. MINOR: Mr. Valkosky, I need --

16 HEARING OFFICER VALKOSKY: I'm sorry?

17 MS. MINOR: -- to move Mr. Smeloff's --

18 HEARING OFFICER VALKOSKY: I --
19 please -- I'm having a bad day with exhibits.

20 (Laughter.)

21 PRESIDING MEMBER PERNELL: They won't
22 let you forget --

23 HEARING OFFICER VALKOSKY: And well they
24 shouldn't.

25 (Laughter.)

1 MS. MINOR: Shall I proceed?

2 HEARING OFFICER VALKOSKY: Please do.

3 MS. MINOR: I move into the record as
4 exhibit 57, the prepared testimony of Ed Smeloff
5 regarding reliability, with two attachments.

6 HEARING OFFICER VALKOSKY: The
7 attachments are the documents that were filed with
8 the testimony --

9 MS. MINOR: That's correct.

10 HEARING OFFICER VALKOSKY: Okay, is
11 there objection?

12 MR. RAMO: No objection.

13 MR. ROSTOV: No.

14 HEARING OFFICER VALKOSKY: Seeing none,
15 exhibit 57 is admitted into evidence.

16 Okay, the final part is a very brief
17 discussion upon -- the Committee is interested in
18 the parties' input on which topics are not or
19 least affected by cooling options.

20 And secondly, if you could address the
21 suggestion made by Mr. Ratliff at the close of
22 yesterday's hearings regarding applicant's
23 withdrawal of its request to amend the FDOC.

24 For the record I'll notice that we have
25 a representative from Neighboring Property Owners

1 Coalition who has joined us. If you could
2 identify yourself for the record, please?

3 MS. LONDON: Jody London.

4 HEARING OFFICER VALKOSKY: Thank you.

5 PRESIDING MEMBER PERNELL: Welcome.

6 MS. LONDON: Thank you.

7 HEARING OFFICER VALKOSKY: Okay. Mr.
8 Carroll.

9 MR. CARROLL: Yes.

10 HEARING OFFICER VALKOSKY: Oh, before we
11 begin, again, I gave you a list yesterday. I
12 believe I omitted alternatives as a topic which
13 has not yet been dealt with. I would like to
14 amend that list and put alternatives on it.

15 Okay.

16 MR. CARROLL: I believe there was
17 actually one additional topic that was omitted
18 yesterday which is land use.

19 HEARING OFFICER VALKOSKY: Land use,
20 okay. Thank you.

21 MR. CARROLL: We believe that the
22 following topics are not materially affected by
23 the choice of cooling system: One would be the
24 continuation of cultural resources. The second
25 would be local system effects. And third would be

1 land use.

2 We believe that there are some
3 additional topics. I think I mentioned yesterday
4 that I thought air quality fell somewhere in the
5 middle, so I guess these are in order of least
6 affected.

7 And moving up that list, air quality and
8 public health we would include. We believe those
9 are somewhat affected by the choice of cooling
10 system. But not substantially affected.

11 HEARING OFFICER VALKOSKY: And is then
12 fair to conclude that the rest are definitely
13 affected?

14 MR. CARROLL: Yes.

15 HEARING OFFICER VALKOSKY: The balance
16 of the topics? Okay.

17 MR. CARROLL: With the caveat, I'm not
18 sure that socioeconomics/environmental justice
19 would be affected. So we frankly think that that
20 one could be taken out. The Commission has
21 typically taken that at the end of everything
22 else. The way the staff approaches it, it bases
23 its conclusions on EJ in particular on the
24 analysis of all the other sections. So it
25 logically comes at the end. But we think that one

1 could be taken up, as well.

2 HEARING OFFICER VALKOSKY: Okay. I just
3 have one question concerning land use. It would
4 be my understanding at this time that that would
5 include the BCDC determination, which, to my
6 understanding, may be rendered moot if alternative
7 cooling is chosen.

8 So, is your position that given the
9 plant as proposed, we could go to land use?

10 MR. CARROLL: Well, I think so. I agree
11 with you that the BCDC determination would be
12 rendered moot. On the other hand, I don't know
13 that we need to spend a lot of time on the BCDC
14 determination, because it is what it is. So I
15 guess I wasn't anticipating that there would be a
16 lot of discussion about it in the context of the
17 evidentiary hearing.

18 HEARING OFFICER VALKOSKY: Okay. Fine.
19 Any comment on Mr. Ratliff's suggestion from
20 yesterday concerning applicant --

21 MR. CARROLL: Oh, I'm sorry. Yes.

22 HEARING OFFICER VALKOSKY: -- the
23 withdrawal of the request to amend the FDOC?

24 MR. CARROLL: My recollection is that
25 his question was with the parties agreeing to

1 drop, as a basis for any procedural request with
2 respect to these proceedings, the amendment of the
3 FDOC, the applicant were willing to reinstate the
4 amendment to the FDOC.

5 And I think that is a good suggestion.
6 We would be willing to do that with the additional
7 caveat that the parties agree not to use it as a
8 basis for procedural delay at the Air District,
9 either.

10 HEARING OFFICER VALKOSKY: Okay, thank
11 you. Mr. Westerfield?

12 MR. WESTERFIELD: Thank you. Staff's
13 thought about this and so it has, I think, four
14 topic areas that it would say are least affected
15 by the changes in the cooling water system.

16 So, those would be a continuation of
17 cultural resources; LSE, local system effects; and
18 we would add to that list facility design.
19 Obviously you could carve off a piece of design if
20 the cooling system is changed, but that would
21 obviously be a different design. But except for
22 that I think the rest of it is severable.

23 And if the Committee chooses, there are
24 areas of socioeconomic resources that you could
25 address. But I think the past practice of

1 addressing environmental justice at the end of the
2 topic matters is a good precedent to follow,
3 because our analysis of the environmental justice
4 depends upon whether there's a finding of
5 significant adverse environmental impact on any of
6 the topic areas. And we would like to see a
7 completion of topic areas, obviously, before you
8 could make that judgment.

9 But I think there are aspects to
10 socioeconomics that you could do, as well. So
11 those would be our four.

12 HEARING OFFICER VALKOSKY: What about
13 land use and air quality and public health, as
14 suggested by applicant?

15 MR. WESTERFIELD: Well, I think the land
16 use issues that are raised by BCDC report are very
17 profound, and they're the central -- probably
18 going to be the central focus of land use. So,
19 I'd hate to see land use dealt with, and then not
20 deal with that aspect.

21 HEARING OFFICER VALKOSKY: Okay, that's
22 fair enough. How about air quality and public
23 health?

24 MR. WESTERFIELD: Well, again, obviously
25 one part of an alternative cooling system would be

1 the cooling water, the cooling tower and potential
2 PM emissions from that.

3 So, I think that would be a topic of
4 great interest, too. So I think we believe that
5 we would rather not do air quality and public
6 health in several pieces, because that would be a
7 piece of great concern, as well.

8 HEARING OFFICER VALKOSKY: Okay. Thank
9 you. Lastly, although I'm not sure it's directly
10 applicable to staff, but I'll ask you anyway.
11 Would you agree to the suggested stipulation by
12 applicant that staff would agree not to use the
13 amendment of the FDOC as a reason for delay,
14 either here at the Commission or at the Air
15 District?

16 MR. WESTERFIELD: Yes, we would.

17 HEARING OFFICER VALKOSKY: Thank you.
18 Ms. Minor.

19 MS. MINOR: From the City's perspective
20 there are really not a lot of topic areas that are
21 left that don't impact on the cooling option in
22 some way.

23 The two that we have come up with is the
24 continuation of cultural resources and local
25 system effect.

1 We do think land use, I think probably
2 the only major issue really relates to the BCDC
3 issues. And those can't be resolved until the
4 cooling option issue is resolved.

5 We have public health and air quality in
6 a kind of interim -- I actually made three lists.
7 Yes, interim and absolutely no.

8 Public health and air quality I put in
9 the interim, but I'm very uncomfortable with that
10 because to a point in terms of the motion, we will
11 have to come back to those topic areas once the
12 cooling option issue is resolved. And so we don't
13 want to either bifurcate, duplicate efforts and so
14 forth. So I would urge that all of those go over
15 to those topics that are directly affected by the
16 cooling option.

17 HEARING OFFICER VALKOSKY: How about
18 facility design, as suggested by staff, with the
19 understanding that if the cooling option changed
20 you'd have to supplement it?

21 MS. MINOR: Yeah, again I would not urge
22 bifurcating that. The major facility design
23 question that's outstanding is the cooling option.
24 And so it should be dealt with with the cooling
25 option sections.

1 HEARING OFFICER VALKOSKY: Okay.
2 Comments, or agreement to Mr. Carroll's proposed
3 stipulation?

4 MS. MINOR: Yeah, if I could just take a
5 few minutes, because I think that the City's
6 position may be either misunderstood or being
7 mischaracterized.

8 The basis for our concern about Mirant's
9 amendment isn't the amendment, itself. It is the
10 fact that after filing the amendment to the FDOC
11 Mirant contacted the Air District and said, take
12 no action on our amendment because we may have
13 further amendments coming. Okay.

14 In their amendment, their amendment
15 purports to reduce PM10 by 50 percent and other
16 criteria pollutants by 23 percent. If, in fact,
17 that is correct, obviously on behalf of the
18 citizens of the City and County of San Francisco,
19 that's a significant thing, and that's something
20 that we support.

21 As Mr. Smeloff indicated today, contrary
22 to the representations yesterday, we have had
23 continuous meetings with Mirant. During these
24 meetings Mirant initially indicated to us in mid-
25 summer, that they intended to file an amendment to

1 the FDOC.

2 We saw a preliminary draft. When we saw
3 that preliminary draft I shared it with the City's
4 air quality expert who immediately raised some
5 concerns about the methodology that Mirant used.

6 I contacted Mirant; discussed it with
7 them. And in addition, shared with Mirant
8 something that they were not aware of, which is a
9 letter dated May 29th from the EPA notifying all
10 the local Districts not to use EPA method 8 when
11 looking at the back half of particulate emissions.

12 We can't agree to Mirant's proposal
13 because, in fact, Mirant has used EPA method 8 to
14 reduce the particulate emissions. So we want to
15 be able to discuss that with the Air District.

16 This is not obstructing for the sake of
17 obstructing. The City has already invested a lot
18 of time and resources in looking at this. And we
19 think on behalf of the citizens of the City and
20 County of San Francisco we should be entitled to
21 go to the Air District and say, is this done
22 correctly. Do you agree that these reductions are
23 justified. Was the right methodology used.

24 And I'm not going to give up that right.
25 And the fact that we're being held hostage is

1 ridiculous.

2 HEARING OFFICER VALKOSKY: Thank you for
3 the clarification. The Committee appreciates it.

4 MS. MINOR: Thank you.

5 MR. CARROLL: I need to respond to that
6 because the issue that Ms. Minor has just
7 described is a red herring.

8 The fact of the matter is we are
9 committing to the lower limits. They will be
10 enforceable conditions in our air permit and we
11 will have to live with them.

12 The way that we arrived at those limits
13 shouldn't be of any concern at all to the City.
14 It is a major concern to Mirant because we're the
15 ones that have to live with it. We've revisited
16 it in light of the EPA letter, and we're very
17 comfortable that we can live with the limits we
18 proposed.

19 So, this whole notion that we've done
20 the analysis wrong is a complete red herring
21 because the only one who will be hurt, if we've
22 done the analysis wrong, is Mirant because we will
23 have limits that we need to live with.

24 HEARING OFFICER VALKOSKY: Okay, again,
25 thank you for that clarification. And it's not

1 something we're deciding today. We're just trying
2 to --

3 MS. MINOR: Okay, because there's a
4 further explanation or we can move on --

5 HEARING OFFICER VALKOSKY: No, it's --

6 MS. MINOR: But you can see the point is
7 that in fact the sides have actually talked about
8 these issues. There are some ongoing discussions
9 going on --

10 HEARING OFFICER VALKOSKY: Right, I --

11 MS. MINOR: -- which is the major point
12 I'm trying to make here.

13 HEARING OFFICER VALKOSKY: I understand
14 that. I'm only bringing this up because Mr.
15 Ratliff raised it yesterday, that's all.

16 MS. MINOR: Yeah.

17 PRESIDING MEMBER PERNELL: I think the
18 point is that everyone concerned is in favor of
19 lower emissions. That's, you know, from your
20 political leaders to the Commission to the
21 applicant, certainly intervenors.

22 So let's just try and get there. And I
23 know that, you know, there's some difference of
24 opinions on how that's done, but let's just try
25 and get there.

1 MS. MINOR: And, Commissioner, in terms
2 of the City's motion, I'll be happy to take that
3 aspect out of the motion. The part that I'm not
4 agreeing with that Mr. Carroll has suggested today
5 is that we not continue to have discussions with
6 the Air District about the content of the
7 modification that they filed with the Air
8 District.

9 PRESIDING MEMBER PERNELL: Right, but my
10 point is very simple. If we can do some good for
11 the City of San Francisco in terms of emissions,
12 let's try and get there.

13 MS. MINOR: I agree.

14 HEARING OFFICER VALKOSKY: Especially
15 since those emissions often travel to the Central
16 Valley which directly affects us.

17 PRESIDING MEMBER PERNELL: Right, those
18 folks in Tracy are a little bit upset with you
19 guys.

20 (Laughter.)

21 HEARING OFFICER VALKOSKY: Mr. Ramo.

22 MR. RAMO: As the Hearing Officer and
23 Commission has known, when we did this exercise
24 before on behalf of my clients in good faith I
25 tried to address the concerns and tried to pick

1 out the topics.

2 I'm afraid I have to take a more
3 principled position on this question. It's our
4 view that in light of the fact that the cooling
5 water issue involves an agreement with San
6 Francisco; and San Francisco has concerns with the
7 overall designs, the contingency issue we
8 discussed today, we feel that the entire design of
9 this facility is in such a fluid state that we
10 cannot state with any assurance that any of these
11 issues, except perhaps depending on whether
12 they're going to still knock down the brick
13 buildings, the cultural resources issue.

14 Local system effects, if we end up with
15 two units, it's really different. Public health,
16 hybrid cooling adds ten tons of particulates a
17 year. And we just heard about our desire to
18 reduce it. And that, of course, relates to public
19 health. And both of those involve cumulative
20 health impacts, so there's no way to isolate that
21 in reference to other sources of pollution.

22 So I don't want to take up much of your
23 time here. I know you've had other input, and
24 with the staff's assistance, can make some
25 judgment. But I'm afraid on behalf of my client

1 our position is that none of these additional
2 areas, with the possible exception of cultural
3 resources, can be concluded until we have a design
4 that's feasible.

5 HEARING OFFICER VALKOSKY: Thank you for
6 that clarification. Anything on the proposed
7 withdrawal?

8 MR. RAMO: To the extent we joined in
9 the motion of the City, and the City listed all
10 these grounds, we have no problem in making clear
11 that our motion does not depend on the action of
12 the applicant filing an amendment with the FDOC.

13 If Mr. Carroll -- I must admit I have
14 been focused on the particulars recently of this
15 amendment. If Mr. Carroll's correct in his
16 characterization that what we're ultimately asking
17 for is a change in the final emission limits
18 without addressing the methodology for measuring
19 those limits, he may be right and we would have no
20 problem with that.

21 Given the City's concerns, I certainly
22 want to take a look at what the City's concerns
23 were. So, definitely my goal would be if they're
24 lowering the emission limits, I have no doubt
25 that's to the benefit of the public and it's a

1 great thing that the applicant, as I've said
2 before, is doing this. And the faster we can get
3 this resolved, the better.

4 HEARING OFFICER VALKOSKY: Okay, well, I
5 mean it sounds like it's something that's subject
6 to discussion among the parties. So I'll leave it
7 at that.

8 Mr. Rostov.

9 MR. ROSTOV: Well, it's easy to go after
10 Mr. Ramo, because I'm just going to join in what
11 he said. Essentially CBE takes the same position.
12 Potentially cultural resources, but if there's a
13 redesign you never know, maybe not -- the
14 buildings won't get knocked down.

15 And then on the air quality, CBE
16 wouldn't agree to the idea of not contesting the
17 Air District. I mean one person's procedural
18 delay is another person's meaningful public
19 comment.

20 So, we would like the opportunity, if
21 necessary, to have meaningful public comment. But
22 I do understand what Mr. Ramo was saying, and what
23 Mr. Carroll was saying, but we wouldn't agree to
24 giving up our right to meaningful public comment.

25 HEARING OFFICER VALKOSKY: Okay, thank

1 you. Lastly, Ms. London, on behalf of NPOC.

2 MS. LONDON: I think that I would
3 definitely no, I would agree with Mr. Ramo. And I
4 want to make a suggestion for you all that may
5 help us out of what I perceive as a box.

6 When I sit back with my clients and I
7 try to help them scope out how they should
8 participate in this hearing, the biggest -- one of
9 the biggest question marks for us is, is the
10 Energy Commission going to override the BCDC
11 determination on non-mitigable effects.

12 And when we think about how to structure
13 our budget for participating we see a situation
14 where we could go through a round of hearings, and
15 then have you all say, on the current application
16 have you all say oh, we're not going to override
17 BCDC. And then we have to do it again.

18 And that makes it very -- that's why I
19 keep kind of jumping in and out of the proceeding
20 and showing up late. It's not my preferred way to
21 operate. And if there was a way for you to
22 perhaps indicate more decisively whether or not
23 you would override BCDC or whether BCDC's
24 determination is going to stand, that might
25 provide some incentive to Mirant, or at least a

1 more clear signal as to whether or not it should
2 be more actively putting forward a different
3 cooling option.

4 And then you get into all the issues
5 with the cooling option. And I think that the
6 folks that I represent clearly have some big
7 concerns about what those alternatives might be.
8 But we're willing to work through them and look at
9 them.

10 So that's my one additional piece of
11 information for the day.

12 HEARING OFFICER VALKOSKY: Thank you. I
13 would just note for the record that one of the
14 questions we've got out there is whether the BCDC
15 report is even relevant. And apparently it won't
16 be if they change the cooling system.

17 And two, at least in my legal view, the
18 Committee has to assemble, and then evaluate all
19 of the evidence before it could make a
20 determination on whether or not -- on the
21 acceptability of the BCDC report.

22 So, you know, we can't put the cart
23 before the horse.

24 MS. LONDON: No, I understand that. But
25 I think you can also see where, from our

1 perspective, it's, you know, it's hard to gauge
2 where this is all going to fall out. There's a
3 limited budget for involvement --

4 HEARING OFFICER VALKOSKY: No, I
5 understand. And I can certainly assure you that
6 nobody up here knows where it's going to all fall
7 out, either.

8 CHAIRMAN KEESE: Override is certainly
9 the last issue.

10 HEARING OFFICER VALKOSKY: Yeah.

11 CHAIRMAN KEESE: We're not going to --
12 I'm certainly not going to want to face it
13 whatsoever until we're done with everything, --

14 HEARING OFFICER VALKOSKY: Right.

15 CHAIRMAN KEESE: -- alternatives, all
16 the way to the end.

17 HEARING OFFICER VALKOSKY: Yeah, that's
18 just an unknown at this time.

19 At this point is there anything else?
20 Okay, the Committee thanks the parties for their
21 attendance, participation and good humor. And
22 we're adjourned.

23 (Whereupon, at 4:20 p.m., the hearing
24 was adjourned, to reconvene sine die.)

25 --o0o--

CERTIFICATE OF REPORTER

I, JAMES A. RAMOS, an Electronic Reporter, do hereby certify that I am a disinterested person herein; that I recorded the foregoing California Energy Commission Hearing; that it was thereafter transcribed into typewriting.

I further certify that I am not of counsel or attorney for any of the parties to said hearing, nor in any way interested in outcome of said hearing.

IN WITNESS WHEREOF, I have hereunto set my hand this 11th day of November, 2002.

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